



United States Department of the Interior

BUREAU OF INDIAN AFFAIRS
Pacific Regional Office
2800 Cottage Way
Sacramento, California 95825

IN REPLY REFER TO:

AUG 01 2014

NOTICE OF DECISION

CERTIFIED MAIL RECEIPT REQUESTED – 7012 0470 0000 4879 4939

Claudia Brundin, Chairperson
Blue Lake Rancheria
P.O. Box 428
Blue Lake, CA 95525

Dear Ms. Brundin:

This is notice of our decision upon the application of the Blue Lake Rancheria to have the below-described real property accepted by the United States of America in trust for the Blue Lake Rancheria, California. The land referred to herein is situated in the State of California, Humboldt County, and is described as follows:

PARCEL ONE:

That parcel of land in the Southwest Quarter of Section 19, Township 6 North, Range 2 East, Humboldt Meridian, described as follows:

BEGINNING at a point located South 82 degrees 48 minutes 24 seconds West 2571.59 feet from the Northeast corner of the Southwest Quarter of said Section 19; and running thence South 64 degrees 02 minutes 36 seconds East 519.24 feet; thence South 72 degrees 03 minutes 40 seconds East 743.25 feet; thence from a tangent that bears South 34 degrees 51 minutes 40 seconds East along a curve to the left with a radius of 525.06 feet, through an angle of 31 degrees 45 minutes 20 seconds, a distance of 291.01 feet; thence South 66 degrees 37 minutes East 215.24 feet; thence tangent to the last mentioned course, on a curve to the right with a radius of 2175.23 feet, through an angle of 13 degrees 51 minutes 55 seconds, a distance of 526.40 feet; thence South 52 degrees 45 minutes 05 seconds East 13.90 feet to the South line of the North Half of the Southwest Quarter of said Section 19; thence West along said South line to the West line of said section; thence North along the section line to a point, that bears North 52 degrees 41 minutes 01 second West from the point of beginning; and thence South 52 degrees 41 minutes 01 second East 177.97 feet to the point of beginning.

EXCEPTING therefrom that portion thereof within the land conveyed to the City of Blue Lake by Deed recorded August 1, 1972 in Book 1148 of Official Records, Page 444, under Recorder's Serial No. 12790, Humboldt County Records.

ALSO EXCEPTING therefrom that portion thereof conveyed to the City of Blue Lake by Deed recorded October 31, 1984 in Book 1751 of Official Records, Page 383, under Recorder's Serial No. 20533, Humboldt County Records, described as follows:

BEGINNING at the South 1/16 corner between Section 24, Township 6 North, Range 1 East, and Section 19, Township 6 North, Range 2 East, said corner being the Southwest corner of the parcel of land conveyed to Thelma P. Poff by Deed recorded June 17, 1976 in Book 1349 of Official Records, Page 549, Humboldt County Records; thence running along the West line of said Section 19 and said Poff parcel, North 0 degrees 18 minutes 00 seconds West, 408.49 feet; thence North 89 degrees 43 minutes 36 seconds East, 749.58 feet; thence South 41 degrees East, 522.19 feet to the North line of the parcel of land conveyed to the City of Blue Lake by Quit Claim Deed recorded August 1, 1972 in Book 1148 of Official Records, Page 444, Humboldt County Records; thence along said North line South 89 degrees 34 minutes 18 seconds West, 550.59 feet to the Northwest corner of said City of Blue Lake parcel; thence along the Westerly line of said City of Blue Lake parcel South 21 degrees 10 minutes 50 seconds East, 12.06 feet to the South line of the North Half of the Southwest Quarter of said Section 19 and the South line of said Poff parcel; thence running along said South line South 89 degrees 43 minutes 36 seconds West, 543.81 feet to the point of beginning.

PARCEL TWO:

A right of way for road, 16 feet wide, in the Southwest Quarter of Section 19, Township 6 North, Range 2 East, Humboldt Meridian, more particularly described as follows:

Extending along the entire Southwesterly boundary line (at a uniform width of 16 feet Northeasterly therefrom) of that certain parcel of land deeded by John Douglas and Mary Douglas, his wife, to Daniel A. Baldwin and Mary A. Baldwin, his wife, by Deed dated March 23, 1920, and recorded in Book 149 of Deeds, Page 168, Humboldt County Records, being a strip 16 feet wide, extending from the County Road in a Northwesterly direction to the line running East and West through the center of the Southwest Quarter of said Section 19, which is also the South boundary line of the lands of Frank O. Light.

Being a strip, 16 feet wide and about 10.25 chains long, along said Southwest boundary, and being a portion of the same right of way conveyed to Frank O. Light, by Deed recorded October 4, 1934, under Recorder's Serial No. 1369.

PARCEL THREE:

A right of way for a road, 4 feet wide, in the Southwest Quarter of Section 19, Township 6 North, Range 2 East, Humboldt Meridian, and more particularly described as follows:

Extending along the entire Northeasterly boundary line (at a uniform width of 4 feet Southwesterly therefrom) of a parcel of land deeded from Anna F. Underwood, to Rancel

Nielsen and Marie M. Nielsen, his wife, by Deed dated April 6, 1933, and recorded in Book 209 of Deeds, Page 420, Humboldt County Records.

Being a strip 4 feet wide, extending from the County Road in a Northwesterly direction to the line running East and West through the center of Southwest Quarter of said Section 19, which is also the South boundary line of lands of said Frank O. Light.

