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3	Attorney for Plaintiffs	
4	SBN 57706	
5		
6	UNITED STATES DIS	
7	EASTERN DISTRICT O	F CALIFORNIA
8		
9	FRIENDS OF AMADOR COUNTY,)	No
10	BEA CRABTREE, JUNE GEARY,) Plaintiffs,)	COMPLAINT FOR
11) vs.)	DECLARATORY RELIEF, INJUNCTION AND/OR
12)	MANDAMUS OR PROHIBITION
13	KENNETH SALAZAR, SECRETARY OF) THE UNITED STATES DEPARTMENT OF)	
14	INTERIOR, United States) Department of Interior, THE)	
15	NATIONAL INDIAN GAMING) COMMISSION, GEORGE SKIBINE,	
16	Acting Chairman of the National	
17	Indian Gaming Commission, THE j STATE OF CALIFORNIA, Arnold)	
18 19	Schwarzenegger Governor of the) State of California,)	
20	Defendants)	
20))	
21	I. JURISDICTION AND VENUE	
22	1. <u>JURISDICTION AND VENUE</u>	
23	An actual, true and justic	iable controversy now
25	exists between Plaintiffs and D	Defendants as hereinafter
26	set out in detail.	
27		
28	COMPLAINT FOR DECLARATOR AND/OR MANDAMUS OI 1	

1	This Court has jurisdiction pursuant to the
2	Administrative Procedure Act, 5 U.S.C. §§ 701-706,
3	because this action seeks review of administrative
4	decisions. This Court also has jurisdiction to enjoin
5 6	illegal acts and to declare the rights and duties of
7	the parties under 25 U.S.C. § 2703, 2714, 2719 and 28
8	U.S.C. §§ 1331, 1361, and 28 U.S.C. 2201 and 2202 and
9	
10	to order the requested relief preventing illegal and
11	<u>ultra</u> <u>vires</u> acts or omissions. This Court also has <u>in</u>
12	rem jurisdiction over the Buena Vista real property
13 14	located within this Judicial District and this court
15	has authority to render a declaratory judgment and
16	injunction or any write needed regarding to the status
17	of that property pursuant to 28 U.S.C. 1651(a).
18 19	Venue is in this Court pursuant to 28 U.S.C. §
20	1391 and 1391(e) because the property at issue in this
21	case, the purported "Indian tribe" and the Defendant
22	agencies and officers whose determinations are
23	
24 25	challenged herein, all reside in or are operating in
26	this judicial district and the illegal and <u>ultra</u> <u>vires</u>
27	
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 2

1	acts alleged herein, occurred, or are occurring within
2	this Judicial District.
3	Plaintiffs have previously exhausted all
4	administrative remedies available. No other plain,
5	
6	speedy and adequate remedy at law or in equity is
7	available or exists to address these issues and the
8	threatened harm alleged herein is real and eminent.
9 10	
10	II. PARTIES
12	
13	1. Plaintiffs Bea Crabtree and June Geary are the
14	Indian persons who are now or were entitled to organize
15	a tribe of Indians and to seek acknowledgement and
16	recognition by Defendants as an Indian tribe, if such a
17 18	right to organize or re-organize a tribe was, in fact
19	and law, created by the judgment entered in the case of
20	Tillie Hardwick v. Secretary of The Interior et.al.
21	entered in the U.S. District Court for the Northern
22 23	District of California in 1983, case #C-79-1710-CW.
24	2. Plaintiffs, The Friends of Amador County
25	[hereinafter simply F.O.A.C.], is a large non-profit
26	
27	public interest corporation made up of citizens and
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 3

1	residents of Amador County who are aggrieved by the
2	erroneous, arbitrary, capricious and illegal decisions
3	of the Defendant Secretary Kenneth Salazar and
4 5	Department of Interior [hereinafter simply the D.O.I.],
6	Defendant George Skibine is the acting chairman and
7	Commissioner of the National Indian Gaming Commission
8	[hereinafter simply the N.I.G.C.] and those actions and
9 10	inactions of the N.I.G.C. challenged herein.
11	Plaintiff F.O.A.C. has members which include
12	residents of the County of Amador who live and do
13 14	business adjacent to or near the proposed class III
14	gambling casino to be constructed on ineligible Indian
16	fee lands, at the Buena Vista site, which is the
17	subject of this lawsuit. They are and will be
18 19	irreparably and negatively impacted, injured and
20	damaged by the increases in traffic, noise, vision and
21	light pollution, crime and other significant impacts
22 23	arising from the proposed operation of a class III
24	gambling casino in the rural setting at Buena Vista in
25	Amador County, Plaintiffs F.O.A.C. and its members will
26	further suffer increased demands placed upon public
27 28	
	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 4

1	services and infrastructure which must paid for by
2	Plaintiff's members because Defendant's authorizing a
3	class III Indian casino and businesses at Buena Vista
4 5	amounts to a <u>de</u> <u>facto</u> granting of an illegal tax
6	exemption and an unlawful ceding of local governmental
7	jurisdiction, authority and control over all businesses
8	located on that property, giving the property owners an
9 10	unfair business advantage over other non-Indian
11	businesses in the area.
12	4. The Defendant D.O.I. in conjunction with the
13	N.I.G.C. are the federal agencies responsible to make
14 15	"Indian Land" eligibility determinations under the
16	Indian Gaming and Regulatory Act of 1988, 25 U.S.C.
17	2703 and 2719 [hereinafter simply the I.G.R.A.].
18 19	Defendant Ken Salazar is the United States Secretary of
20	Interior [hereinafter simply the Secretary] who is
21	
22	responsible to make all final Indian Land
23	determinations himself and approve or disapprove all
24	Indian gaming activity including gaming ordinances and
25	tribal-state compacts when lawfully authorized by the
26 27	
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 5

I.G.R.A. and also to record all such decisions in the 1 National Register when lawfully determined. 2 3 5. The defendant George Skibine is the Acting 4 Chairman of the N.I.G.C. [hereinafter simply the 5 Chairman] and is the person and represents the agency 6 7 charged with regulating certain aspects of Indian 8 tribes operating or seeking to operate class II gaming 0 activity and also are responsible for the licensing, 10 approval and construction of class III gaming casinos 11 12 when authorized by the I.G.R.A. The N.I.G.C. has a 13 regional office in Sacramento, California. 14 6. The Defendant Arnold Schwarzenegger is the 15 16 elected Governor of the State of California with the

17 Constitutional authority and duty to negotiate tribal-18 state compacts with bona fide Indian tribes and to do 19 20 so in a lawful manner. Such compacts must then be 21 ratified by the State Legislature when such tribes 22 proposed gaming activity is located on eligible "Indian 23 lands" in accordance with Art. 4, section 19 of the 24 25 California State Constitution authorizing class III 26 gambling on "Indian Lands" as such lands are defined by 27

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

> > 6

1	federal law 25 U.S.C. 2703. In addition Defendant
2	Governor is sworn to enforce the laws and Constitution
3	of the State of California including the <u>California</u>
4	Penal Code prohibiting casino gambling in California
5 6	except that which is lawfully authorized by the
7	I.G.R.A. and by Art. 4 section 19 of the California
8	Constitution.
9	
10	III. INTRODUCTION
11 12	7. The Defendants Secretary has the statutory
13	
14	duty to insure that any gaming by a recognized Indian
15	tribe is only permitted and conducted on Indian Lands
16	as defined by the I.G.R.A., 25 U.S.C. 2703. That
17	statute defines Indian Lands that are eligible for
18 19	gaming operations.
20	Any gaming activity on land acquired by an Indian
21	tribe after October 1988 is only permitted on such
22	after acquired land as an exception to the provisions
23	
24	of 25 U.S.C. 2703. Those exceptions are set out in 25
25	U.S.C. 2719. Land acquired by an Indian tribe after
26 27	October 1988 is not eligible for any gaming unless
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 7

entitled to one of those specified exceptions and also is Indian trust lands.

