Introduced by Committee on Governmental Organization (Senators Wright (Chair), Calderon, Denham, Florez, Harman, Negrete McLeod, Oropeza, Padilla, Price, Wyland, and Yee) Senator Wright

March 8, 2010

An act to amend Section 19805 of the Business and Professions Code, relating to gambling. An act to add and repeal Chapter 5.2 (commencing with Section 19990.01) of Division 8 of the Business and Professions Code, relating to Internet gambling, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

SB 1485, as amended, Committee on Governmental Organization Wright. Gambling Control Act: licenses. Internet gambling.

The Gambling Control Act provides for the licensure of certain individuals and establishments that conduct controlled games, as defined, and for the regulation of these gambling activities by the California Gambling Control Commission. Existing law provides for the enforcement of those regulations by the Department of Justice. Any violation of these provisions is punishable as a misdemeanor, as specified.

This bill would establish a framework to authorize intrastate Internet gambling, as specified. The bill would require the department to issue a request for proposals to enter into contracts with up to 3 hub operators, as defined, to provide lawful Internet gambling games to registered players in California for a period of 5 years, as specified.

SB 1485 -2-

The bill would provide that it would be unlawful for any person to play any gambling game provided over the Internet that is not authorized by the state pursuant to this bill. By creating a new crime, this bill would impose a state-mandated local program.

The bill would require a hub operator to disperse at least 20% of its gross revenues to the Treasurer on a monthly basis.

The bill would also create the Internet Gambling Fund which would be administered by the Controller subject to annual appropriation by the Legislature, and which would not be subject to the formulas established by statute directing expenditures from the General Fund, for appropriation by the Legislature to state agencies for purposes related to the bill.

Existing law provides that a statute that imposes a requirement that a state agency submit a periodic report to the Legislature is inoperative on a date 4 years after the date the first report is due.

This bill would require the commission, notwithstanding that requirement, in consultation with the department, Treasurer, and Franchise Tax Board, to issue a report to the Legislature describing the state's efforts to meet the policy goals articulated in this bill within one year of the effective date of this bill and, annually, thereafter.

The bill would also require the Bureau of State Audits, at least 2 years before the expiration of any hub operations contract with the state, to issue a report to the Legislature detailing the bureau's implementation of this bill, as specified.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

The bill would make these provisions inoperative on January 1, 2017, and repeal them on that date unless a later enacted statute, that is enacted before January 1, 2017, deletes or extends that date.

This bill would declare that it is to take effect immediately as an urgency statute.

The Gambling Control Act provides for the licensure of certain individuals and establishments involved in various gambling activities, and for the regulation of those activities, by the California Gambling Control Commission. Existing law requires certain persons employed

-3- SB 1485

in the operation of a gambling enterprise, known as key employees, to apply for and obtain a key employee license.

This bill would include surveillance managers or supervisors in the definition of "key employee" and make other technical changes to these provisions.

Vote: majority ²/₃. Appropriation: no. Fiscal committee: yes. State-mandated local program: no-yes.

The people of the State of California do enact as follows:

```
SECTION 1. Chapter 5.2 (commencing with Section 19990.01) is added to Division 8 of the Business and Professions Code, to read:
```

Chapter 5.2. The Internet Gambling Consumer Protection and Public-Private Partnership Act of 2010

Article 1. Title, Legislative Declarations, and Statement of Legislative Intent

19990.01. This act shall be known and may be cited as the Internet Gambling Consumer Protection and Public-Private Partnership Act of 2010.

19990.02. The Legislature hereby finds and declares all of the following:

- (a) Over 1.5 million Californians participate in illegal online gambling on more than 600 unregulated gambling Internet Web sites every week. These gambling Web sites are operated by offshore operators that are not regulated by United States authorities. As such, neither federal nor California laws provide any consumer protections for California players. California players assume all risks, any negative social or financial impacts are borne by the citizens of California, and the revenues generated from online poker are being realized by offshore operators and not providing any benefits to the citizens of California.
- (b) The presence, operation, and expansion of offshore, unlicensed, and unregulated gambling Web sites available to Californians endangers Californians because the current gambling Web sites operate illegally and without regulation as demonstrated by criminal prosecutions of some Internet gambling purveyors,

SB 1485 —4—

and questions often arise about the honesty and the fairness of the games played on these gambling Web sites as well as about the true purpose for, and use of, proceeds generated by these unregulated gambling Web sites.

- (c) In October 2006, Congress passed the SAFE Port Act, to increase the security of United States ports. Embedded within the language of that bill was a section called the Unlawful Internet Gambling Enforcement Act of 2006 (UIGEA), which prohibits the use of banking instruments, including credit cards, checks, or fund transfers, for interstate Internet gambling, essentially prohibiting the play of online real-money poker by United States citizens. UIGEA permits individual states to create a regulatory framework to enable intrastate Internet play of games of real-money poker.
- (d) State regulation of Internet gambling consistent with federal law provides California with the means to protect its citizens and consumers under certain conditions by providing a framework to ensure that, among other things, minors are prevented from gambling, citizens participating in gambling activities are protected, and the state is not deprived of income tax revenues to which it would otherwise be entitled.
- (e) The state currently maintains and implements substantial regulatory and law enforcement efforts to protect thousands of Californians who play real-money poker in licensed California cardrooms and tribal government casinos, yet the state provides no licensing requirements, regulatory structure, or law enforcement tools to protect millions of Californians who play the same games daily for money on the Internet.
- (f) In order to protect the millions of Californians who gamble online, allow state law enforcement to ensure consumer protection, and to keep the revenues generated from Internet poker in California, it is in the best interest of the state and its citizens to authorize, implement, and create a legal system for intrastate Internet gambling.
- (g) The state's interests are best met by a private-public partnership between the state and up to three hub operators, the terms of which would facilitate meeting the important consumer protection interests of the state while ensuring, through the success of the hub operators, that the state receives the benefits of the contract as well as tax revenues that it would otherwise not receive.

5 SB 1485

(h) The state's interests are best met by encouraging competition among qualified hub operators with the technical expertise and systems that comply with federal law, protect registered players, and ensure that the state collects consideration under its contract with the hub operators, personal income taxes owed by registered players, and corporate taxes from the earnings of hub operators.

- (i) The Department of Justice, in conjunction with other state agencies and private partners, has the expertise to evaluate the qualifications of applicants and responses to a request for proposal for intrastate Internet gambling services, including those that a hub operator will provide, and to enter into a contract with the best qualified and most responsive applicants to meet the needs of the state and its citizens.
- (j) The authorization of intrastate Internet gambling pursuant to these provisions does not violate the California Constitution or interfere with any right under any compact between the state and any federally recognized Indian tribe. Moreover, the authorization and regulation of intrastate Internet gambling pursuant to these provisions do not violate the exclusivity provisions of any compact between the state and any federally recognized Indian tribe. Internet gambling will take place throughout California on both tribal and nontribal lands. Moreover, the facilities used in the provision of Internet gambling are not slot machines or gaming devices as defined in any of those compacts. While the Indian Gaming Regulatory Act balanced the interests of three sovereigns, the state, the tribes, and the federal government, UIGEA was designed to balance the federal interest in secure financial transactions with the state power to determine how online gambling should take place within the states. Finally, application of UIGEA in California does not violate federal Indian law by impinging upon protected tribal sovereignty.
- (k) Nothing in this chapter prohibits federally recognized Indian tribes within California from participating in intrastate Internet gambling pursuant to these provisions subject to the jurisdiction of the state.

19990.03. It is the intent of the Legislature to create a contractual framework to:

(a) Ensure that authorized games are only offered for play in a manner that is consistent with federal and state law.

SB 1485 -6-

(b) Authorize the Department of Justice, pursuant to a request for proposal (RFP) seeking hub applicants issued consistent with the terms and conditions in this chapter, to enter into a five-year contract with up to three hub operators that meet the background requirements and demonstrate the technical expertise to ensure that wagering authorized by this chapter is only offered to registered players who are physically present within the borders of California at the time of play and who are 21 years of age or older.

- (c) Authorize the Department of Justice, at the conclusion of the five-year term and subject to any amendments to this chapter, to do the following:
- (1) Offer an extension of five years or more to any hub operator offering authorized games to registered players pursuant to this chapter.
- (2) Issue an RFP consistent with this chapter seeking additional hub applicants should the Legislature determine to increase the number of hub operators.
- (d) Include all of the provisions in this chapter as terms of the contract between the state and a hub operator subject to the enforcement provisions delineated in this chapter.
- (e) Ensure that a hub operator complies with federal and state laws and regulations.
- (f) Grant power to the state agencies authorized in this chapter to oversee the operations of any hub operator and to enforce the terms of the contract to ensure that the interests of the state and registered players are protected.
- (g) Establish a process that includes a background check and requires that every employee of any hub operator or subcontractor receives an Internet hub employee work permit from the state prior to gaining access to hub facilities.
- (h) Ensure that the state is able to collect income tax revenues from registered players.
- (i) Set contractual consideration to be paid by a hub operator to the state without creating a tax.
- (j) Distribute contractual consideration collected by the state from all hub operators to the Internet Gambling Fund, which shall be administered by the Controller subject to annual appropriation by the Legislature, and which shall not be subject to the formulas

__7__ SB 1485

established by law directing expenditures from the General Fund, for the following:

- (1) The actual costs of contractual oversight, consumer protection, state regulation, and problem gaming programs.
- (2) Other purposes related to this chapter as the Legislature may decide.
- (k) Create systems to protect each registered player's private information and prevent fraud and identity theft.
- (l) Ensure that registered players are able to have their financial transactions processed in a secure and transparent fashion.
- (m) Ensure that all applicable state agencies will have unfettered access to the premises and records of any hub operator to ensure strict compliance with state regulations concerning credit authorization, account access, and other security provisions.
- (n) Require that each hub operator provide registered players with accessible customer service.
- (o) Require that each hub operator's Internet Web site contain information relating to problem gambling, including a telephone number that an individual may call to seek information and assistance for a potential gambling addiction.
- (p) Require that any hub operator and its subcontractors be organized in California and locate the hub and its facilities entirely within the state, without precluding foreign entities from creating California subsidiaries for the purposes of applying to become a California hub operator.
- (q) Ensure that all Internet hub employees are physically present in the state when working on or in hub facilities or when in contact with registered players.
- (r) Create an express exemption from disclosure, pursuant to the Public Records Act under subdivision (b) of Section 6253 of the Government Code, that exempts from public disclosure proprietary information of a hub applicant or a hub operator that will permit disclosure of confidential information to state agencies while achieving the public policy goals of deploying secure systems that protect the interests of the state and registered players.
- (s) Preserve the authority of the Legislature to opt out of, or opt into, any federal framework for Internet gambling, or to enter into any compact with other states to provide Internet gambling.