Being a strip, 4 feet wide, and about 10.25 chains long, along the said Northeasterly boundary line, and being the same right of way as granted to Frank O. Light, by Deed recorded October 4, 1934, under Recorder's Serial No. 1370.

APN 312-101-014

The subject property consists of 19.87 acres, more or less, and located to the north of the Tribe's casino.

PARCEL FOUR:

All that real property situated in the State of California, County of Humboldt, lying within the South Half of the Southwest Quarter of Section 19, Township 6 North, Range 2 East, Humboldt Baseline and Meridian, more particularly described as follows:

Parcel 12 as shown on the Record of Survey for the Blue Lake Rancheria recorded in Book 19 of Surveys, Page 128, Humboldt County Records.

RESERVING therefrom a non-exclusive easement for ingress, egress, monitoring wells and public utility purposes over the aforementioned Parcel 12 for the benefit of the City of Blue Lake.

APN 312-111-011

The subject property consists of .33 acres, more or less, and is a narrow, paved roadway (name Kwech Road) that runs from Blue Lake Rancheria Road to the Blue Lake wastewater treatment ponds.

These parcels are within or are contiguous to the Blue Lake Rancheria.

Federal Law authorizes the Secretary of the Interior, or his authorized representative, to acquire title on behalf of the United States of America for the benefit of tribes when such acquisition is authorized by an Act of Congress and (1) when such lands are within the exterior boundaries of the tribe's reservation, or adjacent thereto, or within a tribal consolidation area, or (2) when the tribe already owns an interest in the land, or (3) when the Secretary determines that the land is necessary to facilitate tribal self-determination, economic development, or tribal housing. The applicable regulations are set forth in the Code of Federal Regulations (CFR), Title 25, INDIANS, Part 151, as amended.

In this particular instance, the authorizing Act of Congress is the Indian Reorganization Act of 1934 (25 U.S.C. § 465). Additionally, the lands that are the subject of this decision notice are located within the boundaries of the Blue Lake Rancheria, as reestablished in Tillie Hardwick v United States of America, C-79-1910SW, said lands being defined as Indian country within the meaning of 18 U.S.C. §1151.

The Blue Lake Rancheria is listed on the Ten Years of Tribal Government under the I.R.A. by Theodore H. Haas. The Tribe was originally established by purchase with a funds appropriated under the Acts of April 30, 1908 (35 Stat. 70, 77) and June 21, 1906 (35 Stat. 325-33). The Deed is dated December 24, 1908, to the United States. Additionally, the Tribe has adopted a Constitution and By Laws dated February 6, 1989 and amended on May 4, 2001.

On March 24, 2014, by certified mail, return receipt requested, we issued notice of, and sought comments, regarding the land acquisition application from the California State Clearinghouse, Office of Planning and Research; State of California, Deputy Attorney General; State of California, Legal Affairs Secretary; U.S. Honorable Barbara Boxer, U.S. Senate; U.S. Honorable Dianne Feinstein; House of Representatives, 52nd District; Humboldt County Assessor; Humboldt County Board of Supervisor; City Manager, City of Blue Lake; Blue Lake City Police; Blue Lake Fire Protection District; Big Lagoon Rancheria; Hoopa Reservation; Karuk Reservation; Rohnerville Rancheria.

In response to our notification, we received the following comment letter:

Letter dated April 9, 2014 from the City of Blue Lake, City Manager, commenting on the proposed land acquisition.

- 312-111-011-000 – This parcel is located outside the corporate limits of the City. This parcel serves as the access road to the City’s sewer plant. The City has an easement for ingress and egress to the plant.
- 312-101-014-00 – This parcel is located outside the City and two residences (558 and 560 Chartin Road) are served by City water.

Pursuant to 25 CFR 151.10, the following factors were considered in formulating our decision: (1) the need of the Tribe for additional land; (2) the purposes for which the land will be used; (3) the impact on the State and its political subdivisions resulting from removal of the land from the tax rolls; (4) jurisdictional problems and potential conflicts of land use which may arise; (5) whether the Bureau of Indian Affairs is equipped to discharge the additional responsibilities resulting from the acquisition of the land in trust status; (6) the extent to which the applicant has provided information that allows the Secretary to comply with the implementing procedures of the Department of the Interior, 516 DM 1-7, and 602 DM 2, Land Acquisitions: Hazardous Substances Determination.

Factor 1 – Need of the Tribe for Additional Land

The Blue Lake Rancheria was originally established with the purchase of 30.92 acres of land by the United States pursuant to the Appropriation Act of April 30, 1908 (35 Stat. 70, 77).

Pursuant to the California Rancheria Act (*Act of August 18, 1958, P.L. 85-671, 72 Stat. 619, as amended*), the United States terminated the federally recognized status of the Blue Lake Rancheria and the status of the rancheria as "Indian lands." Congress intended termination of the trust relationship to take place only after specific services were provided to prepare tribes for the discontinuation of federal aid and supervision, and only after the affected tribe consented to termination. In practice, however, federal status was terminated without providing the preparatory services.

The Blue Lake Rancheria began litigation in the Northern District of California against the U.S. Government for illegal termination and sought restoration of their trust status. A final judgment was issued on December 22, 1983, Tillie Hardwick v United States of America, C-79-1910SW, wherein the Court ordered the Secretary of the Interior to restore the tribe's status.

Despite the fact that the termination policy has been expressly repudiated by both Congress and the Executive branch, those tribes that have been restored are still seeking adequate federal assistance in reestablishing and strengthening their own governments, and in acquiring lands to replace those lost through termination. The lack of an adequate land base is the primary limiting factor in the efforts of restored tribes to reconstitute their tribal governments, provide housing for tribal members, and develop local economies.