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3 8. Gaming classifications under the I.G.R.A. 4 relevant to this case, are divided into two categories, 5 class II and class III which are defined in 25 U.S.C. 6 7 2703. The eligibility of "Indian Lands" required by 8 the IGRA applies to both class II and class III gaming 0 activities. Any tribe seeking to engage in class III, 10 11 casino gambling, must also enter into a tribal-state 12 compact with the state in which the tribe's eligible 13 Indian Lands are situated as set out in 25 U.S.C. 2710 14 d. That compact must be lawfully in effect according to 15 16 that State's own laws, 25 U.S.C. 2710 d(3). 17

In the present case, the Defendant Secretary 9. 18 has approved class III gaming to be conducted in Amador 19 20 County on approximately 67.5 acres of land commonly 21 called Buena Vista which is owned in fee simple. That 22 land is not eligible for either class II or class III 23 24 qaminq. That land is owned by a putative and improperly 25 recognized or acknowledged "tribe" of Indian claimants 26 27

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calling themselves the "Buena Vista Rancheria of Me-Wuk 1 Indians."

3	10. The actions of the Defendant Secretary of the
4	D.O.I. and the defendant Chairman of the N.I.G.C.
5	
6	approved the operation of class III gaming on that
7	ineligible fee land at Buena Vista to be conducted by
8 9	and for this "Buena Vista Rancheria of Me-Wuk Indians,"
10	[hereinafter simply referred to from time to time as
11	B.V.R.M.I.]. Such approval was and is illegal and <u>ultra</u>
12	vires and, as hereinafter set out, was an arbitrary,
13	
14	capricious decision, contrary to law. The Friends of
15	Amador County and the other named Plaintiffs challenge
16	that action herein as illegal under the I.G.R.A. and
17 18	also one that is in violation of the Administrative
19	Procedures Act [hereinafter simply the A.P.A.] 5 U.S.C.
20	701 <u>et.seq</u> . In addition Plaintiffs herein challenge
21 22	the approval of any class II or class III gaming by
22	B.V.R.M.I. at the Buena Vista site as being illegal and
24	unconstitutional under the <u>California State</u>
25	Constitution Article 4, section 19 and other applicable
26	
27	State and Federal laws and Regulations required to be
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 9

1	complied with by the Code of Federal Regulations,
2	[hereinafter simply <u>C.F.R.</u>] including 25 C.F.R. part
3	83.
4	
5	
6	IV. <u>FACTS ENTITLING PLAINTIFF TO RELIEF</u>
7	A. The origin of the Buena Vista Rancheria land.
8 9	11. The approximately 67.5 acre site at Buena
10	Vista, California is land that was purchased in 1927
11	from two non-Indian fee owners named Louis Alpers and
12	Marjory Alpers. After being purchased the land was
13 14	then owned in fee by the United States, not in trust
15	and never brought into trust for any particular Indian
16	tribe pursuant to 25 U.S.C. 467. Rather it was always
17 18	fee lands purchased by the United States to be used for
19	the residence, use and occupation of any individual or
20	community of unaffiliated homeless or itinerant Indians
21 22	of no particular tribe who might be in need of a place
23	of residence and who had obtained an assignment to live
24	there, occupy and use that land with the permission of
25	the United States. Once such unaffiliated Indian
26 27	person(s) received an assignment they could continue to
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 10

use and occupy that federally owned fee land until that assignment was terminated by the United States or the assignees and occupants left, surrendered or abandoned their assignment.

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During the period from 1927 through 1934 and 12. 6 7 up to 1959 that land was occupied by Louie Oliver and 8 his wife Annie Oliver, Johnnie Oliver and his sister 0 Josie Rey. In 1934 these four adult occupants and 10 11 assignees residing on the Buena Vista lands were 12 approved by the Secretary as being eligible to vote for 13 or against the Indian Reorganization Act of 1934 [5 14 U.S.C. 465 et.seq.] [hereinafter simply the I.R.A.]. 15 16 These four persons all voted in favor of the I.R.A. in 17 Subsequently their children Enos Oliver, Lucille 1935. 18 Lucero and John Fielder also resided on the Buena Vista 19 20 property with them from time to time. These occupants 21 and assignees did not organize as an Indian tribe as 22 provided for in the I.R.A. anytime after their 1934 vote 23 24 of approval and acceptance of that Act. These occupants 25 and assignees were not under the jurisdiction or 26 superintendence of the B.I.A. but were conceded to have 27 28

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

an "informal assignment" to live on and occupy the Buena Vista land because of their long-term occupancy and use of that land.

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4 13. In accordance with federal law, [the 5 subsequently enacted "Rancheria Act,"] this parcel of 6 7 federal fee land at Buena Vista was then deeded in fee 8 simple, on the 6^{th} day of October 1959, to the two (2) 0 remaining Indian persons still occupying that land, 10 Louie and Annie Oliver, doing so under the informal 11 12 The deed to them was assignment they had from D.O.I. 13 conveyed by the United States in fee simple as husband 14 wife, joint tenants. As hereinbefore set out, they had 15 16 been living on that land for at least the preceding 25 17 years along with Johnnie Oliver and Josie Rey his 18 sister. Although the Olivers maintained they were of 19 20 Indian descent, they were not a federally acknowledged 21 Indian tribe, band or community of Indians nor were 22 they enrolled members of any federally acknowledged or 23 24 recognized Indian tribe during that time between 1934 25 and 1983 but were possibly descendants of a Miwok 26 27

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

Indian community or Indian band formerly inhabiting the region.