SB 1485 —8—

(t) As a matter of statewide concern, preempt any city, county, or city and county from passing any law or ordinance regulating or taxing any matter covered in this chapter.

Article 2. Definitions

19990.05. For the purpose of this chapter the following words have the following meanings:

- (a) "Accepted proposal" means a response by the state to an RFP submitted by a hub applicant selecting that hub applicant to become a hub operator.
- (b) "Affiliate" means any person or entity with more than a 5 percent ownership interest in a hub operator, a hub applicant, or a subcontractor, or in which a hub operator, a hub applicant, or a subcontractor owns more than a 5 percent interest.
- (c) "Authorized game" means a game played using a hub pursuant to the explicit authority of the state or offered by a hub operator without objection by the state.
- (d) "Background check" means a criminal history record check and the electronic submission of fingerprints to the Department of Justice and to the Federal Bureau of Investigation for national processing.
 - (e) "Bet" means the placement of a wager in a game.
- (f) "Commission" means the California Gambling Control Commission.
- (g) "Contract" means the agreement entered into between a hub operator and the State of California pursuant to which a hub operator provides authorized games for consideration to the state.
 - (h) "Department" means the Department of Justice.
- (i) "Division" means the Division of Gambling Control of the Department of Justice.
- (j) "Finding of suitability" means a finding by the commission that a person meets the qualification criteria described in Section 19990.23, and that the person would not be disqualified from being a hub operator on any of the grounds specified in Section 19990.23.
- (k) "Gambling" means to deal, operate, carry on, conduct, maintain, or expose for play any game.
 - (l) "Game" means any gambling game.

-9- SB 1485

(m) "Gaming system" means the technology, including hardware and software, used by a hub operator to facilitate the offering of authorized games to registered plays.

1

2

3

4

5

7

8

9

10

11

12

13

14 15

16

17

18

19

20 21

22

23

2425

26

27

28

29

30

31

32

33 34

35

36 37

- (n) "Gross revenues" means the total amount of money received by a hub operator from registered players for participation in authorized games.
- (o) "Hub" means all facilities and software used to facilitate activities delineated in this chapter.
- (p) "Hub applicant" means any person or entity which has submitted a proposal to enter into a contract with the state to become a hub operator.
- (q) "Hub facility" means any physical area used by a hub operator.
- (r) "Hub operator" means an entity that has a contract with the state pursuant to which that entity offers authorized games to registered players on the Internet.
- (s) "Internet Gambling Fund" means the fund established pursuant to this chapter for annual allocation by the Legislature.
- (t) "Internet hub employee" means any natural person employed in the operation of a hub by a hub operator or a subcontractor.
- (u) "Internet hub employee work permit" means a permit issued to an Internet hub employee by the commission after a background check by the division.
- (v) "Intrastate authorized games" means the playing of authorized games over the Internet by registered players who must be physically present within the borders of California at the time of play.
- (w) "Land-based gaming entity" means a card club operated pursuant to Chapter 5 (commencing with Section 19800) or a casino operated by a federally recognized Indian tribe on Indian land in California which provides any game for players on its premises that is offered on a hub.
- (x) "Online self-exclusion form" means a form on which an individual notifies a hub operator that she or he must be excluded from participation in authorized games for a stated period of time.
- (y) "Per hand charge" means the amount charged by the hub operator for registered players to play in a per hand game.
- (z) "Per hand game" means an authorized game for which the hub operator charges the player for each hand.

SB 1485 — 10 —

1

2

3

4 5

6

7

8

10

11 12

13 14

15

16 17

18

19

20 21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36 37

38

39 40 (aa) "Play settings" means the options and default parameters made available by a hub operator to a registered player in the play of authorized games.

- (ab) "Proposal" means any and all submissions by a hub applicant to the state prior to entering into a contract with the state.
- (ac) "Proprietary information" means and includes all information that, whether or not patentable or registerable under patent, copyright, trademark, or similar statutes, (1) can be protected as a trade secret under California law or any other applicable state law, federal law, or foreign law, or (2) derives independent economic value, actual or potential, from not being generally known to the public or to other persons who can obtain economic value from its disclosure or use. "Proprietary information" includes, but is not limited to, computer programs, databases, data, algorithms, formulae, expertise, improvements, discoveries, concepts, inventions, developments, methods, designs, analyses, drawings, techniques, strategies, new products, reports, unpublished financial statements, budgets, projections, billing practices, pricing data, contacts, client and supplier lists, and business and marketing records, working papers, files, systems, plans and data, and all registrations and applications related thereto.
- (ad) "Registered player" means a player who has registered with a hub operator to play authorized games.
- (ae) "Registration information" means the information provided by a person to a hub operator in order to become a registered player.
 - (af) "RFP" means a request for proposal issued by the state.
- (ag) "Robotic play" means the use of a machine by a registered player to take the next action at any point in a game.
 - (ah) "State" means the State of California.
- (ai) "Subcontractor" means any person or entity providing goods or services to a hub operator in connection with the operation of authorized games.
- (aj) "Table" means a physical table at which games are legally played at land-based gaming entities licensed in the state.
- (ak) "Terms of Use Registered Player's Agreement" means the agreement offered by a hub operator and accepted by a registered player delineating, among other things, permissible and

—11— SB 1485

impermissible activities on a hub and the consequences of engaging in impermissible activities.

- (al) "Tournament" means a competition in which registered players play a series of authorized games to decide the winner.
- (am) "Tournament charge" means the amount charged by the hub operator for registered players to play in a tournament.
- (an) "Tournament winnings" means the amount of any prize awarded to a registered player in a tournament.
- (ao) "Tribe" means a federally recognized Indian tribe, including, but not limited to, the governing body of that tribe or any entity that is an affiliate of that tribe.

Article 3. Legal Authorized Games Offered Over the Internet in California

- 19990.10. Under the Unlawful Internet Gambling Enforcement Act of 2006, California is permitted to authorize games as long as all players and the online wagering activities are located within the state and the games are not played by minors.
- 1990.11. Notwithstanding any other law, a person in California over 21 years of age is hereby permitted to participate as a registered player in an authorized game provided over the Internet by a hub operator as described in this chapter.
- 1990.12. (a) A person shall not offer any game on the Internet in this state unless that person holds a valid contract entered into with the state to offer authorized games as a hub operator pursuant to this chapter.
- (b) It is unlawful for any person to play any game provided on the Internet that is not authorized by the state pursuant to this chapter.
- (c) Chapter 5 (commencing with Section 19800) of Division 8 shall not apply to this chapter.

Article 4. Selection of a Hub Operator

19990.20. Consistent with this chapter within ____ days of the operative date of this chapter the department shall do the following:

SB 1485 — 12 —

 (a) Issue an RFP to enter into contracts with up to three hub operators to provide lawful Internet games in California for a period of five years.

- (b) Issue all rules governing the submission of proposals and awarding of hub contracts consistent with this chapter.
- 19990.21. A person shall not have an ownership interest in more than one hub.
- 19990.22. (a) In issuing the RFP, the department shall clearly and precisely describe how any hub applicant's proposal shall be scored and the basis it will use to determine which proposal or proposals it will accept.
- (1) The department shall establish a minimum score that any hub applicant must achieve in order to be qualified to receive an offer for a state contract to become a hub operator.
- (2) Factors to be considered in evaluating hub applicants shall include, but are not limited to, quality, competence, experience, past performance, efficiency, reliability, financial viability, durability, adaptability, timely performance, integrity, security, and the consideration promised to the state.
- (3) In establishing scoring parameters for evaluation of all the proposals and what weight should be given to the specific elements within each hub applicant's proposal, the department's selection criteria shall give preference to proposals that meet the following criteria:
 - (A) Are most responsive.
 - (B) Are most qualified.
- (C) Have as a managing general partner or chief executive officer for the proposed hub operator either of the following:
- (i) A holder of an owner license issued by the commission pursuant to subdivision (a) of Section 19851 of the Business and Professions Code who is in good standing at the time the hub applicant submits its proposal.
- (ii) An official representative of the government of a federally recognized Indian tribe with a tribal-state gaming compact with the state.
- (D) Have as a hub applicant or as a subcontractor or subcontractors a small business or microbusiness eligible to participate in the Small Business Procurement and Contract Act (Chapter 6.5 (commencing with Section 14835) of Part 5.5 of Division 3 of Title 2 of the Government Code).

-13- SB 1485

(E) Have as a hub applicant or a subcontractor or subcontractors a disabled veteran business enterprise contractor, subcontractor, or supplier eligible to participate in the California Disabled Veteran Business Enterprise Program (Article 6 (commencing with Section 999) of Division 4 of the Military and Veterans Code).

- (F) Propose to locate hub facilities in a distressed area designated by the Office of Planning and Research under the Target Area Contract Preference Act (Chapter 10.5 (commencing with Section 4530) of Division 5 of Title 1 of the Government Code), or the regulations promulgated under that act.
- (G) Propose to locate hub facilities in a enterprise zone designated by the State Trade and Commerce Agency pursuant to the Enterprise Zone Act (Chapter 12.8 (commencing with Section 7070) of Division 7 of Title 1 of the Government Code), or the regulations promulgated under that act.
- (H) Propose to locate hub facilities in a military base area designated by the State Trade and Commerce Agency pursuant to the Local Agency Military Base Recovery Area Act (Chapter 12.97 (commencing with Section 7105) of Division 7 of Title 1 of the Government Code), or the regulations promulgated under that act.
- (4) The department shall not have to comply with the provisions of Section 12103.5 of the Public Contracts Code prior to issuing the RFP.
- (b) The department shall accept up to three proposals within one year of the operative date of this chapter pursuant to its determination of rules governing the awarding of a hub contract, as described in Section 19990.20.
- (c) A person or entity submitting a proposal to become a hub operator shall be a resident of California or an entity organized in California and have all of its hub facilities in California.
- (1) At all times, a hub applicant or hub operator shall be domiciled in California and in good standing with the Secretary of State and the Franchise Tax Board.
- (2) All subcontractors of a hub applicant or a hub operator, or otherwise providing goods or performing services in connection with the operation of authorized games for the hub applicant, hub operator, or any of its subcontractors, shall be subject to the provisions of this subdivision. If a hub operator desires to enter

SB 1485 — 14 —

into an agreement with a person or entity to provide goods or services in connection with the operation of authorized games, that person or entity shall be subject to the provisions of this subdivision and investigation and a finding of suitability as set forth in Section 19990.23.