Termination continues to reveal its devastating affect on the Blue Lake Rancheria as is demonstrated by their inadequate land base, which currently consists of 63.78 acres of tribal trust land. Although the Tribe and the land within the Rancheria boundaries were restored by court order, ownership rights and interests of non-Indian persons owning any parcel within the Rancheria boundaries remain intact. As a result, the Tribe's ability to reacquire lands within its Rancheria boundaries is limited by market availability.

As previously stated, the parcels that are the subject of this acquisition are contiguous to the restored boundaries of the Blue Lake Rancheria. As a sovereign, the Tribe has an inherent responsibility to provide for the welfare of its members. One of those duties is clearly the re-establishment of governmental jurisdiction over lands within the restored boundaries of the Rancheria, as well as lands that were subsequently acquired.

The tribe desires more land because they feel constrained by the small land base they now have; the Rancheria also realizes that, as an entity, they cannot always rely on federal, state or other grant funds; they must generate income of their own and Blue Lake Rancheria wishes to rightfully exercise Tribal sovereign power over land it currently owns.

It is our determination that the Blue Lake Rancheria has an established need for additional trust land based on the above stated.

Factor 2 – The Purposes for Which the Land Will be Used

The subject property consists of two parcels of land in Humboldt County, California, commonly referred to as the Poff Parcel, Assessor's Parcel Number 312-101-014, containing 19.87 acres, more or less, and one parcel of land commonly referred to as the Woogey Kwech Road parcel

(formerly named City Lane), Assessor's Parcel Number 312-111-011, containing 0.33 acres, more or less. The properties are within or are contiguous to the Blue Lake Rancheria.

APN: 312-101-014: The Poff Parcel contains two houses, a wooden framed barn and pasture lands and is located north of the Rancheria boundary and is contiguous to the Rancheria lands. The homes, barn and pasture land will be leased to create an additional source of tribal income. Possible future use of this parcel may be light industrial.

APN: 312-111-011: Woogey Kwech Road is a narrow, paved, roadway leading from approximately 10 feet wide and 700 feet long and is centrally located within the interior boundaries of the Rancheria trust lands. This parcel was previously owned by the City of Blue Lake and was deeded to the Tribe in 2008 by the City. A recorded Grant of Easement for Right of Way from the Rancheria to the City was finalized by the Bureau of Indian Affairs in 2008, allowing the City to access their Water Waste Treatment Pond. There is no plan to change the use of this parcel from its current status as a roadway.

Factor 3 – Impact on State and its Political Subdivisions Resulting From the Removal of the Land from the Tax Rolls

Parcel 312-101-014: Fiscal year 2012-2013 taxes, \$8,687.28.

Parcel 312-111-011: Fiscal year 2012-2013 taxes, \$174.00.

Factor 4 - Jurisdictional Problems and Potential Conflicts of Land Use Which May Arise

There will be no change in criminal jurisdiction as jurisdiction in California is subject to P.L. 83-280. With no change in land use contemplated, it does not appear that transfer to trust status would result in jurisdictional conflict.

Factor 5 - Whether the Bureau of Indian Affairs is Equipped to Discharge the Additional Responsibilities Resulting From the Acquisition of the Land in Trust Status

The Bureau of Indian Affairs has a trust responsibility for all lands held in trust by the United States for Tribes. This acquisition anticipates no change in land use; and therefore, any additional responsibilities resulting from this transaction will be minimal. However, the Department acknowledges that this whole exercise would not be required if not for the wrongful termination of the Blue Lake Rancheria. As such, the Bureau of Indian Affairs will administer any additional responsibilities that may result from this acquisition.

Factor 6 – The extent to which the applicant has provided information that allows the Secretary to comply with 516 DM 1-7, National Environmental Policy Act Revised Implementing Procedures, and 602 DM 2, Land Acquisitions: Hazardous Substances Determination.

In accordance with Interior Department Policy (602 DM 2), we are charged with the responsibility of conducting a site assessment for the purposes of determining the potential of, and extent of liability for, hazardous substances or other environmental remediation or injury.

The record includes a negative Phase 1 "Contaminant Survey Checklist" dated May 27, 2014, reflecting that there were no hazardous materials or contaminants.

National Environmental Policy Act Compliance

An additional requirement that has to be met when considering land acquisition proposals is the impact upon the human environment pursuant to the criteria of the National Environmental Policy Act of 1969 (NEPA). The BIA's guidelines for NEPA compliance are set forth in the Bureau of Indian Affairs Manual (59 IAM). The proposed action herein has been determined not to require the preparation of either an Environmental Assessment (EA) or an Environmental Impact Statement (EIS). A Categorical Exclusion requires a qualifying action in this case, 516 DM 10.5I, Land Conveyance and Other Transfers, where no immediate change in land use is planned. A Categorical Exclusion for the acquisition for the subject property was approved by this Agency on May 8, 2013, and compliance with NEPA has been completed.

Conclusion

Based on the foregoing, we at this time issue notice of our intent to accept the subject real property into trust. The subject acquisition will vest title in the United States of America in trust for the Blue Lake Rancheria in accordance with the Indian Reorganization Act of 1934 (25 U.S.C. § 465). The applicable regulations are set forth in the Code of Federal Regulations, Title 25, INDIANS, Part 151, as amended.