- 3 The Tillie Hardwick Case & Stipulated Judgment. Β. 4 14. Twenty years later in 1979, after the Olivers 5 were deeded the Buena Vista land, litigation ensued in 6 7 a class action case entitled Tillie-Hardwick versus The 8 United States et.al. [U.S.D.C. Northern Dist. of 0 Calif.] case number C-79-1710 SW, alleging certain 10 11 unlawful conduct on the part of the United States in 12 evading promises made to certain Indians who were 13 living on 16 different California Rancherias as 14 assignees. These promises were to be performed by the 15 16 United States prior to or immediately after the agreed 17 upon termination and distribution of the particular 18 Rancherias as authorized by the Rancheria Act. These 19 20 promises generally included improvements to certain 21 Rancherias to be made by the United States generally 22 including water and sewer systems, roads, dwellings and 23 24 other physical improvements located on the various 25 Rancheria lands. No such unfulfilled promises existed 26 for the Buena Vista Rancheria although that former 27 28 COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION
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 3 nc 4 wa 5 en 7 al 8 in 9 Vi 10 Vi 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 20 wi 21 vi 	laintiffs. The owners of fee lands, the Olivers were of named however the terminated Buena Vista Rancheria as named. A stipulated judgment was ultimately ntered in that case on 19 July 1983 confirming that 11 of the land that had been deeded to named ndividual grantee Indians, such as the 67.5 acre Buena ista parcel granted to Louie Oliver and Annie Oliver in 1959, was their own land and remained their land in ee simple absolute as conveyed. Notices were given to ach grantees by Defendant Secretary informing them
4 wa 5 en 6 en 7 al 8 in 9 Vi 10 Vi 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 19 in 20 wi	as named. A stipulated judgment was ultimately ntered in that case on 19 July 1983 confirming that 11 of the land that had been deeded to named ndividual grantee Indians, such as the 67.5 acre Buena ista parcel granted to Louie Oliver and Annie Oliver in 1959, was their own land and remained their land in see simple absolute as conveyed. Notices were given to
5 was 6 en 7 al 8 in 9 Vi 10 Vi 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 19 in 20 wi	ntered in that case on 19 July 1983 confirming that 11 of the land that had been deeded to named ndividual grantee Indians, such as the 67.5 acre Buena ista parcel granted to Louie Oliver and Annie Oliver n 1959, was their own land and remained their land in ee simple absolute as conveyed. Notices were given to
6 en 7 al 8 in 9 Vi 10 Vi 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 20 wi	Il of the land that had been deeded to named adividual grantee Indians, such as the 67.5 acre Buena ista parcel granted to Louie Oliver and Annie Oliver an 1959, was their own land and remained their land in be simple absolute as conveyed. Notices were given to
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8 in 9 Vi 10 Vi 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 20 wi 21 vi	ndividual grantee Indians, such as the 67.5 acre Buena ista parcel granted to Louie Oliver and Annie Oliver n 1959, was their own land and remained their land in ee simple absolute as conveyed. Notices were given to
9 Vi 10 Vi 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 20 wi 21 wi	ista parcel granted to Louie Oliver and Annie Oliver n 1959, was their own land and remained their land in ee simple absolute as conveyed. Notices were given to
10 11 in 12 fe 13 su 14 su 15 th 16 th 17 de 18 in 20 wi 21	n 1959, was their own land and remained their land in ee simple absolute as conveyed. Notices were given to
12 fe 13 su 14 su 15 th 16 th 17 de 18 in 19 in 20 wi	ee simple absolute as conveyed. Notices were given to
13 fe 13 su 14 su 15 th 16 th 17 de 18 in 19 in 20 wi 21 wi	
14 SU 15 th 16 th 17 de 18 in 20 wi 21 vi	uch grantees by Defendant Secretary informing them
<pre>16 th 17 de 18 19 in 20 wi 21</pre>	
17 18 19 20 21	nat their respective Rancheria lands were confirmed to
18 de 19 in 20 wi 21	nem as their sole property in fee as it had been
19 in 20 wi 21	eeded and would remain so. Further the Secretary
21	nformed them that they were free to do what they
	ished with the entire property, however, as provided
22 IC	or in the 1983 stipulated judgment, if they chose to
	o so they had the right to convey or re-convey that
24 fe	ee land back to the United States to then be held in
25 tr	rust, as long as they did so within a two year period
26 27 0r	r made a formal motion to the court to extend that
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 14

1	time to make the election. The opportunity to convey
2	or reconvey title to their fee owned land back to the
3	United States government was ordered by the court under
4	the statutory authority and processes of the I.R.A. If
5 6	the Olivers or other grantees elected to re-convey the
7	land to trust, then they were to do so in accordance
8	
9	with the established procedures for the transfer of all
10	fee lands into federal Indian trust as set out in the
11	I.R.A. 25 U.S.C. sections 465 <u>et</u> . <u>seq</u> . and pursuant to
12	the rules and regulations for such transfers set out in
13 14	25 C.F.R. part 151 <u>et.seq</u> . The Tillie-Hardwick court
14	directed B.I.A. to assist anyone seeking to convey
16	their fee land into trust. That right to convey the
17	land into federal trust within the 2 year period
18 19	provided was, personal to the Olivers as two of the
19 20	
20	affected individual Indians deeded fee land as referred
22	to in the judgment. The Olivers did not elect to
23	convey or reconvey that land back to the United States
24	during that 2-year period, to be held in trust
25	thereafter, nor did they ask for any extension of time
26 27	to convey that land into federal Indian trust at any
27	
20	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 15

time before their death and to this date that land is not now, and never has been held or transferred into federal Indian trust status.

C. The chain of title to the Buena Vista Land post 1985.

7 15. Over the years between 1986 and 1996 the 67.5 8 acre property, originally owned by Louie and Annie 0 Oliver in fee and confirmed to them by the Tillie-10 11 Hardwick judgment, was subsequently broken up by a 12 series of fee simple grant deeds, a Will and by 13 intestate probate proceedings that were conducted before 14 the California State Superior Court for Amador County. 15 16 The Amador County Superior Court entered final orders of 17 distribution of those portions of the Buena Vista parcel 18 subject to probate proceedings. The probate court then 19 20 issued fee simple deeds for those affected portions of 21 the fee land conveying them to certain named devisees or 22 legatees. Neither the D.O.I. or the B.I.A. participated 23 24 in these transfers. 25

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D. The creation of a putative new tribe.

COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

1	16. Until at least 1994 there was no official
2	B.I.A. or D.O.I. record of, or any proper
3	acknowledgement or federal recognition of, any "tribe,"
4	"band" or "community" of Indians known as the "Buena
5 6	Vista Rancheria of Me-Wuk Indians."
7	17. On or about the period from 1986 to 1988
8	Donna-Marie Potts, who was not a member or tribal
9	Domia-Marre Potts, who was not a member of tribar
10	officer of any "Buena Vista Rancheria of Me-Wuk
11	Indians" and was not a descendant of any of the
12	original 4 occupants of the Buena Vista Rancheria, made
13 14	application to the B.I.A. to have an entity she called
15	the Buena Vista Rancheria of Me-Wuk Indians [BVRMI]
16	acknowledged and recognized by the B.I.A. Donna-Marie
17	Potts was a person of partial Maidu Indian heritage and
18 19	an enrolled member of that tribe. The creation of this
20	"tribe" was done by her apparently in order to take
21	advantage of casino gaming opportunities developing in
22 23	California at that time. Initially the B.I.A.
24	questioned the authenticity of the purported "base
25	enrollment roll" she had submitted with her application
26	
27	because it did not contain any descendants of the
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 17