- (d) In addition to any other confidentiality protections afforded to applicants for state contracts, the state and its agencies shall treat the proprietary information contained in any proposal of any hub applicant as confidential to protect the hub applicant and to protect the security of any prospective hub. Nothing in this chapter prohibits the exchange of confidential information between or among state agencies considering a proposal by a hub applicant to become a hub operator. The confidentiality provisions in this chapter shall exempt proprietary information supplied by a hub applicant to a state agency from public disclosure consistent with subdivision (b) of Section 6253 of the Government Code.
- (e) At the time of its submission of a proposal and response to the RFP, a hub applicant shall pay a nonrefundable filing charge of _____ dollars (\$____) to be paid to the state and received by the department for the reasonably anticipated costs to be incurred by the state agencies to evaluate the proposal separate from costs associated with evaluating the suitability of a hub applicant.
- (f) At the time of its submission of a proposal response to the RFP, any hub applicant shall post a bond payable to the state in the amount of ____ dollars (\$____).
- (1) The bond shall be returned to the hub applicant if the commission finds that the hub applicant is not suitable to be a hub operator or if its proposal is not accepted by the department.
- (2) Upon acceptance of a hub applicant's proposal and the granting of a contract to that applicant to operate a hub in the state, the bond shall become immediately due and owing to the state.
- (g) A federally recognized Indian tribe, including, but not limited to, the governing body of that tribe or any entity that is an affiliate of that tribe, that submits a proposal in response to the RFP issued by the department shall waive its sovereignty for the purpose of evaluation of its proposal. The proposal shall affirmatively declare that the hub applicant is subject to the state's jurisdiction as set forth in this chapter and in the rules adopted by state agencies. Any contract between the state and a federally recognized Indian

__15__ SB 1485

tribe entered into to provide authorized games as a hub operator shall include that tribe's affirmative agreement to be subject to the jurisdiction of the state for all purposes under this chapter.

- (h) A hub applicant may withdraw its proposal at any time prior to final action on the proposal submitted in response to the RFP by the filing of a written request to the department.
- 19990.23. Prior to considering any proposal submitted in response to the RFP, the department shall send the proposal to the commission and the division to review the hub applicant's suitability to be a hub operator.
- (a) The commission and division shall conduct an investigation into the suitability of any hub applicant to be a hub operator and the commission shall issue findings of suitability to be a hub operator to the department within ____ days of the submission of the proposal. The investigation shall include the following entities and individuals:
 - (1) The hub applicant and all of its subcontractors.
 - (2) All officers of a hub applicant and its subcontractors.
- (3) Any employee, independent contractor, or other person with decisionmaking authority with respect to the hub applicant or any of its subcontractors.
 - (4) The owners of the following:
 - (A) A hub applicant.

- (B) Any affiliate of the hub applicant.
- (C) Any subcontractors of a hub applicant, or other persons or entities otherwise providing goods or performing services.
- (D) Any affiliate of a subcontractor of a hub applicant, or other persons or entities otherwise providing goods or performing services.
- (b) In addition to the bond paid at the time of submitting a proposal response to the RFP pursuant to subdivision (f) of Section 19990.22, a hub applicant shall pay an additional nonrefundable charge of _____ dollars (\$____) to be paid to the state and received by the division to compensate the commission and the division for the reasonably anticipated costs to be incurred by the commission and the division to determine the suitability of the applicant to be a hub operator.
- (c) The commission shall issue a finding of suitability for a hub applicant to be a hub operator only if, based on all of the information and documents submitted, and based upon the

SB 1485 —16—

1 2

recommendation of the division, the commission is satisfied that each of the individuals subject to investigation pursuant to subdivision (a) is both of the following:

- (1) A person of good character, honesty, and integrity.
- (2) A person whose prior activities, criminal record, if any, reputation, habits, and associations do not pose a threat to the public interest of this state, or to the effective regulation and control of controlled gambling, or create or enhance the dangers of unsuitable, unfair, or illegal practices, methods, and activities in the conduct of controlled gambling or in the carrying on of the business and financial arrangements incidental thereto.
- (d) The commission shall issue a finding that a hub applicant is not suitable to be a hub operator if it finds that any individual or entity subject to investigation pursuant to subdivision (a):
- (1) Fails to clearly establish eligibility and qualification in accordance with this chapter.
- (2) Fails to provide information, documentation, and assurances required by this chapter or requested by the commission, or, with respect to a hub applicant, fails to reveal any fact material to qualification, or supplies information that is untrue or misleading as to a material fact pertaining to the suitability criteria.
- (3) Has been convicted of a felony, including a conviction by a federal court or a court in another state for a crime that would constitute a felony if committed in California.
- (4) Has been convicted of any misdemeanor involving dishonesty or moral turpitude within the 10-year period immediately preceding the submission of the application, unless the applicant has been granted relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code. However, the granting of relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code shall not constitute a limitation on the discretion of the commission or affect the applicant's burden.
- (5) Has associated with criminal profiteering activity or organized crime, as defined in Section 186.2 of the Penal Code.
- (6) Has contemptuously defied any legislative investigative body, or other official investigative body of any state or of the United States, when that body is engaged in the investigation of crimes relating to gambling, official corruption related to gambling activities, or criminal profiteering activity or organized crime, as defined in Section 186.2 of the Penal Code.

__17__ SB 1485

(7) Is less than 21 years of age.

- (8) Offers games over the Internet in this state without a valid contract with the state to be a hub operator.
- (e) The commission may find either a holder of a current state gambling license to own or operate a land-based gambling entity, or a federally recognized Indian tribe operating a gambling establishment pursuant to a tribal-state gaming compact, suitable to become a hub operator.
- (f) The department shall reject the RFP of any hub applicant which the commission finds unsuitable to be a hub operator subject to the provisions of this section.
- (1) If denial of the application is recommended, the commission shall prepare and file written reasons upon which the recommendation is based with the department.
- (A) Prior to filing a recommendation with the department, the commission shall meet with the applicant, or the applicant's duly authorized representative, and inform the applicant generally of the basis for any proposed recommendation that the application be denied, restricted, or conditioned.
- (B) This section neither requires the commission to divulge to the applicant any confidential information received from any law enforcement agency or any information received from any person with assurances that the information would be maintained confidential, nor to divulge any information that might reveal the identity of any informer or jeopardize the safety of any person.
- (2) A recommendation of denial of an application shall be without prejudice to a new and different application filed in accordance with any rules adopted by the department with respect to the submission of proposals.
- 19990.24. In addition to any other data that the RFP shall request from hub applicants as a matter of law and to ensure that any hub applicant is legally, technically, and financially qualified to become a hub operator, the RFP shall request that any hub applicant name, describe, or provide all of the following:
- (a) The hub applicant's qualification and the qualifications of its executives and Internet hub employees to receive an Internet hub employee work permit as set forth in Section 19990.31.
- (b) The hub applicant's experience and qualifications to provide the services anticipated of a hub operator as set forth in this article.

SB 1485 —18—

 (c) The names of all of the hub applicant's owners, executives, and Internet hub employees as well as sufficient personally identifiable information on each of those persons to conduct background checks as required by the commission and the division.

- (d) The fingerprints of the owners, directors, managers, executives, and Internet hub employees of the hub operator, its affiliates, and subcontractors taken in either a police station in the state or at a department office in the state.
- (e) Documentation and information relating to the hub applicant and its direct and indirect owners, including, but not limited to, all of the following:
- (1) With respect to the hub applicant and any of its subcontractors, proof of formation in California, including, as applicable, articles of incorporation, articles of organization, bylaws, operating agreement, partnership agreement, or other founding documents.
- (2) Current and historical audited financial and accounting records.
- (3) Any and all documents relating to legal and regulatory proceedings.
- (4) Any and all documents relating to the hub applicant's business history.
- (5) Any and all documents relating to the nature and sources of the hub applicant's financing, including, but not limited to, operating agreements, partnership agreements, stock purchase agreements, pro forma cap tables, pro forma statements of profits and loss, investor rights agreements, voting agreements, and shareholder agreements, provided however, that these materials may be submitted subject to a request for confidentiality.
- (6) Any and all documentation that demonstrates that the hub applicant is financially qualified to perform the obligations of a hub operator as described in this article.
- (f) Documentation and information relating to all proposed subcontractors of the hub applicant, including, but not limited to, all of the following:
- (1) A description of the services to be provided by each subcontractor.
- 38 (2) Information for each subcontractor as set forth in 39 subdivisions (b), (c), and (d).

-19- SB 1485

(3) For subcontractors that are not formed in California, a commitment in writing by the subcontractor to create a California subsidiary prior to the commencement of authorized games provided by the hub operator.

- (g) A description of the games and services the hub applicant proposes to offer to registered players.
- (h) A description of how the hub facilities will accomplish the goals of this chapter, including, but not limited to:
 - (1) The hub's location within the state.
 - (2) The hub's security systems.
- (i) The hub applicant's proposal for how it will facilitate compliance with all of the standards set forth in this chapter and federal law, including, but not limited to, Section 5362(10)(B) of Title 31 of the United States Code, including, but not limited to, all of the following:
- (1) Age and location verification requirements reasonably designed to block access to minors and persons located out of state.
- (2) Appropriate data security standards to prevent unauthorized access by any persons whose age and current location have not been verified in accordance with this chapter and applicable regulations.
- (3) The requirement that the hub is located in California and all bets are initiated and received or otherwise made exclusively within California.
- (j) The system requirements that the hub applicant plans to implement to achieve the state's goals under the state's contract with a hub operator, including, but not limited to:
- 29 (1) Connectivity.
- *(2) Hardware.*
- *(3) Software.*

1

2

3 4

5

7

8

10

11 12

13

14 15

16

17

18

19

20

21

22

23

24

25

26

27

- 32 (4) Antifraud systems.
- 33 (5) Virus prevention.
- 34 (6) Data protection.
- 35 (7) Access controls.
- *(8) Firewalls.*
- 37 (9) Disaster recovery.
- 38 (10) Redundancy.
- 39 (11) Gaming systems, including, but not limited to, hardware 40 and software that ensure all of the following:

SB 1485 — 20 —

(A) The games are legal.