Should any of the below-listed known interested parties feel adversely affected by this decision, an appeal may be filed within thirty (30) days of receipt of this notice with the Interior Board of Indian Appeals, U.S. Department of the Interior, 801 N. Quincy St., Suite 300, Arlington, Virginia 22203, in accordance with the regulations in 43 CFR 4.310-4.340 (copy enclosed).

Any notice of appeal to the Board must be signed by the appellant or the appellant's legal counsel, and the notice of the appeal must be mailed within thirty (30) days of the date of receipt of this notice. The notice of appeal should clearly identify the decision being appealed.

If possible, a copy of this decision should be attached. Any appellant must send copies of the notice of appeal to: (1) the Assistant Secretary of Indian Affairs, U.S. Department of Interior 1849 C Street, N.W., MS-3071-MIB, Washington, D.C. 20240; (2) each interested party known to the appellant; and (3) this office. Any notice of appeal sent to the Board of Indian Appeals must certify that copies have been sent to interested parties. If a notice of appeal is filed, the Board of Indian Appeals will notify appellant of further appeal procedures. If no appeal is timely filed, further notice of a final agency action will be issued by the undersigned pursuant to 25 CFR 151.12(b). No extension of time may be granted for filing a notice of appeal.

If any party receiving this notice is aware of additional governmental entities that may be affected by the subject acquisition, please forward a copy of this notice to said party or timely provide our office with the name and address of said party.

If any party receiving this notice is aware of additional governmental entities that may be affected by the subject acquisition, please forward copies of the notice to said party or timely provide our office with the name and address of said party.

Sincerely,

Handwritten signature of Amy A. Cluttschko in cursive script.

Regional Director

Enclosures
Distribution List
43 CFR 4.310-4.340

DISTRIBUTION LIST

cc: BY CERTIFIED MAIL – RETURN RECEIPTS REQUESTED TO:

California State Clearinghouse (10 copies) – 7012 0470 0000 4879 4946
Office of Planning and Research
P.O. Box 3044
Sacramento, CA 95812-3044

Sara J. Drake, Deputy Attorney General – 7012 0470 0000 4879 4953
State of California
Department of Justice
P.O. Box 944255
Sacramento, CA 94244-2550

Mr. Daniel Powell – 7012 0470 0000 4879 4960
Legal Affairs Secretary
Office of the Governor of California
State Capitol Building
Sacramento, CA 95814

US Senator Diane Feinstein – 7012 0470 0000 4879 4977
331 Hart Senate Office Building
Washington, D.C. 20510

City of Blue Lake – 7013 2630 0001 5558 0244
City Manager
P.O. Box 458
Blue Lake, CA 95525

Blue Lake City Police – 7013 2630 0001 5558 0251
P.O. Box 458
Blue Lake, CA 95525

Blue Lake Fire Protection District – 7013 2630 0001 5558 0268
111 1st Avenue
Blue Lake, CA 95525

Humboldt County Assessor – 7013 2630 0001 5558 0275
825 5th Street, #300
Eureka, CA 95501

Humboldt County Board of Supervisors - 7013 2630 0001 5558 0282
825 5th St.
Eureka, CA 95501

Humboldt County Department of Public Works – 7013 2630 0001 5558 0299
1106 2nd Street
Eureka, CA 95501

Humboldt County Planning Department – 7013 2630 0001 5558 0305
3015 H Street
Eureka, CA 95501

Chairperson – 7013 2630 0001 5558 0312
Big Lagoon Rancheria
P.O. Drawer 3060
Trinidad, CA 95570

Chairperson – 7013 2630 0001 5558 0329
Hoopa Reservation
P.O. Box 1348
Hoopa, CA 95546

Chairperson – 7013 2630 0001 5558 0336
Karuk Tribe
P.O. Box 1016
Happy Camp, CA 96039

Chairperson – 7013 2630 0001 5558 0343
Rohnerville Rancheria
27 Bear River Dr.
Loleta, CA 95551

Chairperson – 7013 2630 0001 5558 0350
Wiyot Tribe
1000 Wiyot Drive
Loleta, CA 95551

Chairperson – 7013 2630 0001 5558 0367
Trinidad Rancheria
P.O. Box 630
Trinidad, CA 95570

Chairperson – 7013 2630 0001 5558 0374
Yurok Reservation
P.O. Box 1027
Klamath, CA 95548

Regular Mail: Superintendent, Bureau of Indian Affairs,
Northern California Agency, 1900 Churn Creek Rd., Suite 300, Redding, CA 96002

Office of the Secretary, Interior

§ 4.310

state specifically and concisely the grounds upon which it is based.

(b) *Notice; burden of proof.* The OHA deciding official will, upon receipt of a demand for hearing, set a time and place therefor and must mail notice thereof to all parties in interest not less than 30 days in advance; provided, however, that such date must be set after the expiration of the 60-day period fixed for the filing of the demand for hearing as provided in § 4.305(a). At the hearing, each party challenging the tribe's claim to purchase the interests in question or the valuation of the interests as set forth in the valuation report will have the burden of proving his or her position.

(c) *Decision after hearing; appeal.* Upon conclusion of the hearing, the OHA deciding official will issue a decision which determines all of the issues including, but not limited to, a judgment establishing the fair market value of the interests purchased by the tribe, including any adjustment thereof made necessary by the surviving spouse's decision to reserve a life estate in one-half of the interests. The decision must specify the right of appeal to the Board of Indian Appeals within 60 days from the date of the decision in accordance with §§ 4.310 through 4.323. The OHA deciding official must lodge the complete record relating to the demand for hearing with the title plant as provided in § 4.236(b), furnish a duplicate record thereof to the Superintendent, and mail a notice of such action together with a copy of the decision to each party in interest.