1	original occupants and assignees of the previously
2	dissolved Buena Vista Rancheria, that is, the Oliver
3	family. The B.I.A. also questioned the legality of the
4	proposed tribal constitution submitted by Donna-Marie
5 6	Potts and the manner of its enactment. Eventually and
7	without clear explanation in the record, the B.I.A.
8	
9	accepted these organizational efforts and acknowledged
10	existence of this purported tribal entity of Donna-
11	Marie Potts sometime after 2000. This acknowledgement
12	was done without any notification to Plaintiffs Bea
13 14	Crabtree and June Geary, the lawful descendants of one
15	of the four original assignee occupants Johnnie Oliver.
16	This acknowledgement was also accomplished without
17 18	complying with Defendant Secretary's own criteria and
18	procedures for acknowledgement of an Indian tribes as
20	required by 25 <u>C.F.R.</u> part 83 <u>et.seq</u> . This putative
21	"tribe" owned no land at that time in 1988 when the
22 23	part Maidu Indian, Donna-Marie Potts, initially sought
24	tribal acknowledgment and recognition for BVRMI.
25	10 While these unleyful enceptional offerts
26	18. While these unlawful organizational efforts
27	were underway, on 28 August 1996 Donna Marie Potts
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 18

1	acquired in fee the last parcel of the previously split
2	up Buena Vista land consisting of approximately 17
3	acres of the former 67.5 acre Buena Vista tract. At
4	that point in time, she had acquired all of the pieces
5 6	of that land in fee simple and therefore unified title
7	in her name. That last 17 acre parcel was acquired
8	
9	through a probate distribution and settlement of the
10	estate of Lydia Oliver conducted in California Superior
11	for Amador County Probate Case #5498 and was approved
12	by settlement with the only remaining heir of Lydia
13 14	Oliver, John Fielder.
14	19. On or about August 1, 1996 Donna-Marie Potts
16	as then owner of the entire Buena Vista fee land
17	
18	purported to convey the entire 67.5 acre parcel by a
19	grant deed made by her to this fictitious "Buena Vista
20	Rancheria of Me-Wuk Indians." That deed was numbered
21 22	006858 and recorded in the Amador County Recorder's
22	Office. Within moments thereafter Donna Marie Potts
24	then purported to convey this entire 67.5 acre parcel of
25	land from this fictitious "Buena Vista Rancheria of
26	
27	Mewuk Indians" to the United States of America, signing
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 19

that deed as "tribal spokesperson," in an attempt to 1 deed the land to the United States "in trust" for this 2 3 purported tribe. She marked that deed with the legend 4 "In trust for the Buena Vista Rancheria of Me-Wuk 5 Indians." [Amador County Recorder, deed number 006859 6 7 (the very next in order).] No proper application to the 8 Department of Interior to transfer this land into trust 0 pursuant to 25 U.S.C. sec. 465 & 25 C.F.R. Part 151 10 11 et.seq. was submitted to B.I.A. At the time of this 12 attempted conveyance of the Buena Vista land, no 13 acknowledgement or recognition by the B.I.A. for this 14 putative tribe had as yet occurred. In fact subsequently 15 16 the B.I.A. rejected the deed Donna-Marie Potts had made 17 and submitted, and did so as an improper attempt to 18 convey land into federal Indian trust without authority. 19 20 That rejection was evidenced by letter, dated 18 21 November 1996 from Harold M. Bradford, Superintendent of 22 the United States Department of Interior. 23 24 Ε. The efforts to obtain an Indian gambling 25 casino. 26 27 28 COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 20

1	20. On or about September 1999 Donna Marie Potts,
2	along with at least 58 other California Indian tribes,
3	groups or Bands, submitted tribal-state class III
4	gambling compacts to the then Governor Gray Davis for
5	approval pursuant to an amendment to the California
6	
7 8	Government Code [Proposition 5] enacted in November 1998
9	to allow casino gambling on Indian lands in California.
10	21. In August 1999 the California Supreme Court,
11	in a case entitled Hotel and Restaurant Employees Union
12	International v. Gray Davis [1999] 21 Al.4 th 585, 88
13	Cal.Rptr.2d 56, 981 P.2d 990 held that these enacted
14 15	sections of California Government Code were
15	
17	unconstitutional because the prohibition against casino
18	style gambling by everyone in the state of California
19	was established by the <u>California Constitution</u> Art. 4
20	section 19. The California Supreme Court further held
21	in that case, that Proposition 5 only amended the
22 23	Government Code and therefore did not amend the State
23 24	Constitution and was unconstitutional.
25	
26	22. California's then Governor Gray Davis executed
27	these 59 compacts anyway in September and October 1999,
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 21

1	including one for Donna-Marie Potts and for this
2	purported "Buena Vista Rancheria of Me-Wuk Indians"
3	which tribe did not legally exist and the State of
4	California made no attempt to determine the authenticity
5 6	of these 59 tribes or the eligibility of the site
7	specific lands upon which these tribes sought to operate
8	class III gaming casinos. Governor Davis then, without
9 10	statutory authority, had the State Legislature ratify
10	these 59 purported tribal-state compacts en masse in
12	October 1999.
13	23. To avoid the impacts of the prior Supreme
14	
15	Court decision of August 1999 the State Legislature
16	then crafted a legislative initiative, entitled
17 18	Proposition 1A, which was placed on the March 2000
19	ballot to, in effect, have the voters ratify the 59
20	executed tribal-state compacts already existing, fully
21 22	executed and legislatively approved 6 months earlier
22	and without disclosure of that fact to the voters and
24	after Proposition 5 was declared unconstitutional. The
25	Proposition 1A legislative initiative contained
26 27	provisions to amend Article 4 section 19 of the State
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 22

Constitution to allow the Governor to negotiate future compacts with eligible Indian tribes who held eligible Indian Lands, subject to legislative ratification and approval. Proposition 1A contained no reference to the 5 previously executed compacts.

7 24. On or about March 3rd, 2000 the voters of the 8 State of California adopted and enacted Proposition 1A 0 amending Art. 4 section 19 of the California 10 11 Constitution authorizing the negotiation of future 12 tribal-state compacts for casinos on Indian lands. The 13 state then submitted the 59 existing previously 14 executed and approved tribal-state gaming compacts to 15 16 the Secretary of D.O.I. pursuant to the IGRA, 25 U.S.C. 17 2710 d for the Secretary's required approval or 18 disapproval which approval occurred in May 2000. The 19 20 purported compact which was executed on behalf of BVRMI 21 was executed and submitted by Donna-Marie Potts 22 purporting to then be acting on behalf of this 23 24 putative, unauthorized, as yet unacknowledged and 25 fictitious Indian "tribe." 26 27 28 COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

1	25. On or about December 7 th , 2001 Rhonda
2	Morningstar Pope filed suit in U.S. District Court
3	Eastern District of California case No. 01-CV-2255 FCD
4 5	DAD against the Secretary [Donna Marie Potts was the
6	real party defendant in interest] alleging, among other
7	things, that Donna Marie Potts was not and never was a
8 9	member of any "Buena Vista Rancheria of Me-Wuk
10	Indians," nor was she even a descendant of those
11	occupants and assignees who had resided on the Buena
12	Vista land when it was a federally fee owned Rancheria
13 14	prior to its distribution by fee deed to Louie Oliver
15	and Annie Oliver in 1959, the lawful occupants and
16	assignees at the time.
17 18	26. The District Court imposed a preliminary
18	injunction against the defendant Donna Marie Potts
20	restraining her from taking any further steps toward
21	constructing, opening or operating any class III
22 23	gambling casino at the Buena Vista site.
24	27. On or about the month of March 2004 the
25	preliminary injunction was lifted by court order for
26	one day to allow Rhonda Morningstar Pope, Plaintiff in
27 28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 24