- (B) The games are independent and fair and played by live persons.
- 4 (C) Game and betting rules are available to all registered 5 players.
 - (D) All data used for the conduct of each game is randomly generated and unpredictable.
 - (12) Accounting systems, including but not limited to, those for any of the following:
 - (A) Registered player accounts.
 - (B) Per hand charges.
- 12 (C) Transparency and reporting to all state agencies.
 - (D) Distribution of funds, pursuant to the contract and this chapter, to the state and registered players.
 - (E) Ongoing auditing.
 - (13) Hub facility security systems to protect the hub from either internal or external threats.
 - (k) The hub applicant's proposal to facilitate the functions of the state agencies with jurisdiction over aspects of the hub's operations, including, but not limited to, all of the following:
 - (1) The division.
 - (2) The commission.
 - (3) The Treasurer.
 - (4) The Franchise Tax Board.
 - (1) In addition to demonstrating that the hub applicant is legally, technically, and financially qualified to become a hub operator, a hub applicant's proposal in response to the RFP shall describe how it will comply with all contractual obligations as provided in this chapter.
 - 1990.245. (a) A holder of an owner license issued by the commission pursuant to subdivision (a) of Section 19851 who is in good standing at the time the hub applicant submits its proposal shall not be deemed unqualified to operate a land-based gambling entity by reason of an investment in a hub applicant or a hub operator.
 - (b) An official representative of the government of a federally recognized Indian tribe with a tribal-state gaming compact with the state shall not be deemed unqualified to operate a land-based gambling entity by reason of an investment in a hub applicant or a hub operator.

—21— SB 1485

(c) A person or entity who is a hub operator in another state is eligible to become a hub operator in California.

19990.25. The department, after considering the contents of the proposal, the recommendation of the commission, and any other written comments, shall apply the scoring standard released in issuing the RFP pursuant to Section 19990.22 and shall either deny a proposal or offer to enter into contract with a qualified hub applicant.

- (a) The department shall determine that a hub applicant is qualified to receive an offer to become a hub operator if both of the following conditions are met:
- (1) The hub applicant's proposal exceeds the minimum scoring standards established by Section 19990.22.
- (2) The hub applicant's proposal is among the three highest scoring proposals submitted by all hub applicants.
- (b) When the department offers to enter into a contract with a hub applicant, the department shall transmit the offer in writing to the hub applicant. The offer may limit or place restrictions that vary from the proposal as may be deemed necessary in the public interest, consistent with the policies described in this chapter.
- (c) In order for the hub applicant to accept an offer, it shall respond in writing to the department within 10 days.
- (d) Acceptance of the offer shall create a binding contract between the state and the hub applicant.
- (e) If the department does not offer a hub applicant a contract with the state, the department shall prepare and issue a detailed statement of the department's reasons.
- (f) A hub applicant whose proposal has not led to an offer from the department may bring an action to appeal that decision to the Office of Administrative Hearings.
- (g) The decision by the department shall be upheld by the Office of Administrative Hearings if there is any substantial evidence to support the department's decision to deny the hub applicant's proposal.
- (h) In the event that the Office of Administrative Hearings finds for the hub applicant, it shall return the proposal to the department for action consistent with the decision of the Office of Administrative Hearings.
- 1990.26. (a) At least two years prior to the expiration of any hub operator's contract with the state, the Bureau of State Audits

SB 1485 — 22 —

shall issue a report to the Legislature consistent with Section 19990.96. The Legislature may consider whether to amend the statutes that govern the terms and conditions of the hub operator's contract with the state contained in Article 5 (commencing with Section 19990.30) before the expiration of the contracts with hub operators.

(b) In the event that the Legislature amends the provisions of Article 5 (commencing with Section 1990.30) that govern a contract between the state and a hub operator, the department shall offer an existing hub operator a new contract for five years or more under the new terms and conditions in accordance with statutory changes approved by the Legislature pursuant to this section. A hub operator shall indicate whether it accepts the new contract within 30 days of receiving the offer from the department. A hub operator's acceptance of the department's offer shall create a binding contract between the hub operator and the state.

19990.27. In the event that the Legislature authorizes the department to issue an RFP for an additional hub operator or hub operators, the department shall solicit proposals from new hub applicants to enter into a contract with the state for _____-year terms. In establishing scoring parameters for evaluation of all the proposals and what weight should be given to the specific elements within each hub applicant's proposal, the department's selection criteria shall be consistent with the amendments adopted to this chapter.

19990.28. At least one year prior to the expiration of a hub operator's contract with the state issued pursuant to Section 19990.25, or as a result of the RFP process established pursuant to Section 19990.22, the department shall issue an RFP to solicit proposals from hub applicants to enter into a contract with the state for a _____-year term. In establishing scoring parameters for evaluation of all the proposals and what weight should be given to the specific elements within each hub applicant's proposal, the department's selection criteria shall give preference to proposals from an existing hub operator in compliance with its contractual obligations.

Article 5. Rights and Obligations of a Hub Operator

__ 23 __ SB 1485

19990.30. A hub operator shall comply with the terms of its contract with the state.

- (a) An accepted proposal agreed to by the department and any hub applicant shall govern interpretation of the contract entered into between the state and a hub operator.
- (b) Subject to state and federal law, a contract may be amended by mutual agreement of the department and a hub operator.
- (c) In the event of an act by the Legislature that amends this chapter and is adopted after the terms of a contract between the state and any hub operator are established, a hub operator may declare the contract void within 60 days of the effective date of the amendment. If a hub operator does not make that declaration, it agrees to be bound by those amendments to this chapter.
- (d) In the event of commercial infeasibility created by a change in federal law rendering the provision of intrastate Internet gaming services illegal or some other event, a hub operator may abandon its contract after providing the department with 90 days advance notice of its intent to end the contract and a statement explaining its interpretation that continuing to provide services under the contract is commercially infeasible. In response to notice provided by the hub operator under this subdivision, the state may file an action in the Superior Court of the County of Sacramento as it deems necessary to protect any state interests, including, but not limited to, the interests of registered players.
- (e) In the event that any dispute arises between the parties to the contract, either the department or a hub operator may file an action in the superior court of any county in which the Attorney General has an office for an interpretation of the contract and the rights and responsibilities of the contract.
- 1990.31. Prior to initiating operations and thereafter, a hub operator shall ensure that every Internet hub employee has been issued an Internet hub employee work permit by the commission prior to having access to the hub facilities.
- (a) A hub operator shall ensure that every person, who, as an employee of the hub operator, whether for hire or not, either solely or in conjunction with others, deals, operates, carries on, conducts, maintains, or exposes for play any authorized game in this state, shall apply for and obtain from the commission, and shall thereafter maintain, a valid Internet hub employee work permit, in the case of Internet hub employees, or work permit, otherwise.

SB 1485 — 24 —

(b) No Internet hub employee work permit shall be issued to any person unless, based on all of the information and documents submitted, the commission is satisfied that the applicant is all of the following:

- (1) A person of good character, honesty, and integrity.
- (2) A person whose prior activities, criminal record, if any, reputation, habits, and associations do not pose a threat to the public interest of this state, or to the effective regulation and control of controlled gambling, or create or enhance the dangers of unsuitable, unfair, or illegal practices, methods, and activities in the conduct of controlled gambling or in the carrying on of the incidental business and financial arrangements.
- (3) A person who is in all other respects qualified to hold an Internet hub employee work permit as provided in this chapter.
- (c) The commission shall disqualify an applicant for a Internet hub employee work permit for any of the following reasons:
- (1) Failure of the applicant to clearly establish eligibility and qualification in accordance with this chapter.
- (2) Failure of the applicant to provide information, documentation, and assurances required by this chapter or requested by any state official, or failure of the applicant to reveal any fact material to the qualification, or the supplying of information that is untrue or misleading as to a material fact pertaining to the qualification criteria.
- (3) Conviction of a felony, including a conviction by a federal court or a court in another state for a crime that would constitute a felony if committed in California.
- (4) Conviction of the applicant for any misdemeanor involving dishonesty or moral turpitude within the 10-year period immediately preceding the submission of the application, unless the applicant has been granted relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code. However, the granting of relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code shall not constitute a limitation on the discretion of the commission or affect the applicant's burden under subdivision (b).
- (5) Association of the applicant with criminal profiteering activity or organized crime, as defined by Section 186.2 of the Penal Code.
- (6) Contemptuous defiance by the applicant of any legislative investigative body, or other official investigative body of any state

__ 25 __ SB 1485

or of the United States, when that body is engaged in the investigation of crimes relating to gambling, official corruption related to gambling activities, or criminal profiteering activity or organized crime, as defined by Section 186.2 of the Penal Code.

(7) The applicant is less than 21 years of age.

1 2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29 30

31

32

33

34

35

36

37

38

39

- (d) A hub operator shall apply for an Internet hub employee work permit on behalf of each Internet hub employee.
- (e) A person shall not be issued an Internet hub employee work permit unless the person would qualify to be the owner of a hub operator, as specified in Section 19990.23.
- (f) The commission shall establish a fee to be paid by a hub operator in submitting applications for Internet hub employee work permits on behalf of those hub operators' employees.
- (g) A hub operator, affiliate, or subcontractor of a hub operator shall not enter into, without prior approval of the department, any contract or agreement with a person who is denied a gambling license pursuant to Chapter 5 (commencing with Section 19850) or Internet hub employee work permit, or whose gambling license or Internet hub employee work permit is suspended or revoked by the commission or department, or with any business enterprise under the control of that person, after the date of receipt of notice of the commission's or department's action.
- (h) A hub operator, affiliate, or subcontractor of a hub operator shall not employ, without prior approval of the commission, any person in any capacity for which he or she is required to have an Internet hub employee work permit, if the person has been denied an Internet hub employee work permit or a gambling license pursuant to Chapter 5 (commencing with Section 19850) or if his or her Internet hub employee work permit or gambling license has been suspended or revoked after the date of receipt of notice of the action by the commission. A hub operator or subcontractor of a hub operator shall not enter into a contract or agreement with a person whose application for an Internet hub employee work permit or gambling license has been withdrawn with prejudice, or with any business enterprise under the control of that person, for the period of time during which the person is prohibited from filing a new application for an Internet hub employee work permit or gambling license.
- (i) If an employee who is required to hold an Internet hub employee work permit pursuant to this chapter is denied an Internet

SB 1485 -26-

hub employee work permit, or has his or her Internet hub employee work permit revoked by the commission or department, the employee shall be terminated in any capacity in which the employee is required to hold an Internet hub employee work permit and the employee shall not be permitted to exercise a significant influence over the gambling operation, or any part thereof, upon being notified of that action.