§ 4.306 Time for payment.

A tribe must pay the full fair market value of the interests purchased, as set forth in the valuation report or as determined after hearing in accordance with § 4.305, whichever is applicable, within 2 years from the date of decedent's death or within 1 year from the date of notice of purchase, whichever comes later.

§ 4.307 Title.

Upon payment by the tribe of the interests purchased, the Superintendent must issue a certificate to the OHA deciding official that this has been done and file therewith such documents in

support thereof as the OHA deciding official may require. The OHA deciding official will then issue an order that the United States holds title to such interests in trust for the tribe, lodge the complete record, including the decision, with the title plant as provided in § 4.236(b), furnish a duplicate record thereof to the Superintendent, and mail a notice of such action together with a copy of the decision to each party in interest.

§ 4.308 Disposition of income.

During the pendency of the probate and up to the date of transfer of title to the United States in trust for the tribe in accordance with § 4.307, all income received or accrued from the land interests purchased by the tribe will be credited to the estate.

CROSS REFERENCE: See 25 CFR part 2 for procedures for appeals to Area Directors and to the Commissioner of the Bureau of Indian Affairs.

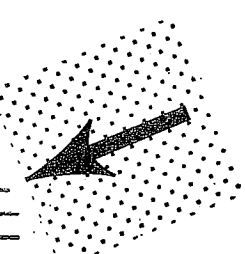
GENERAL RULES APPLICABLE TO PROCEEDINGS ON APPEAL BEFORE THE INTERIOR BOARD OF INDIAN APPEALS

SOURCE: 66 FR 67656, Dec. 31, 2001, unless otherwise noted.

§ 4.310 Documents.

(a) *Filing.* The effective date for filing a notice of appeal or other document with the Board during the course of an appeal is the date of mailing or the date of personal delivery, except that a motion for the Board to assume jurisdiction over an appeal under 25 CFR 2.20(e) will be effective the date it is received by the Board.

(b) *Service.* Notices of appeal and pleadings must be served on all parties in interest in any proceeding before the Interior Board of Indian Appeals by the party filing the notice or pleading with the Board. Service must be accomplished upon personal delivery or mailing. Where a party is represented in an appeal by an attorney or other representative authorized under 43 CFR 1.3, service of any document on the attorney or representative is service on the party. Where a party is represented by more than one attorney, service on any one attorney is sufficient. The certificate of service on an attorney or



representative must include the name of the party whom the attorney or representative represents and indicate that service was made on the attorney or representative.

(c) *Computation of time for filing and service.* Except as otherwise provided by law, in computing any period of time prescribed for filing and serving a document, the day upon which the decision or document to be appealed or answered was served or the day of any other event after which a designated period of time begins to run is not to be included. The last day of the period so computed is to be included, unless it is a Saturday, Sunday, Federal legal holiday, or other nonbusiness day, in which event the period runs until the end of the next day which is not a Saturday, Sunday, Federal legal holiday, or other nonbusiness day. When the time prescribed or allowed is 7 days or less, intermediate Saturdays, Sundays, Federal legal holidays, and other nonbusiness days are excluded in the computation.

(d) *Extensions of time.* (1) The time for filing or serving any document except a notice of appeal may be extended by the Board.

(2) A request to the Board for an extension of time must be filed within the time originally allowed for filing.

(3) For good cause the Board may grant an extension of time on its own initiative.

(e) *Retention of documents.* All documents received in evidence at a hearing or submitted for the record in any proceeding before the Board will be retained with the official record of the proceeding. The Board, in its discretion, may permit the withdrawal of original documents while a case is pending or after a decision becomes final upon conditions as required by the Board.

§4.311 Briefs on appeal.

(a) The appellant may file an opening brief within 30 days after receipt of the notice of docketing. Appellant must serve copies of the opening brief upon all interested parties or counsel and file a certificate with the Board showing service upon the named parties. Opposing parties or counsel will have 30 days from receipt of appellant's brief

to file answer briefs, copies of which must be served upon the appellant or counsel and all other parties in interest. A certificate showing service of the answer brief upon all parties or counsel must be attached to the answer filed with the Board.

(b) Appellant may reply to an answering brief within 15 days from its receipt. A certificate showing service of the reply brief upon all parties or counsel must be attached to the reply filed with the Board. Except by special permission of the Board, no other briefs will be allowed on appeal.

(c) The BIA is considered an interested party in any proceeding before the Board. The Board may request that the BIA submit a brief in any case before the Board.

(d) An original only of each document should be filed with the Board. Documents should not be bound along the side.

(e) The Board may also specify a date on or before which a brief is due. Unless expedited briefing has been granted, such date may not be less than the appropriate period of time established in this section.

§4.312 Decisions.

Decisions of the Board will be made in writing and will set forth findings of fact and conclusions of law. The decision may adopt, modify, reverse or set aside any proposed finding, conclusion, or order of a BIA official or an OHA deciding official. Distribution of decisions must be made by the Board to all parties concerned. Unless otherwise stated in the decision, rulings by the Board are final for the Department and must be given immediate effect.

§4.313 Amicus Curiae; intervention; joinder motions.

(a) Any interested person or Indian tribe desiring to intervene or to join other parties or to appear as amicus curiae or to obtain an order in an appeal before the Board must apply in writing to the Board stating the grounds for the action sought. Permission to intervene, to join parties, to appear, or for other relief, may be granted for purposes and subject to limitations established by the Board. This section will be liberally construed.