1	that case, to execute a new "amended" tribal-state
2	compact between her, purporting to then be acting for
3	and on behalf of this putative "Buena Vista Rancheria
4	of Me-Wuk Indians" and Governor Schwarzenegger then
5 6	approved that amended compact. It is under the
7	auspices of that amended compact that Rhonda
8	Morningstar Pope and her two children, as well as
9	
10	Donna-Marie Potts and possibly a few other relatives,
11	are now claiming to be BVRMI. They now assert they are
12	entitled to construct and operate a class III gambling
13 14	casino on the fee simple real property now owned in fee
15	by this putative "tribe" of Indians. In addition,
16	using that status as a purported "Indian tribe" Rhonda
17 18	Morningstar Pope and Donna-Marie Potts and their
19	relatives have been collecting over one million dollars
20	[\$1,000,000.00] a year from the California Tribal
21	Gaming Revenue Sharing Trust Fund and other federal and
22 23	state welfare and grant monies that rightfully belong
24	to Plaintiffs Bea Crabtree and June Geary and who were
25	not parties to that federal lawsuit and had no notice
26	
27	of it. Defendant Governor Schwarzenegger made no
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 25

effort either, to determine whether BVRMI was entitled 1 to receive these monies or was a valid tribal entity or 2 3 that the Buena Vista land was eligible Indian lands. 4 On or about the 17^{th} of December 2004 or 28. 5 thereafter and without determining the federal lawful 6 7 status of this putative tribe or the eligibility for 8 gaming on the Buena Vista fee lands, that pending 9 lawsuit between Pope, the Secretary (Potts as real party 10 11 in interest), the gambling investors who were backing 12 the casino development project as well as the federal 13 government agencies involved therein, settled that 14 lawsuit by making or approving a substantial payment of 15 16 many millions of dollars to Defendant Donna-Marie Potts, 17 a Maidu Indian tribal member, from funds provided by a 18 non-Indian shopping center developer named Wilmot from 19 20 New York, who was financing the gambling casino 21 development at Buena Vista for this putative "tribe" 22 under the name and style of his New York company called 23 24 the "Buena Vista Development Company L.L.C.", which was 25 established in the State of New York. A consent 26 27 28 COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 26

1

2

judgment was then entered pursuant to the stipulated settlement in that case on 17 December 2004.

3 On or about the 30th day of June 2005 an N.I.G.C. 29. 4 staff attorney, Penny Coleman, responded to a letter of 5 inquiry concerning the gaming eligibility of the Buena 6 7 Vista fee land. That inquiry was from an attorney Judith 8 Albeitz, acting on behalf of BVRMI and the casino 0 developers. Ms. Coleman then rendered a "letter opinion," 10 11 later described as an "advisory opinion," regarding the 12 In that opinion she gaming eligibility land status. 13 opined that the subject fee land at Buena Vista was 14 eligible for class II and class III gaming. That letter 15 16 opinion was later apparently joined in, or concurred in, 17 by the Defendants Secretary and D.O.I. and by the N.I.G.C. 18 and then Commissioner and Chairman Phillip Hogen. As a 19 20 direct result of that Penny Coleman opinion letter, the 21 operation of a class III gambling casino was subsequently 22 approved by the Secretary and Chairman of N.I.G.C. to be 23 24 constructed at the site specific Buena Vista fee land. In 25 addition that approval for class III gaming included 26 approval of a tribal gaming ordinance previously executed 27 28 COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION

AND/OR MANDAMUS OR PROHIBITION
27

and submitted by Donna-Marie Potts for BVRMI before any 1 such tribe was lawfully acknowledged and later obtained 2 3 the approval of that fictitious tribe's state gaming 4 compact subsequently executed by the defendant California 5 Governor Schwarzenegger, as hereinbefore set out and that 6 7 amended compact was re-executed in final amended form in 8 2007. As hereinbefore alleged, no effort was made by 0 Defendant Governor Arnold Schwarzenegger or any other 10 state official to determine if the fee land at Buena Vista 11 12 was eligible Indian lands as required by federal law and 13 by Article 4 section 19 of the California Constitution or 14 whether the putative BVRMI was in fact eligible to enter 15 16 into any tribal-state compact at all and to construct and 17 operate either a class III or class II gaming casino at 18 Buena Vista as proposed. 19 20 21 FIRST CAUSE OF ACTION 22 VIOLATION OF THE INDIAN GAMING REGULATORY ACT 23 24 AND ULTRA VIRES APPROVAL TO CONSTRUCT AND OPERATE 25 AN ILLEGAL INDIAN CASINO 26 27 28 COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 28

30. Plaintiffs incorporate by reference each and every factual allegation contained herein in paragraphs 1 through 29 inclusive as if set forth and replead here in full.

5

28

31. Defendants Ken Salazar and the United States 6 7 Department of Interior have only such authority and duty 8 to regulate class II and class III gambling or gaming 0 facilities that are to be operated by lawfully 10 recognized Indian tribes and that seek to conduct such 11 12 gaming operations on eligible "Indian lands" pursuant to 13 25 U.S.C. 2703 defining eligible "Indian Lands" or as 14 may be authorized by one of the exceptions for land 15 16 acquired after October 1988 just as the Buena Vista land 17 was in 1996. Those exceptions are set out in 25 U.S.C. 18 The duty and responsibility to determine the 2719. 19 20 nature and status of all Indian Lands whether created by 21 Act of Congress, Treaty or otherwise is the exclusive 22 responsibility of the Secretary and D.O.I. with some 23 24 technical assistance from the N.I.G.C. when gaming is 25 involved. 26 27

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

1	32. As a mandatory part of that administrative and
2	regulatory responsibility, Defendants Secretary Chairman
3	and the N.I.G.C. working together, must determine if any
4	proposed class II or class III Indian gaming activity is
5 6	in fact to be conducted on eligible "Indian Lands" as
7	provided for in 25 U.S.C. 2703 or 25 U.S.C. 2719, and
8	
9	also determine if a lawfully acknowledged Indian tribe
10	has in fact exercised jurisdiction and control over the
11	site specific eligible Indian lands proposed for gaming.
12	33. The proposed construction of a class III
13 14	gambling casino on this ineligible land at Buena Vista,
15	owned in fee simple by BVRMI was approved by Defendants
16	in violation of the I.G.R.A. and such approval was
17	illegal and ultra vires and the decision to do so is and
18	
19 20	was an arbitrary and capricious action that is contrary
20 21	to law.
22	34. As a direct and proximate result of the
23	arbitrary, capricious and illegal approval for gaming on
24	this ineligible and illegal parcel of fee land owned by
25	the fictitious BVRMI, Plaintiffs and the People of the
26	County of Amador including Bea Crabtree and June Geary,
27 28	
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 30