- (1) If an employee who is required to hold an Internet hub employee work permit pursuant to this chapter has his or her Internet hub employee work permit suspended, the employee shall be suspended in any capacity in which he or she is required to hold an Internet hub employee work permit and shall not be permitted to exercise a significant influence over the gambling operation, or any part thereof, during the period of suspension, upon being notified of that action.
- (2) If a hub operator, affiliate, or subcontractor of a hub operator designates another employee to replace the employee whose employment was terminated, the hub operator or subcontractor shall promptly notify the department and shall apply for an Internet hub employee work permit on behalf of the newly designated employee.
- (j) A hub operator, affiliate, or subcontractor of a hub operator shall not pay to a person whose employment has been terminated pursuant to subdivision (i) any remuneration for any service performed in any capacity in which the person is required to hold an Internet hub employee work permit, except for amounts due for services rendered before the date of receipt of notice of the commission's or department's action of suspension or termination. A hub operator, affiliate, or subcontractor of a hub operator, during the period of suspension, shall not pay to a person whose employment has been suspended pursuant to subdivision (i), any remuneration for any service performed in any capacity in which the person is required to hold an Internet hub employee work permit, except for amounts due for services rendered before the date of receipt of notice of the commission's or department's action.
- (k) Except as provided in subdivision (i), a contract or agreement for the provision of services or property to a hub operator, affiliate, or subcontractor of an affiliate or for the conduct of any activity pertaining to the operation of a hub, which

__ 27 __ SB 1485

is to be performed by a person required by this chapter or by regulations adopted pursuant to this chapter, to hold an Internet hub employee work permit, shall be terminated upon a suspension or revocation of the person's Internet hub employee work permit.

1 2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2425

26

27

28

29

30

31

32

33

34

35

36

37

38

39

- (l) In any case in which a contract or agreement for the provision of services or property to a hub operator or an affiliate thereof, or for the conduct of any activity at a hub, is to be performed by a person required by this chapter or by regulations adopted by the commission to hold an Internet hub employee work permit, the contract shall be deemed to include a provision for its termination without liability on the part of the hub operator, affiliate, or subcontractor or its duly registered holding company upon a suspension or revocation of the person's Internet hub employee work permit. In any action brought by the division or commission to terminate a contract pursuant to subdivision (k) or this subdivision, it shall not be a defense that the agreement does not expressly include the provision described in this subdivision, and the lack of express inclusion of the provision in the agreement shall not be a basis for enforcement of the contract by a party thereto.
- (m) If a hub operator does not comply with the contractual obligations of this section, the department may impose liquidated damages of not more than ____ dollars (\$____) per occurrence. In the event that a hub operator negligently, willfully, or wantonly fails to comply with this contractual obligation, the department may initiate an enforcement action and subject a hub operator to ____ dollars (\$____) in liquidated damages and may begin proceedings to suspend or revoke a hub operator's contract.
- 1990.32. The hub operator shall be responsible for providing current and accurate documentation on a timely basis to all state agencies as provided in this chapter.
- (a) In addition to any other confidentiality protections provided to entities that are in contract with the state, the state and its agencies shall treat the proprietary information provided by a hub operator as confidential to protect the hub operator and to protect the security of the hub.
- (b) The confidentiality provisions of this chapter exempt proprietary information supplied by a hub operator to a state agency from public disclosure consistent with subdivision (b) of Section 6253 of the Government Code.

SB 1485 — 28 —

19990.33. (a) Changes in ownership or interest of an affiliate of 5 percent or more of the stock or other equity in the hub operator or any affiliate shall be approved by the department and the commission prior to the closing of any proposed transaction.

- (b) The department and the commission shall investigate to ensure that any entity acquiring interest in a hub operator is suitable and otherwise financially, technically, and legally qualified to be a hub operator consistent with the provisions of this chapter. This investigation shall be concluded within 90 days of the receipt of notice by the department and the commission. In the event that an acquiring entity is found to be unsuitable to be a hub operator or otherwise not financially, technically, and legally qualified to be a hub operator, the hub operator or the acquiring entity may challenge that determination consistent with subdivision (f) of Section 19990.25.
- (c) A change in ownership or interest of a hub operator of less than 5 percent shall be reported to the department and the commission within 20 days after the change, unless that change results in a cumulative total of 5 percent or more and requires compliance with subdivision (a). The department and commission may then conduct an investigation to ensure that the hub operator's contract with the state is properly updated to show the change in ownership or interest, or that the person is suitable pursuant to the requirements in this chapter.
- 19990.34. All facilities, software, and any and all other property, both tangible and intangible, used by the hub operator in offering authorized games shall be the property of a hub operator or its subcontractors.
- 19990.35. A hub operator shall ensure that registered players are eligible to play authorized games and implement appropriate data security standards to prevent access by a person whose age and location has not been verified in accordance with this chapter.
- (a) All registered players must be physically located within the State of California at the time of gambling.
 - (b) No registered player may be less than 21 years of age.
- (c) A hub operator shall exclude from play any person who has filled out an Online Self-Exclusion Form.
- (1) The commission shall develop an Online Self-Exclusion Form and deliver it to the Department of Justice within six months of the effective date of this chapter.

SB 1485

(2) The Department of Justice shall deliver the form to each hub operator.

- (3) A hub operator shall prominently display a link to the commission's Responsible Gaming site and the Online Self-Exclusion Form on the Web page that is displayed when either of the following apply:
 - (A) A person registers as a registered player.

- (B) A registered player first accesses the Web site of the hub prior to playing.
- (4) A hub operator shall retain the Online Self-Exclusion Form to identify persons who want to be excluded from play.
- (5) No hub operator that has complied with this subdivision shall be held liable in any way if a person who has filled out an Online Self-Exclusion Form plays despite that person's request to be excluded.
- 1990.36. A hub operator shall only offer games and process bets in accordance with the specified game and betting rules established by the hub operator and approved by the division with input from the commission consistent with Section 19990.37.
- 19990.37. A hub operator shall only provide authorized games approved by the division.
- (a) In order to propose a game for play, a hub operator shall provide the division and the commission with all of the following:
- (1) A description of the game and the betting rules it proposes to offer to registered players.
- (2) A legal opinion explaining how the game complies with federal and state laws and how the game is not a violation of tribal-state gaming compacts.
- (3) Documentation relating to development and testing of the game's software.
- (b) The division shall consult with the commission on whether a proposed game is authorized under this section.
- (c) If the division does not object to the proposal within ____ days, a hub operator may offer the game to registered players.
- (d) Only the division may object to the offering of a game to registered players or file an action to prevent that offering.
 - 19990.38. A hub operator shall ensure that games are fair.
- (a) The gaming system shall display for each game the following information:
 - (1) The name of the game.

SB 1485 -30-

- 1 (2) Any restrictions on play.
- *(3) The rules of the game.*

- 3 (4) All instructions on how to play.
- 4 (5) The unit and total bets permitted.
 - (6) The registered player's current account balance which shall be updated in real time.
 - (7) Any other information that a hub operator determines is necessary for the registered player to have in real time to compete fairly in the game.
 - (b) Game results shall be unpredictable.
 - (1) Data used to create results shall be unpredictable so that it is infeasible to predict the next occurrence in a game, given complete knowledge of the algorithm or hardware generating the sequence and all previously generated numbers.
 - (2) The game or any game event outcome shall not be affected by the effective bandwidth, link utilization, bit error rate, or other characteristic of the communications channel between the gaming system and the playing device used by the player.
 - (c) A hub operator shall deploy controls and technology to minimize fraud or cheating through collusion, including external exchange of information between different players, robotic play, or any other means.
 - (1) If a hub operator becomes aware that fraud or cheating is taking place or has taken place, it shall take steps to stop those activities immediately and inform the State Chief Information Officer and the division of all relevant facts.
 - (2) The department may not bring an action for damages against a hub operator to prevent fraud or cheating if a hub operator can demonstrate that it acted responsibly to prevent those activities as soon as a hub operator became aware of them.
 - (d) In the event that the gaming server or software does not allow a game to be completed, the game shall be void and all funds relating to the incomplete game shall be returned to the registered player's account.
 - 19990.39. A hub operator shall register players and establish player accounts prior to play.
- (a) A person shall not participate in any game provided by a
 hub operator unless the person is a registered player and holds
 an account.

-31-**SB 1485**

(b) Accounts shall be established in person, by mail, telephone, 2 or by any electronic means.

- (c) To register and establish an account, a person shall provide the following registration information:
- (1) First name and surname.
- (2) Principal residence address.
- (3) Telephone number.

1

3 4

5

6

7

8

11 12

13

14 15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33 34

35

36

37

- (4) Social security number.
- (5) Identification or certification to prove that person is at least 10 21 years of age.
 - (6) Valid e-mail address.
 - (d) A hub operator shall provide registered players with the means to update the registration information provided to the hub operator.
 - 19990.40. A hub operator shall provide a means for registered players to put funds into a registered player account and transfer funds out of that account.
 - (a) A registered player shall identify the source of funds to be used to put money into the account established once the registration process is complete, and a hub operator shall provide a means for a registered player to transfer money into and out of the player's hub account.
 - (b) At the time of establishing a hub account, a registered player shall designate the bank account into which funds from the registered player's hub account are to be transferred.
 - (c) A registered player shall establish only one account on any hub.
 - (d) While playing an authorized game, a registered player shall not increase the amount of money in that registered player's account after that game has started and before its completion.
 - (e) A hub operator shall maintain records on the balance of each registered player's account.
 - (f) A hub operator shall not permit a registered player to place a wager unless the registered player's account has sufficient funds to cover the amount of the wager.
 - (g) A hub operator shall not provide credit to a registered player's account or act as agent for a credit provider to facilitate the provision of funds.
- 39 (h) No interest shall be paid by a hub operator with respect to 40 registered player accounts.

SB 1485 -32-

 19990.41. A hub operator shall segregate funds it holds in all registered player accounts from all of its other assets.

- (a) A hub operator shall not commingle funds in the segregated account containing funds paid by registered players with any other funds held by the hub operator.
- (b) Funds held in a registered player's account shall only be used for the following purposes:
- (1) To pay per hand or tournament charges owed by a registered player to the hub operator for play of authorized games.
- (2) To transfer funds from one registered player's account to the account of another registered player to reconcile the result of a loss in the play of an authorized game.
- (3) To transfer funds from a registered player's account to a temporary account to be held by a hub operator pending the outcome of an authorized game.
- (4) To remit tax proceeds due and owing from a registered player to the Franchise Tax Board, at the option of the player.
- (5) To transfer funds from a registered player's account with the hub operator to an account specified by a registered player upon that registered player's request.
- 19990.42. Prior to completing the registration process, a hub operator shall explain to the person in a conspicuous fashion the privacy policies of the hub, and a person shall assent to the following policies:
- (a) No personally identifiable information shall be shared with any nongovernment third parties except as provided in subdivision (j) of Section 19990.47.
- (b) All personally identifiable information about registered players shall be shared with state agencies, including the department, the commission, and the Franchise Tax Board as necessary to assist them in fulfilling their obligations under this chapter.
- (c) Personally identifiable information may only be shared with government agencies in circumstances other than as set forth in subdivision (b) or subject to court order as provided in subdivision (j) of Section 19990.47.
- 37 19990.43. A hub operator may also require that a person must 38 agree to a Terms of Use Registered Player's Agreement applying 39 to registered players.