(b) Motions to intervene, to appear as *amicus curiae*, to join additional parties, or to obtain an order in an appeal pending before the Board must be served in the same manner as appeal briefs.

§ 4.314 Exhaustion of administrative remedies.

(a) No decision of an OHA deciding official or a BIA official, which at the time of its rendition is subject to appeal to the Board, will be considered final so as to constitute agency action subject to judicial review under 5 U.S.C. 704, unless made effective pending decision on appeal by order of the Board.

(b) No further appeal will lie within the Department from a decision of the Board.

(c) The filing of a petition for reconsideration is not required to exhaust administrative remedies.

§ 4.315 Reconsideration.

(a) Reconsideration of a decision of the Board will be granted only in extraordinary circumstances. Any party to the decision may petition for reconsideration. The petition must be filed with the Board within 30 days from the date of the decision and must contain a detailed statement of the reasons why reconsideration should be granted.

(b) A party may file only one petition for reconsideration.

(c) The filing of a petition will not stay the effect of any decision or order and will not affect the finality of any decision or order for purposes of judicial review, unless so ordered by the Board.

§ 4.316 Remands from courts.

Whenever any matter is remanded from any federal court to the Board for further proceedings, the Board will either remand the matter to an OHA deciding official or to the BIA, or to the extent the court's directive and time limitations will permit, the parties will be allowed an opportunity to submit to the Board a report recommending procedures for it to follow to comply with the court's order. The Board will enter special orders governing matters on remand.

§ 4.317 Standards of conduct.

(a) *Inquiries about cases.* All inquiries with respect to any matter pending before the Board must be made to the Chief Administrative Judge of the Board or the administrative judge assigned the matter.

(b) *Disqualification.* An administrative judge may withdraw from a case in accordance with standards found in the recognized canons of judicial ethics if the judge deems such action appropriate. If, prior to a decision of the Board, a party files an affidavit of personal bias or disqualification with substantiating facts, and the administrative judge concerned does not withdraw, the Director of the Office of Hearings and Appeals will determine the matter of disqualification.

§ 4.318 Scope of review.

An appeal will be limited to those issues which were before the OHA deciding official upon the petition for rehearing, reopening, or regarding tribal purchase of interests, or before the BIA official on review. However, except as specifically limited in this part or in title 25 of the Code of Federal Regulations, the Board will not be limited in its scope of review and may exercise the inherent authority of the Secretary to correct a manifest injustice or error where appropriate.

APPEALS TO THE BOARD OF INDIAN APPEALS IN PROBATE MATTERS

SOURCE: 66 FR 67656, Dec. 31, 2001, unless otherwise noted.

§ 4.320 Who may appeal.

(a) A party in interest has a right to appeal to the Board from an order of an OHA deciding official on a petition for rehearing, a petition for reopening, or regarding tribal purchase of interests in a deceased Indian's trust estate.

(b) Notice of appeal. Within 60 days from the date of the decision, an appellant must file a written notice of appeal signed by appellant, appellant's attorney, or other qualified representative as provided in 43 CFR 1.3, with the Board of Indian Appeals, Office of Hearings and Appeals, U.S. Department of the Interior, 801 North Quincy Street, Arlington, Virginia 22203. A

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statement of the errors of fact and law upon which the appeal is based must be included in either the notice of appeal or in any brief filed. The notice of appeal must include the names and addresses of parties served. A notice of appeal not timely filed will be dismissed for lack of jurisdiction.

(c) Service of copies of notice of appeal. The appellant must personally deliver or mail the original notice of appeal to the Board of Indian Appeals. A copy must be served upon the OHA deciding official whose decision is appealed as well as all interested parties. The notice of appeal filed with the Board must include a certification that service was made as required by this section.

(d) Action by the OHA deciding official; record inspection. The OHA deciding official, upon receiving a copy of the notice of appeal, must notify the Superintendent concerned to return the duplicate record filed under §§ 4.236(b) and 4.241(d), or under § 4.242(f) of this part, to the Land Titles and Records Office designated under § 4.236(b) of this part. The duplicate record must be conformed to the original by the Land Titles and Records Office and will thereafter be available for inspection either at the Land Titles and Records Office or at the office of the Superintendent. In those cases in which a transcript of the hearing was not prepared, the OHA deciding official will have a transcript prepared which must be forwarded to the Board within 30 days from receipt of a copy of the notice of appeal.

[66 FR 67656, Dec. 31, 2001, as amended at 67 FR 4368, Jan. 30, 2002]

§ 4.321 Notice of transmittal of record on appeal.

The original record on appeal must be forwarded by the Land Titles and Records Office to the Board by certified mail. Any objection to the record as constituted must be filed with the Board within 15 days of receipt of the notice of docketing issued under § 4.332 of this part.

§ 4.322 Docketing.

The appeal will be docketed by the Board upon receipt of the administrative record from the Land Titles and

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Records Office. All interested parties as shown by the record on appeal must be notified of the docketing. The docketing notice must specify the time within which briefs may be filed and must cite the procedural regulations governing the appeal.

§ 4.323 Disposition of the record.

Subsequent to a decision of the Board, other than remands, the record filed with the Board and all documents added during the appeal proceedings, including any transcripts prepared because of the appeal and the Board's decision, must be forwarded by the Board to the Land Titles and Records Office designated under § 4.236(b) of this part. Upon receipt of the record by the Land Titles and Records Office, the duplicate record required by § 4.320(c) of this part must be conformed to the original and forwarded to the Superintendent concerned.