1	the true Indian descendants actually entitled to organize
2	any such Indian tribal government, if one was authorized
3	by the Tillie-Hardwick judgment, are the persons who have
4	been damaged and will continue to be irreparably damaged
5 6	by these <u>ultra</u> <u>vires</u> , arbitrary and capricious acts,
7	contrary to law. Plaintiffs are therefore entitled to a
8	declaratory judgment declaring the actions and inactions
9	of defendants to be unlawful, arbitrary, capricious and
10 11	contrary to law and Plaintiffs are also entitled to the
12	
13	injunctive and equitable relief, hereinafter prayed for.
14	
15	SECOND CAUSE OF ACTION AGAINST GOVERNOR SCHWARZENEGGER
16	AND THE STATE OF CALIFORNIA
17 18	35. Plaintiffs refer to their First Cause of
19	Action herein and all of the allegations set out in
20	paragraphs 1 through 34 of this complaint and
21	incorporate all of them herein as if set out and
22 23	replead in their entirety.
24	36. Article 4 section 19 of the California State
25	Constitution authorizes gaming to be conducted only
26	
27	upon Indian Lands in California, any other class III
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 31

1	gaming in California is illegal. Those Indian Lands
2	referred to in article 4 section 19 of the California
3	Constitution are the lands defined by 25 U.S.C. 2703,
4	and are one and the same. In addition before any such
5	class III gaming activity is allowed on eligible Indian
6 7	
8	lands gaming can only be engaged in by a properly
9	acknowledged lawful Indian tribe. Such a lawfully
10	acknowledged tribe or band is the only tribal entity
11	with standing to enter into a tribal-state compact
12	pursuant to the provisions of 25 U.S.C. 2710 d and such
13 14	a compact must be lawfully in effect under state law.
15	[25 U.S.C. 2710 d(3).] Because the subject fee land at
16	Buena Vista is not eligible Indian Lands, and
17	Plaintiffs informed the defendant, Governor
18 19	Schwarzenegger of that fact in 2006 and again in 2007,
19 20	
20	the defendant Governor had no authority and still has
22	no authority to execute a tribal-state compact allowing
23	such gaming to be conducted on this ineligible land and
24	particularly by the fictitious BVRMI.
25	37. The Buena Vista casino currently being
26	considered and proposed has already been unlawfully
27 28	
20	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION
	32

1	authorized for the site specific Buena Vista fee lands
2	which clearly do not meet any definition of eligible
3	Indian lands. In addition, the putative group calling
4 5	itself the "Buena Vista Rancheria of MeWuk Indians" has
5	never exercised any governmental jurisdiction, dominion
7	and control over that land at any time as required by
8	law as hereinbefore set out, and had no legal standing
9 10	to execute a tribal-state compact with defendant State
11	of California. Any unlawfully or fraudulently
12	recognized or acknowledged group of persons such as
13	this putative band, including persons who may be non-
14 15	Indians or members of a different tribe, are not
16	eligible to engage in class II or class III gaming
17	under the I.G.R.A. nor to organize as an Indian tribe
18	or take land into trust under the I.R.A. or enter into
19 20	
21	a tribal-state compact or obtain approval of a tribal-
22	state gaming compact or approval of any purported
23	"tribal gaming ordinance" or to receive distributions
24 25	from the California Tribal Revenue Sharing Trust Fund.
26	38. As a result of Defendant Secretary's
27	improper recognition or acknowledgement of BVRMI and
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 33

1	the Defendant Governor Schwarzenegger's failure to
2	determine the fictitious identity of this "tribe" the
3	state of California has been improperly distributing
4 5	several million dollars to this group from the State's
6	Indian Tribal Revenue Sharing Trust Fund, all to the
7	detriment and damage of Plaintiffs Bea Crabtree and
8	June Geary, the true descendants of the original
9 10	occupants and assignees who were entitled to organize
11	and be federally recognized as an Indian tribe, if in
12	fact and law, the Tillie-Hardwick Judgment created the
13 14	right to do so. Plaintiffs Bea Crabtree and June Geary
14	are the persons who would be entitled to receive that
16	money.
17	39. If any land on which class II or class III
18 19	gaming is proposed is not eligible for conducting
20	Indian gaming activities, sanctioned and approved under
21	the terms and conditions set out in the IGRA, then the
22 23	federal defendants have repeatedly taken the position
24	that they have no jurisdiction and control over such
25	illegal Indian gambling activity being conducted
26	outside of their statutory authority as it is provided
27 28	
	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION
	34

1	by the IGRA. The defendant Secretary of the D.O.I. and
2	the Chairman of N.I.G.C.'s position is, where illegal
3	unauthorized gambling activity is on ineligible land or
4	conducted by an unlawful or sham Indian tribe or anyone
5 6	wrongfully and unlawfully claiming to be an Indian
7	tribe occurs, that it is the State of California (or
8	any other affected state) that has primary if not sole
9	
10	jurisdiction and responsibility to enforce all state
11	laws prohibiting illegal gambling casinos being
12	operated within the state and the state is responsible
13 14	to take any necessary enforcement actions.
15	40. Under current law the state of California has
16	no independent authority to approve or enter into any
17	tribal-state gaming compact with any Indian or Indian
18 19	tribe that seeks to construct, own and operate any
20	
20	class II or class III gaming casino unless it is doing
22	so lawfully pursuant to the I.G.R.A. and particularly
23	any class III gaming activity under 25 U.S.C.
24	2710(d)(3) because such gambling is otherwise expressly
25	prohibited by the California State Constitution and the
26 27	State's <u>Penal Code</u> .
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION
	35

1	
2	THIRD CAUSE OF ACTION
3	VIOLATION OF THE ADMINISTRATIVE PROCEDURES ACT [APA]
4	41. Plaintiff incorporates by reference each and
5 6	every allegation contained in Paragraphs 1 through 40
7	inclusive contained in this complaint and the First and
8	
9	Second Causes of Action herein, and incorporate all of
10	them herein as though they were set forth and replead
11	here in full.
12	42. Several administrative determinations are
13 14	required by Defendants under the IGRA, including the
15	determination that all class II and III gambling is to
16	be located on eligible "Indian Lands" as defined in the
17	I.G.R.A. and as required by 25 C.F.R. section 559.1.
18	Administrative agency approval of illegal Indian gaming
19 20	
20	on ineligible lands is subject to judicial review under
22	the A.P.A, title 5 U.S.C. 701a. <u>et</u> . <u>seq</u> . This Judicial
23	review process is established to insure Agency
24	compliance with the applicable laws and because in this
25	case, there is no distinctive statutory, judicial or
26	other review process or appeal established within the
27 28	
	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION
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1I.G.R.A. and provided to restrain or to legally2challenge any arbitrary, or capricious actions or3inactions that are contrary to law and which are <u>ultra</u>4vires and illegal acts as those that have occurred5here.