-33 - SB 1485

19990.44. A hub operator may suspend or revoke the account of a registered player for any of the following reasons:

- (a) A person or registered player provided false information to the hub operator, including, but not limited to, in the registration process.
- (b) The registered player has not updated registration information to keep it current.
- (c) The registered player has violated the hub's Terms of Use Registered Player's Agreement.
 - (d) The person has already been registered.

- (e) The hub operator suspects that the registered player has participated in an illegal or unauthorized activity on the hub.
- (f) The hub operator is directed by a state agency to suspend or revoke the registered player's account.
- 1990.45. (a) Upon registration and at each time when a registered player logs into a hub, the hub operator shall permit a registered player to adjust his or her play settings to:
 - (1) Set a limit on the deposits that can be made per day.
- (2) Set a limit on the amount that can be wagered within a specified period of time.
- (3) Set a limit on the losses the player may incur within a specified period of time.
- (4) Set a limit on the amount of time that can be played after logging into the hub.
- (5) Prevent the hub from allowing the registered player to play for a definite or indefinite period of time.
- (b) During play, in order to assist a registered player to decide whether to suspend play, the registered player's screen shall do all of the following:
 - (1) Indicate how long the player has been playing.
- (2) Indicate the player's winnings or losses since the time of last logging in.
- (3) At least once every six hours require the registered player to confirm that the player has read the message or give an option to the player to end the session or return to the game.
- 19990.46. A hub operator shall establish a toll-free telephone customer service hotline that shall be available to registered players 24 hours a day and 365 days a year. All Internet hub operator employees shall be physically present in the state while in contact with registered players.

SB 1485 — 34—

19990.47. A hub operator shall protect the privacy of registered players and their data.

- (a) A hub operator shall comply with all state and federal privacy and data protection laws.
- (b) At the time of registration with a hub operator as a registered player, and at least once a year thereafter, a hub operator shall provide notice in the form of a separate, written statement to the registered player which clearly and conspicuously informs the registered player of all of the following:
- (1) The nature of personally identifiable information collected or to be collected with respect to the registered player and the nature of the use of that information.
- (2) The nature, frequency, and purpose of any disclosure which may be made of personally identifiable information, including an identification of the types of persons to whom the disclosure may be made.
- (3) The period during which personally identifiable information will be maintained by the hub operator.
- (4) The times and place at which the registered player may have access to personally identifiable information in accordance with subdivision (g).
- (5) The limitations provided by this section with respect to the collection and disclosure of personally identifiable information by a hub operator and the right of the registered player under subdivision (i) or (j) to enforce those limitations.
- (c) A hub operator shall not collect personally identifiable information concerning any registered player without the prior written or electronic consent of the registered player concerned.
- (d) A hub operator may collect personally identifiable information in order to do both of the following:
- (1) Obtain information necessary to operate the hub and offer authorized games to registered players pursuant to this chapter.
- (2) Detect unauthorized play, activities contrary to a hub operator's Terms of Use Registered Player's Agreement, or activities contrary to state or federal law.
- (e) Except as provided in subdivision (f), a hub operator shall not disclose personally identifiable information concerning any registered player without the prior written or electronic consent of the registered player concerned and shall take actions necessary

-35 - SB 1485

to prevent unauthorized access to that information by a person other than the registered player or hub operator.

- (f) A hub operator may disclose personally identifiable information if the disclosure is any of the following:
- (1) Necessary to render, or conduct a legitimate business activity related to, the provision of authorized games to the registered player by the hub operator.
- (2) Subject to subdivision (j), made pursuant to a court order authorizing the disclosure, if the registered player is notified of the order by the person to whom the order is directed.
- (3) A disclosure of the names and addresses of registered players to any tournament sponsor, if both of the following apply:
- (A) The hub operator has provided the registered player the opportunity to prohibit or limit the disclosure.
- (B) The disclosure does not reveal, directly or indirectly, the nature of any transaction made by the registered player over the hub.
 - (4) To a state agency as authorized in this chapter.
- (g) A registered player shall be provided access to all personally identifiable information regarding that registered player which is collected and maintained by a hub operator. The information shall be made available to the registered player at reasonable times and at a place designated by the hub operator. A registered player shall be provided reasonable opportunity to correct any error in the information.
- (h) A hub operator shall destroy personally identifiable information if the information is no longer necessary for the purpose for which it was collected, and there are no pending requests or orders for access to the information under subdivision (j).
- (i) Any person aggrieved by any act of a hub operator in violation of this section may bring a civil action in any superior court. The court may award:
- (1) Actual damages but not less than liquidated damages computed at the rate of ____ a day for each day of violation or ____, whichever is higher.
- (2) Punitive damages.

(3) Reasonable attorney's fees and other litigation costs reasonably incurred.

SB 1485 -36-

 (j) Except as provided in subdivision (f), a governmental or nongovernmental third party may obtain personally identifiable information concerning a registered player pursuant to a court order only if, in the court proceeding relevant to the court order, both of the following apply:

- (1) The third party offers clear and convincing evidence that the subject of the information is reasonably suspected of engaging in criminal activity or otherwise relevant to a pending civil action and that the information sought would be material evidence in the case.
- (2) The registered player about whom the information is requested is afforded the opportunity to appear and contest the third-party's claim.

19990.48. A hub operator shall establish a book of accounts and regularly audit all of its financial records and reports which must include all of the following:

- (a) Monthly auditable and aggregate financial statements of gaming transactions.
 - (b) Calculation of all amounts payable to the state.
 - (c) The identity of players.
- (d) The balance on each player's account at the start of a session of play.
- (e) The wagers placed on each game, time stamped by the games server.
 - (f) The result of each game, time stamped by the games server.
 - (g) The amount won or lost by each player.
- (h) The amount, if any, as determined by the player, withheld from winnings for federal or state income tax purposes.
- (i) The balance on the player's account at the end of the game. 19990.49. A hub operator shall make all financial records established and maintained pursuant to Section 19990.48 available as required by the state agencies to the division, the commission, the department, the Treasurer, and the Franchise Tax Board so that those state agencies can fulfill their responsibilities under this chapter.
- 19990.50. A hub operator shall implement technical systems that materially aid the department and commission in the protection of registered players.
- (a) A hub operator shall define and document its methodology for developing software and applications and address how software

__ 37 __ SB 1485

protects registered players from fraud and other risks in the play of authorized games and in the management of registered player accounts.

- (b) A hub operator shall meet minimum game server connectivity requirements to ensure that players are protected from losses due to connectivity problems.
- (c) A hub operator shall ensure that all transactions involving player funds shall be recoverable by the system in the event of a failure or malfunction.
- (d) All information required for viewing a game interrupted due to loss of connectivity shall be recoverable by the hub operator.
- (e) Preventative and detective controls addressing money laundering and fraud risks shall be documented and implemented by the hub operator.
- 1990.51. A hub operator shall be permitted to charge registered players to play in authorized games, subject to the approval of the division.
 - (a) Per hand charges are permitted.

- (1) A per hand charge shall be designated and conspicuously posted on the screen prior to the start of each authorized game.
- (2) A hub operator shall be permitted to vary the per hand charges on registered players based on betting limits or other factors.
 - (b) Tournament charges shall be permitted.
- (1) A tournament charge shall be designated and conspicuously posted on the screen prior to the start of the first authorized game of any tournament.
- (2) A hub operator shall be permitted to vary tournament charges based on tournament prizes or other factors.
- 19990.52. A hub operator shall be permitted to enter into an agreement with any third party to sponsor or underwrite prizes for a tournament, subject to the approval of the division.
- 19990.53. A hub operator shall be permitted to enter into an agreement to sell advertisement space on any Web site it controls, subject to the approval of the division.
- 19990.54. A hub operator shall be permitted to enable a chat function between registered players as long as it has in place effective controls against collusion, subject to the approval of the division.

SB 1485 -38-

1990.55. A hub operator shall be permitted to post Web links on the Web site it controls to permit registered players to access remote Web sites, subject to the approval of the division.

19990.56. A hub operator may enter into contractual agreements with one or more hub operators for the purpose of ensuring adequate player liquidity, subject to the approval of the division.

19990.57. A hub operator may allow a registered player to participate simultaneously in multiple games or tournaments, as long as the hub operator has technical controls that prohibit a registered player from playing multiple hands simultaneously in the same game, subject to the approval of the division.

19990.58. In consideration for its contract with the state, and in recognition of the fact that the initial investments and efforts required to start up this business venture, and to ensure the state hub operators are in the best position to compete with offshore operators and be successful, a hub operator shall disperse at least 20 percent of its gross revenues to the Treasurer on a monthly basis as determined by the proposal.

- (a) Each monthly payment shall be due on the 10th of the following month.
- (b) A hub operator shall make all electronic and written financial records available to the Treasurer, the commission, and the department.
- (c) For the purposes of determining gross revenues, the hub operator and the Treasurer shall use generally accepted accounting principles.
- (d) With respect to the dispensation of the bond posted by a hub applicant pursuant to subdivision (f) of Section 19990.22, both of the following apply:
- (1) In the event that the aggregate amount due to the state in consideration for a hub operator's contract is an amount greater than one hundred million dollars (\$100,000,000) in the first year of operation of the hub, the bond referred to in subdivision (f) of Section 19990.22 shall be released in the final calendar quarter of the hub operator's first year of operation, determined on a rolling basis.
- (2) In the event that the aggregate amount due to the state in consideration for a hub operator's contract is an amount less than one hundred million dollars (\$100,000,000) in the first year of

-39 - SB 1485

operation of the hub, under the hub operator's contract with the state, the bond referred to in subdivision (f) of Section 19990.22 shall not be released and shall be collected by the state in the final calendar quarter of the hub operator's first year of operation, determined on a rolling basis.

19990.59. The hub operator shall facilitate the collection of personal income taxes from registered players by the Franchise Tax Board.

- (a) The hub operator shall withhold 5 percent of tournament winnings for state income tax if the winnings minus the tournament charge are more than six hundred dollars (\$600) and are at least 300 times the tournament charge.
- (1) The hub operator shall transfer that withheld income to the Franchise Tax Board.
- (2) Winnings and losses of the registered player from other tournaments sponsored by the hub operator during the year are not taken into account in arriving at the six hundred dollar (\$600) amount. Required withholding is determined on a tournament-by-tournament basis.
- (b) Within six months of the effective date of this chapter, the Franchise Tax Board shall publish a form to be used annually by a hub operator to ensure that the state is able to collect income tax revenues from registered players. The form shall include, but shall not be limited to, the following information:
 - (1) The registered player's first name and surname.
 - (2) Social security number.