APPEALS TO THE BOARD OF INDIAN APPEALS FROM ADMINISTRATIVE ACTIONS OF OFFICIALS OF THE BUREAU OF INDIAN AFFAIRS: ADMINISTRATIVE REVIEW IN OTHER INDIAN MATTERS NOT RELATING TO PROBATE PROCEEDINGS

SOURCE: 54 FR 6487, Feb. 10, 1989, unless otherwise noted.

§ 4.330 Scope.

(a) The definitions set forth in 25 CFR 2.2 apply also to these special rules. These regulations apply to the practice and procedure for: (1) Appeals to the Board of Indian Appeals from administrative actions or decisions of officials of the Bureau of Indian Affairs issued under regulations in 25 CFR chapter 1; and (2) administrative review by the Board of Indian Appeals of other matters pertaining to Indians which are referred to it for exercise of review authority of the Secretary or the Assistant Secretary—Indian Affairs.

(b) Except as otherwise permitted by the Secretary or the Assistant Secretary—Indian Affairs by special delegation or request, the Board shall not adjudicate:

- (1) Tribal enrollment disputes;

(2) Matters decided by the Bureau of Indian Affairs through exercise of its discretionary authority; or

(3) Appeals from decisions pertaining to final recommendations or actions by officials of the Minerals Management Service, unless the decision is based on an interpretation of Federal Indian law (decisions not so based which arise from determinations of the Minerals Management Service, are appealable to the Interior Board of Land Appeals in accordance with 43 CFR 4.410).

§ 4.331 Who may appeal.

Any interested party affected by a final administrative action or decision of an official of the Bureau of Indian Affairs issued under regulations in title 25 of the Code of Federal Regulations may appeal to the Board of Indian Appeals, except—

(a) To the extent that decisions which are subject to appeal to a higher official within the Bureau of Indian Affairs must first be appealed to that official;

(b) Where the decision has been approved in writing by the Secretary or Assistant Secretary—Indian Affairs prior to promulgation; or

(c) Where otherwise provided by law or regulation.

§ 4.332 Appeal to the Board; how taken; mandatory time for filing; preparation assistance; requirement for bond.

(a) A notice of appeal shall be in writing, signed by the appellant or by his attorney of record or other qualified representative as provided by 43 CFR 1.3, and filed with the Board of Indian Appeals, Office of Hearings and Appeals, U.S. Department of the Interior, 801 North Quincy Street, Arlington, Virginia 22203, within 30 days after receipt by the appellant of the decision from which the appeal is taken. A copy of the notice of appeal shall simultaneously be filed with the Assistant Secretary—Indian Affairs. As required by § 4.333 of this part, the notice of appeal sent to the Board shall certify that a copy has been sent to the Assistant Secretary—Indian Affairs. A notice of appeal not timely filed shall be dismissed for lack of jurisdiction. A notice of appeal shall include:

- (1) A full identification of the case;
- (2) A statement of the reasons for the appeal and of the relief sought; and
- (3) The names and addresses of all additional interested parties, Indian tribes, tribal corporations, or groups having rights or privileges which may be affected by a change in the decision, whether or not they participated as interested parties in the earlier proceedings.

(b) In accordance with 25 CFR 2.20(c) a notice of appeal shall not be effective for 20 days from receipt by the Board, during which time the Assistant Secretary—Indian Affairs may decide to review the appeal. If the Assistant Secretary—Indian Affairs properly notifies the Board that he has decided to review the appeal, any documents concerning the case filed with the Board shall be transmitted to the Assistant Secretary—Indian Affairs.

(c) When the appellant is an Indian or Indian tribe not represented by counsel, the official who issued the decision appealed shall, upon request of the appellant, render such assistance as is appropriate in the preparation of the appeal.

(d) At any time during the pendency of an appeal, an appropriate bond may be required to protect the interest of any Indian, Indian tribe, or other parties involved.

[54 FR 6487, Feb. 10, 1989, as amended at 67 FR 4368, Jan. 30, 2002]

§ 4.333 Service of notice of appeal.

(a) On or before the date of filing of the notice of appeal the appellant shall serve a copy of the notice upon each known interested party, upon the official of the Bureau of Indian Affairs from whose decision the appeal is taken, and upon the Assistant Secretary—Indian Affairs. The notice of appeal filed with the Board shall certify that service was made as required by this section and shall show the names and addresses of all parties served. If the appellant is an Indian or an Indian tribe not represented by counsel, the appellant may request the official of the Bureau whose decision is appealed to assist in service of copies of the notice of appeal and any supporting documents.

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(b) The notice of appeal will be considered to have been served upon the date of personal service or mailing.

§ 4.334 Extensions of time.

Requests for extensions of time to file documents may be granted upon a showing of good cause, except for the time fixed for filing a notice of appeal which, as specified in § 4.332 of this part, may not be extended.

§ 4.335 Preparation and transmittal of record by official of the Bureau of Indian Affairs.

(a) Within 20 days after receipt of a notice of appeal, or upon notice from the Board, the official of the Bureau of Indian Affairs whose decision is appealed shall assemble and transmit the record to the Board. The record on appeal shall include, without limitation, copies of transcripts of testimony taken; all original documents, petitions, or applications by which the proceeding was initiated; all supplemental documents which set forth claims of interested parties; and all documents upon which all previous decisions were based.

(b) The administrative record shall include a Table of Contents noting, at a minimum, inclusion of the following:

(1) The decision appealed from;

(2) The notice of appeal or copy thereof; and

(3) Certification that the record contains all information and documents utilized by the deciding official in rendering the decision appealed.