7 43. Any person or persons who are injured and 8 aggrieved or likely to be injured because an erroneous 0 administrative decision approving an illegal Indian 10 11 gambling casino or are injured by a federal or state 12 agency which fails to prevent such illegal activity 13 within their community, has legal standing to challenge 14 actions taken or failures to act, by the Defendants, as 15 16 a violation of the A.P.A, 5 U.S.C. 701 et.seq. and 17 other applicable laws. 18

These plaintiffs have repeatedly brought to 44. 19 20 the attention of all the defendants, that the Buena 21 Vista fee land is not eligible for class II or class 22 III gambling because it is not "Indian Lands" as 23 24 required by law. Plaintiffs have exhausted all 25 available administrative procedures including informal 26 administrative appeals to the Defendant Secretary of 27 28

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

37

the D.O.I. and Defendant Chairman of the N.I.G.C. and defendant Governor Schwarzenegger, any further attempts to resolve this dispute administratively would be futile.

5

28

45. Defendants' determination to allow 6 7 construction of, and the operation of, an illegal class 8 III gambling casino at the Buena Vista fee property 9 site, and their approval of the Buena Vista Gaming 10 11 Ordinance for this site, the letter opinion of June 30, 12 2005 and the March 2004 and the 2007 approvals of the 13 amended tribal-state compacts for this ineligible land 14 are all violative of 5 U.S.C. 701. Plaintiffs have 15 16 standing to challenge the Defendant federal agency 17 under the A.P.A. 25 U.S.C. 701 et.seq., which creates a 18 cause of action for conduct that is: 19 20 Arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with the law; 21 and are contrary to constitutional right, 22 power, privilege, or immunity; and are in excess of statutory jurisdiction, authority, 23 or limitations, or short of statutory right; and are done without observance of procedure 24 required by law. [emphasis added] 25 26 27

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

1	46. In addition before granting any discretionary
2	approval for gaming by a person or persons claiming to
3	be an Indian tribe, band or community, the federal
4	defendants had a duty to determine whether such an
5 6	Indian entity was lawfully acknowledged and required
7	compliance with the 25 C.F.R. part 83 criteria, which
8	are set out in detail in 25 C.F.R. parts 83.1 through
9	83.8, before recognizing and acknowledging the claimed
10	Indian group, tribe, or band seeking acknowledgement
11 12	for gaming purposes. The provisions of the I.G.R.A.
13	
14	were intended to benefit real Indian groups, tribes or
15	bands who engage in or intend to engage in lawful
16	gaming activities conducted on eligible Indian Lands,
17 18	not as a means to expand casino gambling opportunities
18	for non-Indian investors all over California and those
20	who want to cash in on gambling profits in the guise of
21	being an Indian tribe.
22	47. As hereinbefore set out, the defendants have
23 24	failed, and neglected to follow their own statutory
24 25	duties and procedures and have recognized a non-
26	existent and fictitious tribe for the express purposes
27	of authorizing a class III gambling casino on fee lands
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 39

1	that are not eligible for such gaming and are violative
2	of the requirements of law and the federal defendants
3	failed and neglected to even give notice of the
4	unauthorized tribal organization attempts by Donna-
5	Marie Potts, to the true descendants of Rancheria
6 7	occupants and assignees Plaintiffs Bea Crabtree and
8	June Geary, Defendants further failed and neglected to
9	
10	give them any notice of the pending lawsuit between
11	Wanda Morningstar Pope and the Secretary, case no. CIV-
12	S-01-2255 FCD DAD or its proposed and purported
13	stipulated settlement of that case and consent judgment
14	therein.
15	
16 17	
18	FOURTH CAUSE OF ACTION
19	AGAINST DEFENDANT GOVERNOR ARNOLD SCHWARZENEGGER,
20	GOVERNOR OF CALIFORNIA
21	48. Plaintiffs refer to their First, Second and
22	Third Causes of Action herein and all of the
23	allegations set out in this complaint paragraphs 1
24	
25 26	through 47, incorporating them herein as if set out and
26 27	replead in their entirety.
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 40

1	49. Where any lawfully established Indian tribe
2	seeks to conduct class III gaming on "Indian Lands" in
3	California they must enter into a tribal-state compact
4	pursuant to 25 U.S.C. 2710 d that is lawfully in effect
5 6	under state law, 25 U.S.C. 2710 d(3).
7	50. As a term and condition of the approval of
8	any class III tribal-state compact in California the
9	
10	Governor and the State of California has imposed a
11	number of environmental restrictions and limitations on
12	Indian Tribes seeking such a class III gaming compact
13 14	and casino. These conditions and restrictions require
15	adequate mitigation of any significant negative impacts
16	resulting from the approval of any class III gaming
17	facility on Indian lands. That process requires the
18 19	preparation and submission of what is described as a
20	Tribal Environmental Impact Report [T.E.I.R.]. By
21	definition that T.E.I.R. also requires input and
22 23	information from the affected citizens and communities
24	that are, or could be, negatively impacted by such a
25	class III casino and also requires at least a good
26	
27	faith analysis and mitigation of those negative impacts
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 41

pursuant to federal law, 25 C.F.R. sec. 559.1 and 559.5 as well as the I.G.R.A.

3 51. In addition to approving the operation of a 4 class III gaming facility on ineligible fee lands at 5 Buena Vista in violation of the I.G.R.A. defendant 6 7 Governor Schwarzenegger has failed, refused and 8 neglected to adequately consider important negative 0 impacts identified to him by the affected community and 10 it's citizens, including Plaintiffs herein, Friends of 11 12 Amador County. Despite the existence of these several 13 identified and significant negative impacts Defendant 14 Governor Schwarzenegger has failed, refused and 15 16 neglected to require adequate identification and 17 mitigation of those impacts by BVRMI in order to 18 protect the affected community, the County of Amador, 19 20 California, the nearby municipal entities and all the 21 residents of the county. 22 52. Defendant Governor Schwarzenegger's failure, 23

neglect and refusal to follow the requirements for an adequate T.E.I.R. are part of a pattern of denying affected local communities any environmental protections

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42

1	from Indian casinos in an effort to approve expanded
2	Indian gaming enterprises in California, many with
3	questionable legal status and on ineligible lands, in
4	order to obtain gambling monies and revenues to resolve
5 6	state budget shortfalls, all to the detriment of the
7	community, its citizens, the environment and quality of
8	life that is significantly diminished by such gambling
9	
10	enterprises and which also violates the requirements of
11	the I.G.R.A., as set out in 25 Code of Federal
12	Regulations sections 559.1 and 559.5 and 25 C.F.R. sec.
13	292.13 which all require that any Indian Gaming
14	272.15 whiteh all require that any indian daming
15	operations be, "conducted in a manner that protects the
16	public safety and environment." In addition as herein
17 18	set out no Indian land acquired after 1988, as this land
19	was, is entitled to either class III or class II gaming
20	unless it becomes eligible as an exception to the rule
21	of section 2703 prohibiting gaming on land acquired
22 23	after October 1988. Any such an exception under 25
24	U.S.C. 2719 requires, among other things, a finding by
25	the Defendant Secretary, concurred in by the Defendant
26	
27	California Governor, that any such casino on lands
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 43

1	acquired after 1988 would not be detrimental to the
2	surrounding community.
3	
4	PRAYER FOR RELIEF
5	WHEREFORE, Plaintiff prays that:
6	
7 8	1. The court determine and declare by judgment that
° 9	the proposed site at Buena Vista is fee land not eligible
10	"Indian lands" as required by 25 U.S.C. 2703 and is it
11	entitled to any exception that is provided for by 25
12	U.S.C. 2719. Further the court declare that the "Indian
13	lands eligibility" determination made in a "letter
14 15	opinion" by Penny Coleman on 30 June 2005 and
15	subsequently joined in by the Chairman, the N.I.G.C. and
17	
18	the Secretary of D.O.I., was and is arbitrary, capricious
19	and contrary to law and is a violation of the A.P.A. 5
20	U.S.C. 701 <u>et</u> . <u>seq</u> . Further the court determine or
21	declare that approval of the gaming ordinance, unlawfully
22 23	obtained earlier by one Donna-Marie Potts and the tribal-
24	state compact she obtained without lawful authority or
25	standing in 1999 which was finally approved by the
26	Secretary and the Governor of California in March 2004
27	
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 44

and again, as amended in 2007, are all invalid <u>ab</u> <u>initio</u> and violate the A.P.A. 5 U.S.C. 701 <u>et.seq</u>. and the I.G.R.A.

4

This court also determine and declare that 2. 5 Defendant Secretary's previous approval and any 6 7 subsequent approval of any tribal-state compact entered 8 into between Defendant Governor Schwarzenegger and one 0 Rhonda Morningstar Pope entered into in March 2004 and 10 11 again approved in final amended form in 2007 was 12 arbitrary, capricious and contrary to law and violative 13 of the I.G.R.A. and was not entered into pursuant to any 14 lawful tribal gaming ordinance by any lawful tribe. 15 16 Further the court declare that Defendant Secretary's 17 tribal acknowledgement of the putative tribal entity 18 calling itself the "Buena Vista Rancheria of Mewuk 19 20 Indians," and the Secretary's participation in a 21 purported stipulation and consent judgment in December 22 2004 was unlawful, and a recognition and acknowledgement 23 24 or approval obtained by fraud, without notice to 25 Plaintiffs Bea Crabtree and June Geary, and that any such 26 acknowledgement be ordered vacated as violative of the 27 28

> COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION

> > 45

I.G.R.A. and also constitutes a violation of the Administrative Procedures Act because such approvals were arbitrary, capricious, illegal and contrary to law without authority and constituted <u>ultra vires</u> acts <u>ab</u> <u>initio</u>.

7 3. The court further determine and declare that the 8 environmental assessment, evaluation and proposed TEIR 0 approved by Defendant Governor Arnold Schwarzenegger as 10 11 part of the tribal-state compact process and federal law 12 is not adequate by the State's own requirements and 13 standards for a T.E.I.R. as a condition of approving any 14 tribal-state compact pursuant to Art. 4 section 19 of the 15 16 California Constitution, and does not comply with federal 17 law pursuant to 25 U.S.C. 2710 d(3) and 25 C.F.R. parts 18 559.1, 559.5 and part 293. That insufficient 19 20 environmental assessment was given and approval then 21 granted despite well identified significant negative 22 impacts which were ignored and unmitigated. That 23 24 sufficient mitigations of those many negative impacts 25 should have been required as a condition of approval of 26 the T.E.I.R. which T.E.I.R. is made a part of the tribal-27 28

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state compact by state law. Further that an adequate T.E.I.R. should be ordered to be properly prepared with required mitigations unless, as hereinbefore set out, such compact is declared herein to be illegal and the casino project at Buena Vista determined to be unlawful as one proposed to be constructed on ineligible lands rendering any required T.E.I.R. moot.

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4. Further, that the court issue its preliminary 10 11 injunction immediately preventing any further pursuit of 12 the proposed gaming casino, to be constructed on 13 ineligible fee land at Buena Vista. That these 14 Defendants be ordered restrained and enjoined from 15 16 authorizing or approving the continuation of the casino 17 construction and be restrained from granting and further 18 approvals, issuing any gaming facility licenses, permits, 19 20 management contracts or otherwise allowing any class II 21 or class III gaming activity to occur on that site 22 without first complying with all of the provisions of the 23 24 IGRA, the applicable regulations contained in the C.F.R. 25 and contained in Article 4 section 19 of the California 26 Constitution, until this case is concluded. 27

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1	5. In the alternative, the court to issue an order
2	or writ of mandate or prohibition pursuant to 28 U.S.C.
3	1651(a) and order that Defendants be ordered to not be
4	allowed construction of any class III or class II casino
5 6	on this parcel of land until it has been determined and
7	declared herein what the eligibility status, if any, of
8	the Buena Vista land is determined, and further what the
9	che Buena vista fano is decermined, and further what the
10	true status of this putative tribe named the BVRMI is and
11	also until the status and rights of Plaintiffs Bea
12	Crabtree and June Geary are determined herein.
13 14	6. The court further order that the previous
14	approval of the T.E.I.R. by defendant Governor
16	Schwarzenegger and the tribal-compact based upon that
17	approval be vacated with such further orders of this
18 19	court as may be appropriate depending upon whether other
20	issues herein are determined which could render that
21	issues herein are decermined which could render that
22	T.E.I.R. requirement moot.
23	7. In addition the court order that all future
24	distributions of funds to the entity called the "Buena
25	Vista Rancheria of Me-Wuk Indians" from the California
26 27	Indian Revenue Sharing Trust Fund and any grant monies
27	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 48

1	that may be due from the federal defendants and federal
2	agencies be paid over to or interplead into this court
3	and deposited into an interest bearing trust account
4	pendente lite and a constructive trust be established
5 6	over those funds. Further, in the event that any
о 7	application is made to attempt to transfer the subject
8	
9	Buena Vista fee land into trust under the procedures in
10	the I.R.A. 25 U.S.C. 465 <u>et.seq</u> . that the court require
11	all applicable federal laws, current case law and
12	regulations applicable to any such fee to trust transfer
13	be required to be complied with by Defendants.
14	
15	8. Lastly, that the court issue its declaratory
16	judgment on the grounds raised by this complaint and
17 18	ultimately issue its permanent injunction consistent with
19	that declaratory judgment and, until this matter is
20	resolved, the court issue its temporary restraining order
21	or preliminary injunction to preserve the status quo and
22 23	prevent any gaming operation as proposed to be
24	constructed and conducted on this site at Buena Vista,
25	pending the entry of it's final declaratory judgment or
26	pending the entry of it's rinar decraratory judgment of
27	entry of any permanent injunction in this case.
28	COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION AND/OR MANDAMUS OR PROHIBITION 49

1	9. For all costs of suit incurred by Plaintiff
2	herein and for attorneys fees when they are permitted by
3	law or are available pursuant to the Equal Access to
4	Justice Act.
5 6	10. For such other and further relief as the
7	court deems appropriate in law or in equity upon the
8	
9	facts and law of this case.
10	Date: 5 February 2010
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12	James E. Marino Attorney for Plaintiffs
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