- (3) The total amount the registered player deposited in their account during the year.
- (4) The registered player's total winnings, if any, during the year.
 - (5) The registered player's total losses, if any, during the year.
- (6) The total amount withheld by the hub operator, if any, during the year for purposes of federal or state income taxes.
- (7) Whether the registered player opened or closed his or her account during the year.
- (c) The hub operator shall electronically file a copy of the form with the Franchise Tax Board for each registered player who held an account with the hub operator for all, or any portion of, the taxable year. The hub operator shall electronically provide each registered player with a copy of the form.

SB 1485 — 40 —

19990.60. A hub operator shall not engage in certain business dealings or transactions without prior approval of the division. The division shall adopt contract provisions establishing the procedures for these transactions.

- (a) A security interest in a hub operator shall not be enforced without the prior approval of the division.
- (b) It is unlawful for any person to sell, purchase, lease, hypothecate, borrow, or loan money, or create a voting trust agreement or any other agreement of any sort with a hub operator with a contract with the state pursuant to this chapter or with respect to any portion of the provision of authorized games, except in accordance with the division.
- (c) Every hub operator that is involved in a transaction for the extension or redemption of credit by the hub operator, or for the payment, receipt, or transfer of coin, currency, or other monetary instruments, as specified by the division, in an amount, denomination, or amount and denomination, or under circumstances prescribed by regulations, and any other participant in the transaction, as specified by the commission, shall, if required by regulation, make and retain a record of, or file with the division a report on, the transaction, at the time and in the manner prescribed in a hub operator's contract.
- 19990.61. A hub operator shall act expeditiously to cure any failure in performance under its contract in the offering or administrating of legal games that interferes with its obligations to the state or registered players under this chapter.
- (a) If a hub operator becomes aware of any failure of performance, it will notify the division immediately and work with the division to develop a plan to rectify the failure.
- (b) If the division becomes aware of any failure of, or suspected failure of, performance under the contract between the state and a hub operator, or if it becomes aware of any activities that might lead to a failure to perform, the division shall provide notice of that failure to the hub operator and a reasonable opportunity to cure the failure. The division shall also provide the notice to the commission.
- (c) All state agencies with responsibilities under this chapter shall report any actual or suspected failure of performance of the hub operator's duty under the contract, or activities which might lead to the failure, to the division and commission immediately so

-41- SB 1485

that the division can assess whether it needs to commence an investigation or enforcement action.

- (d) A hub operator shall be afforded a reasonable time period to cure any reported failure of performance.
- (e) Prior to the issuance of the RFP, the division shall issue a schedule of liquidated damages that will be part of the contract with a hub operator for delineating damages that will be owed to the state for failure of the hub operator to perform specific duties under this chapter.
- (1) Liquidated damages shall not exceed _____(\$____) for each failure of a hub operator to perform under its contract or for a violation of this chapter.
- (2) All liquidated damages payments imposed and remitted to the state shall be deposited in the Internet Gambling Fund, as created by Section 19990.86.
- (3) The imposition of liquidated damages shall not make performance by the hub operator commercially infeasible.
- (f) Prior to the issuance of the RFP, the commission and the division shall issue rules relating to enforcement proceedings under the contract consistent with this chapter.
- (1) The rules shall describe the procedures for the development of a record and give the hub operator the opportunity to comment in advance of any final action.
- (2) The rules shall describe enforcement provisions, including intermediate procedures it shall take prior to the imposition of liquidated damages on the hub operator.
- (3) The division shall have the subpoena power in any investigation.
- (4) The commission, division, and a hub operator shall be parties to any investigation or enforcement action.
- (5) The rules shall give a hub operator the opportunity to respond to any allegation of failure of performance prior to the issuance of a specific order from the commission or division to cure any failure of performance or any order to pay liquidated damages is issued.
- (6) The commission or division may revoke or suspend a hub operator's contractual rights under this chapter upon reaching a finding that the hub operator is in negligent, willful, or wanton violation of any provision of this chapter.

SB 1485 — 42 —

(g) A hub operator may appeal any decision of the commission to the superior court. The superior court shall hear any appeal de novo.

19990.62. The commission shall protect the rights and assets of registered players on a hub should that hub operator's contract with the state be revoked or should the hub operator become bankrupt.

19990.63. A hub operator shall at all times indemnify, defend, and hold harmless the state and its agencies from and against any and all claims, damages, liabilities, costs, and expenses, including reasonable attorneys' fees and expenses arising out of any third-party claim made against the state or any of its agencies relating to actions of the hub operator and the provisions of this chapter.

- (a) The state and its agencies shall promptly notify a hub operator of any claim or litigation to which the indemnity set forth in Section 19990.62 applies.
- (b) At the option of a hub operator, it may assume the defense of any claim or litigation. If a hub operator assumes the defense of any claim or litigation, the hub operator's obligation with respect thereto shall be limited to the payment of any settlement approved by the hub operator, or any judgment in connection with that claim or litigation.

Article 6. Authority of State Agencies

19990.70. State agencies shall perform the duties described in this chapter and in all ways facilitate the operation of the hub in compliance with this chapter.

- (a) Any rule adopted by a state agency shall be consistent with this chapter.
- (1) Any rule of a state agency that this chapter intends to be part of a hub operator's contract shall be adopted in advance of issuance of the RFP by the department.
- (2) Any rule adopted after the issuance of the RFP by the department shall facilitate a hub operator's responsibilities to registered players, and state revenue raising functions and other responsibilities under its contract with the state.
- (b) Each state agency with responsibility under the contract between a hub operator and the state shall identify an employee

-43- SB 1485

or employees of the agency to act as the point of contact with the hub operator and describe the responsibility or responsibilities of the employee or employees with respect to the state agency's function.

- (c) Any notice provided by a hub operator to a state agency with responsibility under the contract between a hub operator and the state shall be addressed to the point of contact identified by the state agency pursuant to subdivision (b).
- (d) Unless otherwise provided by this chapter, notice by a hub operator to the state shall be deemed effectively given upon personal delivery, three days after deposit in the United States mail by certified or registered mail, return receipt requested, one business day after its deposit with any return receipt express courier, prepaid, or one business day after electronically confirmed transmission by facsimile.

Article 7. Protection of Registered Players

19990.75. A hub operator shall use its best efforts to protect registered players.

19990.76. In the event a registered player has a complaint against a hub operator, the exclusive remedy shall be to register the complaint with the commission, unless an action is brought pursuant to the remedies described in subdivision (i) of Section 19990.47.

19990.77. The commission, in consultation with the division, shall establish rules with respect to registered player complaints.

- (a) Under the rules, the division shall do all of the following:
- (1) Investigate registered player complaints to determine if a hub operator has failed to meet its obligation under its contract to a registered player.
- (2) Attempt to resolve complaints by registered players if a hub operator fails to meet an obligation under its contract to a registered player.
- (3) Initiate enforcement actions to require specific performance of any obligation that a hub operator has under a contract with the state and to impose mitigated damages on a hub operator consistent with the rules adopted pursuant to this chapter.
- (4) Recommend to the commission, the imposition of liquidated damages upon a hub operator based upon clear and convincing

SB 1485 — 44 —

evidence that the hub operator is required to pay liquidated damages under its contract with the state.

- (b) Under the rules, the commission shall do both of the following:
- (1) Impose liquidated damages upon a hub operator based upon clear and convincing evidence that the hub operator is required to pay liquidated damages under its contract with the state.
- (2) Order payment by the hub operator of restitution to a registered player for actual losses and interest thereon.
- 19990.78. A hub operator may appeal the imposition of liquidated damages by the commission to the superior court which shall review the appeal de novo.

Article 8. Disposition of State Proceeds

19990.85. In consideration for the contract entered into between the state and a hub operator, a hub operator shall remit at least 20 percent of its gross revenues to the Treasurer on a monthly basis as determined by the proposal.

19990.86. The Treasurer shall transfer all amounts received from a hub operator to the Controller for deposit in the Internet Gambling Fund which is created in the State Treasury and which shall be administered by the Controller subject to annual appropriation by the Legislature, and which shall not be subject to the formulas established by statute directing expenditures from the General Fund.

- (a) The state agencies shall submit revenue needs to fulfill their obligations under this chapter for the upcoming fiscal year to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget, as well as the Senate and Assembly Committees on Governmental Organization and the Department of Finance by March 31 of the preceding fiscal year. A justification of those costs shall be provided with each submission of revenue needs.
- (b) The State Department of Alcohol and Drug Programs, Office of Problem Gambling shall submit revenue needs for programs to alleviate problem gaming that results from the offering of authorized games for the upcoming fiscal year to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget, as well as the Senate and Assembly

-45- SB 1485

Committees on Governmental Organization, the Senate and Assembly Committees on Human Services, and the Department of Finance by March 31 of the preceding fiscal year. A justification of those costs shall be provided with each submission of revenue needs.

(c) All remaining proceeds not allocated to subdivisions (a) and (b) shall remain in the Internet Gaming Fund subject to appropriation by the Legislature for purposes related to this chapter.

Article 9. Preemption of Local Regulation

19990.90. A city, county, or city and county shall not regulate, tax, or enter into a contract with respect to any matter related to this chapter.

Article 10. Judicial Review

19990.93. Any action to assert that this chapter interferes with a right contained within a compact entered into between the state and a federally recognized Indian tribe on Indian lands in California or to clarify that this chapter does not interfere with a right contained within a tribal-state gaming compact entered into between the state and a federally recognized Indian tribe on Indian lands in California, shall be brought by extraordinary writ of mandate to the superior court, and within 60 days of the existence of any matter giving rise to an action under this section. Petitions brought pursuant to this section shall be given preference over all other civil actions before the court in the matter of setting the same for hearing, and in hearing the same, to the end that these petitions shall be speedily heard and determined, and in any case in which a petition has been filed within the time allowed, the superior court shall issue its decision within 90 days of the filing of any such petition.

(a) Notwithstanding any other law, the exclusive means to obtain review of a superior court judgment entered in an action brought pursuant to this section shall be by petition to the Court of Appeal for writ of review. Any petition shall be filed within 15 days following the notice of entry of the superior court judgment, and no extension of that period shall be allowed. Within 10 days after

SB 1485 — 46—

the petition is filed, the respondent or any real party in interest,
 separately or jointly, may serve and file a preliminary opposition.
 Within 10 days after a preliminary opposition is filed, the petitioner
 may serve and file a reply.

- (1) If no petition is filed within the time allowed for this purpose, the decision of the superior court shall be final and enforceable, notwithstanding any other provision of law, including, without limitation, Sections 473 and 473.5 of the Code of Civil Procedure, and thereupon become and thereafter be forever binding and conclusive, as to all matters therein adjudicated or which at that time could have been adjudicated, against any agency and any other persons, and the judgment shall permanently enjoin the institution by any person of any action or proceeding raising any issue as to which the judgment is binding and conclusive.
- (2) In any case in which a petition has been filed within the time allowed, the Court of Appeal shall issue its opinion within 90 days of the filing of any the petition.
- (b) Notwithstanding any other law, the exclusive means to obtain review of the decision of the Court of Appeal entered pursuant to this section shall be by petition to the California Supreme Court for extraordinary writ of review. The petition shall be filed within 10 days following the notice of decision of the Court of Appeal, and no extension of that period shall be allowed.
- (c) In the event that a court of competent jurisdiction finds this section to be illegal or unenforceable in a final, nonappealable order, this section shall be removed from this chapter without impact on the other provisions of this chapter.

Article 11. Reports to the Legislature

19990.95. Notwithstanding Section 10231.5 of the Government Code, within one year of the effective date of this chapter and, annually thereafter, the commission, in consultation with the department, Treasurer, and Franchise Tax Board, shall issue a report to the Legislature describing the state's efforts to meet the policy goals articulated in this chapter. The report shall be submitted in compliance with Section 9795 of the Government Code.

19990.96. At least two years before the expiration of any hub operator's contract with the state, the Bureau of State Audits shall

—47 — SB 1485

issue a report to the Legislature detailing its implementation of this chapter. The State Auditor may advise the Legislature on whether the state should solicit additional hub applicants beyond the number of existing hub operators as of that date, as well as, any other recommendations regarding the terms of the contract, including the consideration paid to the state. The report may also advise the Legislature as to any proposed changes to Article 5 (commencing with Section 19990.30) of this chapter. The State Auditor shall advise the Legislature whether continuation of the moratorium on state gaming contained in Section 19962 is justified, given statewide competition with legalized Internet gaming.

19990.97. This chapter shall remain in effect only until January 1, 2017, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2017, deletes or extends that date.

SEC. 2. The Legislature finds and declares that Section 1 of this act, which adds Chapter 5.2 to the Business and Professions Code, imposes a limitation on the public's right of access to the meetings of public bodies or the writings of public officials and agencies within the meaning of Section 3 of Article I of the California Constitution. Pursuant to that constitutional provision, the Legislature makes the following findings to demonstrate the interest protected by this limitation and the need for protecting that interest:

The limitations of the people's rights of access set forth in this chapter are necessary to protect the privacy and integrity of information submitted by the registered players as well as the proprietary information of the hub applicants and hub operators.

SEC. 3. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.

SEC. 4. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within

SB 1485 — 48—

1 the meaning of Article IV of the Constitution and shall go into 2 immediate effect. The facts constituting the necessity are:

In order to protect the interests of Californians who play online gambling games and to ensure that people play fair games, that the state realizes the revenues, and that suitable persons operate online gambling Web sites, it is necessary that this act take effect immediately.

SECTION 1. Section 19805 of the Business and Professions Code is amended to read:

19805. As used in this chapter, the following definitions shall apply:

- (a) "Affiliate" means a person who, directly or indirectly through one or more intermediaries, controls, is controlled by, or is under common control with, a specified person.
- (b) "Applicant" means any person who has applied for, or is about to apply for, a state gambling license, a key employee license, a registration, a finding of suitability, a work permit, a manufacturer's or distributor's license, or an approval of any act or transaction for which the approval or authorization of the commission or department is required or permitted under this chapter.
- (e) "Banking game" or "banked game" does not include a controlled game if the published rules of the game feature a player-dealer position and provide that this position must be continuously and systematically rotated amongst each of the participants during the play of the game, ensure that the player-dealer is able to win or lose only a fixed and limited wager during the play of the game, and preclude the house, another entity, a player, or an observer from maintaining or operating as a bank during the course of the game. For purposes of this section, it is not the intent of the Legislature to mandate acceptance of the deal by every player if the department finds that the rules of the game render the maintenance of or operation of a bank impossible by other means. The house shall not occupy the player-dealer position.
- (d) "Chief" means the head of the entity within the department that is responsible for fulfilling the obligations imposed upon the department by this chapter.
- (e) "Commission" means the California Gambling Control Commission.

-49 - SB 1485

(f) "Controlled gambling" means to deal, operate, carry on, conduct, maintain, or expose for play any controlled game.

- (g) "Controlled game" means any controlled game, as defined by subdivision (e) of Section 337j of the Penal Code.
 - (h) "Department" means the Department of Justice.

- (i) "Director" means any director of a corporation or any person performing similar functions with respect to any organization.
- (j) "Finding of suitability" means a finding that a person meets the qualification criteria described in subdivisions (a) and (b) of Section 19857, and that the person would not be disqualified from holding a state gambling license on any of the grounds specified in Section 19859.
 - (k) "Game" and "gambling game" means any controlled game.
- (l) "Gambling" means to deal, operate, carry on, conduct, maintain, or expose for play any controlled game.
- (m) "Gambling enterprise" means a natural person or an entity, whether individual, corporate, or otherwise, that conducts a gambling operation and that by virtue thereof is required to hold a state gambling license under this chapter.
- (n) "Gambling enterprise employee" means any natural person employed in the operation of a gambling enterprise, including, without limitation, dealers, floor personnel, security employees, countroom personnel, cage personnel, collection personnel, surveillance personnel, data-processing personnel, appropriate maintenance personnel, waiters and waitresses, and secretaries, or any other natural person whose employment duties require or authorize access to restricted gambling establishment areas.
- (o) "Gambling establishment," "establishment," or "licensed premises," except as otherwise defined in Section 19812, means one or more rooms where any controlled gambling or activity directly related thereto occurs.
- (p) "Gambling license" or "state gambling license" means any license issued by the state that authorizes the person named therein to conduct a gambling operation.
- (q) "Gambling operation" means exposing for play one or more controlled games that are dealt, operated, carried on, conducted, or maintained for commercial gain.
- (r) "Gross revenue" means the total of all compensation received for conducting any controlled game, and includes interest received

SB 1485 — 50 —

in payment for credit extended by an owner licensee to a patron
 for purposes of gambling, except as provided by regulation.

- (s) "Hours of operation" means the period during which a gambling establishment is open to conduct the play of controlled games within a 24-hour period. In determining whether there has been expansion of gambling relating to "hours of operation," the department shall consider the hours in the day when the local ordinance permitted the gambling establishment to be open for business on January 1, 1996, and compare the current ordinance and the hours during which the gambling establishment may be open for business. The fact that the ordinance was amended to permit gambling on a day, when gambling was not permitted on January 1, 1996, shall not be considered in determining whether there has been gambling in excess of that permitted by Section 19961.
- (t) "House" means the gambling enterprise, and any owner, shareholder, partner, key employee, or landlord thereof.
- (u) "Independent agent," except as provided by regulation, means any person who does either of the following:
 - (1) Collects debt evidenced by a credit instrument.
- (2) Contracts with an owner licensee, or an affiliate thereof, to provide services consisting of arranging transportation or lodging for guests at a gambling establishment.
- (v) "Initial license" means the license first issued to a person authorizing that person to commence the activities authorized by that license.
- (w) "Institutional investor" means any retirement fund administered by a public agency for the exclusive benefit of federal, state, or local public employees, any investment company registered under the Investment Company Act of 1940 (15 U.S.C. Sec. 80a-1 et seq.), any collective investment trust organized by banks under Part Nine of the Rules of the Comptroller of the Currency, any closed-end investment trust, any chartered or licensed life insurance company or property and casualty insurance company, any banking and other chartered or licensed lending institution, any investment advisor registered under the Investment Advisors Act of 1940 (15 U.S.C. Sec. 80b-1 et seq.) acting in that capacity, and other persons as the commission may determine for

51 SB 1485

(x) "Key employee" means any natural person employed in the operation of a gambling enterprise in a supervisory capacity or who is empowered to make discretionary decisions with regard to gambling operations, including, without limitation, shift managers, credit executives, cashier operations supervisors, gambling operation managers and assistant managers, managers or supervisors of security employees, surveillance managers or supervisors, or any other natural person designated as a key employee by the department for reasons consistent with the policies of this chapter.

- (y) "Key employee license" means a state license authorizing the holder to be employed as a key employee.
- (z) "License" means a gambling license, key employee license, or any other license issued by the commission pursuant to this chapter or regulations adopted pursuant to this chapter.
- (aa) "Licensed gambling establishment" means the gambling premises encompassed by a state gambling license.
- (ab) "Limited partnership" means a partnership formed by two or more persons having as members one or more general partners and one or more limited partners.
- (ae) "Limited partnership interest" means the right of a general or limited partner to any of the following:
 - (1) To receive from a limited partnership any of the following:
- (A) A share of the revenue.

- (B) Any other compensation by way of income.
- (C) A return of any or all of his or her contribution to capital of the limited partnership.
 - (2) To exercise any of the rights provided under state law.
- (ad) "Owner licensee" means an owner of a gambling enterprise who holds a state gambling license.
- (ae) "Person," unless otherwise indicated, includes a natural person, corporation, partnership, limited partnership, trust, joint venture, association, or any other business organization.
- (af) "Player" means a patron of a gambling establishment who participates in a controlled game.
- (ag) "Player-dealer" and "controlled game featuring a player-dealer position" refer to a position in a controlled game, as defined by the approved rules for that game, in which seated player participants are afforded the temporary opportunity to wager

SB 1485 — 52 —

2

3

4

5

6

7

8

10

11

12

13

14

15

16 17

18

19

20

against multiple players at the same table, provided that this position is rotated amongst the other seated players in the game.

- (ah) "Publicly traded racing association" means a corporation licensed to conduct horse racing and simulcast wagering pursuant to Chapter 4 (commencing with Section 19400) whose stock is publicly traded.
- (ai) "Qualified racing association" means a corporation licensed to conduct horse racing and simuleast wagering pursuant to Chapter 4 (commencing with Section 19400) that is a wholly owned subsidiary of a corporation whose stock is publicly traded.
- (aj) "Renewal license" means the license issued to the holder of an initial license that authorizes the license to continue beyond the expiration date of the initial license.
- (ak) "Work permit" means any card, certificate, or permit issued by the commission, or by a county, city, or city and county, whether denominated as a work permit, registration card, or otherwise, authorizing the holder to be employed as a gambling enterprise employee or to serve as an independent agent. A document issued by any governmental authority for any employment other than gambling is not a valid work permit for the purposes of this chapter.