(c) If the deciding official receives notification that the Assistant Secretary—Indian Affairs has decided to review the appeal before the administrative record is transmitted to the Board, the administrative record shall be forwarded to the Assistant Secretary—Indian Affairs rather than to the Board.

§ 4.336 Docketing.

An appeal shall be assigned a docket number by the Board 20 days after receipt of the notice of appeal unless the Board has been properly notified that the Assistant Secretary—Indian Affairs has assumed jurisdiction over the appeal. A notice of docketing shall be sent to all interested parties as shown

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by the record on appeal upon receipt of the administrative record. Any objection to the record as constituted shall be filed with the Board within 15 days of receipt of the notice of docketing. The docketing notice shall specify the time within which briefs shall be filed, cite the procedural regulations governing the appeal and include a copy of the Table of Contents furnished by the deciding official.

§ 4.337 Action by the Board.

(a) The Board may make a final decision, or where the record indicates a need for further inquiry to resolve a genuine issue of material fact, the Board may require a hearing. All hearings shall be conducted by an administrative law judge of the Office of Hearings and Appeals. The Board may, in its discretion, grant oral argument before the Board.

(b) Where the Board finds that one or more issues involved in an appeal or a matter referred to it were decided by the Bureau of Indian Affairs based upon the exercise of discretionary authority committed to the Bureau, and the Board has not otherwise been permitted to adjudicate the issue(s) pursuant to § 4.330(b) of this part, the Board shall dismiss the appeal as to the issue(s) or refer the issue(s) to the Assistant Secretary—Indian Affairs for further consideration.

§ 4.338 Submission by administrative law judge of proposed findings, conclusions and recommended decision.

(a) When an evidentiary hearing pursuant to § 4.337(a) of this part is concluded, the administrative law judge shall recommend findings of fact and conclusions of law, stating the reasons for such recommendations. A copy of the recommended decision shall be sent to each party to the proceeding, the Bureau official involved, and the Board. Simultaneously, the entire record of the proceedings, including the transcript of the hearing before the administrative law judge, shall be forwarded to the Board.

(b) The administrative law judge shall advise the parties at the conclusion of the recommended decision of their right to file exceptions or other

comments regarding the recommended decision with the Board in accordance with § 4.339 of this part.

§ 4.339 Exceptions or comments regarding recommended decision by administrative law judge.

Within 30 days after receipt of the recommended decision of the administrative law judge, any party may file exceptions to or other comments on the decision with the Board.

§ 4.340 Disposition of the record.

Subsequent to a decision by the Board, the record filed with the Board and all documents added during the appeal proceedings, including the Board's decision, shall be forwarded to the official of the Bureau of Indian Affairs whose decision was appealed for proper disposition in accordance with rules and regulations concerning treatment of Federal records.

WHITE EARTH RESERVATION LAND SETTLEMENT ACT OF 1985; AUTHORITY OF ADMINISTRATIVE JUDGES; DETERMINATIONS OF THE HEIRS OF PERSONS WHO DIED ENTITLED TO COMPENSATION

SOURCE: 56 FR 61383, Dec. 3, 1991, unless otherwise noted.

§ 4.350 Authority and scope.

(a) The rules and procedures set forth in §§ 4.350 through 4.357 apply only to the determination through intestate succession of the heirs of persons who died entitled to receive compensation under the White Earth Reservation Land Settlement Act of 1985, Public Law 99-264 (100 Stat. 61), amended by Public Law 100-153 (101 Stat. 886) and Public Law 100-212 (101 Stat. 1433).

(b) Whenever requested to do so by the Project Director, an administrative judge shall determine such heirs by applying inheritance laws in accordance with the White Earth Reservation Settlement Act of 1985 as amended, notwithstanding the decedent may have died testate.

(c) As used herein, the following terms shall have the following meanings:

(1) The term *Act* means the White Earth Reservation Land Settlement Act of 1985 as amended.

(2) The term *Board* means the Board of Indian Appeals in the Office of Hearings and Appeals, Office of the Secretary.

(3) The term *Project Director* means the Superintendent of the Minnesota Agency, Bureau of Indian Affairs, or other Bureau of Indian Affairs official with delegated authority from the Minneapolis Area Director to serve as the federal officer in charge of the White Earth Reservation Land Settlement Project.

(4) The term *party (parties) in interest* means the Project Director and any presumptive or actual heirs of the decedent, or of any issue of any subsequently deceased presumptive or actual heir of the decedent.

(5) The term *compensation* means a monetary sum, as determined by the Project Director, pursuant to section 8(c) of the Act.

(6) The term *administrative judge* means an administrative judge or an administrative law judge, attorney-advisor, or other appropriate official of the Office of Hearings and Appeals to whom the Director of the Office of Hearings and Appeals has redelegated his authority, as designee of the Secretary, for making heirship determinations as provided for in these regulations.

(7) The term *appellant* means a party aggrieved by a final order or final order upon reconsideration issued by an administrative judge who files an appeal with the Board.

[56 FR 61383, Dec. 3, 1991; 56 FR 65782, Dec. 18, 1991, as amended at 64 FR 13363, Mar. 18, 1999]

§ 4.351 Commencement of the determination process.

(a) Unless an heirship determination which is recognized by the Act already exists, the Project Director shall commence the determination of the heirs of those persons who died entitled to receive compensation by filing with the administrative judge all data, identifying the purpose for which they are being submitted, shown in the records relative to the family of the decedent.

(b) The data shall include but are not limited to: