APPEAL, TYPE-C

# U.S. District Court District of Columbia (Washington, DC) CIVIL DOCKET FOR CASE #: <u>1:05-cv-00658-BJR</u> Internal Use Only

## AMADOR COUNTY, CALIFORNIA v. KEMPTHORNE et al

Assigned to: Judge Barbara Jacobs Rothstein Case in other court: USCA, 10–05240 Cause: 28:2201 Declaratory Judgement

### <u>Plaintiff</u>

### AMADOR COUNTY, CALIFORNIA

Date Filed: 04/01/2005 Jury Demand: None Nature of Suit: 890 Other Statutory Actions Jurisdiction: U.S. Government Defendant

### represented by **Dennis Jeffrey Whittlesey**

DICKINSON WRIGHT, PLLC 2600 W. Big Beaver Road Suite 300 Troy, MI 48084 (202) 659–6928 Fax: (202) 659–1559 Email: <u>dwhittlesey@dickinsonwright.com</u> *LEAD ATTORNEY ATTORNEY TO BE NOTICED* 

### Scott Raymond Knapp

DICKINSON WRIGHT P.L.L.C. 215 South Washington Square Suite 200 Lansing, MI 48933 (517) 487–4762 Fax: (517) 487–4700 PRO HAC VICE ATTORNEY TO BE NOTICED

V.

### <u>Defendant</u>

### GALE A. NORTON

Secretary, United States Department of the Interior TERMINATED: 03/21/2008

### represented by Judith Rabinowitz

U.S. DEPARTMENT OF JUSTICE 301 Howard Street Suite 1050 San Francisco, CA 94105 (415) 744–6486 Email: judith.rabinowitz2@usdoj.gov LEAD ATTORNEY ATTORNEY TO BE NOTICED

### **Defendant**

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### MICHAEL D. OLSEN

Acting Principal Deputy Assistant Secretary for Indian Affairs, United States Department of the Interior TERMINATED: 06/21/2013

#### **Defendant**

UNITED STATES DEPARTMENT OF THE INTERIOR

### Judith Rabinowitz (See above for address) LEAD ATTORNEY ATTORNEY TO BE NOTICED

represented by Judith Rabinowitz (See above for address) *LEAD ATTORNEY ATTORNEY TO BE NOTICED* 

#### **Defendant**

**DIRK A. KEMPTHORNE** Secretary, U.S. Department of Interior TERMINATED: 06/21/2013 represented by Judith Rabinowitz (See above for address) LEAD ATTORNEY ATTORNEY TO BE NOTICED

### **Defendant**

**SALLY JEWELL** Secretary of the Department of the Interior

### **Defendant**

### **KEVIN WASHBURN**

Assistant Secretary – Indian Affairs of the United States Department of the Interior

### **Movant**

BUENA VISTA RANCHERIA OF THE ME–WUK INDIANS TERMINATED: 03/30/2006

#### represented by Mark Christopher Tilden

TILDEN MCCOY &DILWEG, LLP 2334 Broadway Suite D Boulder, CO 80304 (303) 323–1922 Fax: (303) 416–8707 Email: <u>mctilden@tildenmccoy.com</u> *LEAD ATTORNEY ATTORNEY TO BE NOTICED* 

#### Padraic I. McCoy

TILDEN MCCOY, LLC 2334 Broadway Suite D Boulder, CO 80304 (303) 323–1922 Email: <u>pmccoy@tildenmccoy.com</u> *LEAD ATTORNEY ATTORNEY TO BE NOTICED* 

# Derril B. Jordan

JORDAN LAW OFFICES, PLLP 1730 Rhode Island Avenue, NW Suite 501 Washington, DC 20036 (202) 223–0893 Fax: (202) 223–0894 Email: <u>djordan@dbjordanlaw.com</u> *TERMINATED: 03/30/2006* 

Date Filed	#	Page	Docket Text
04/01/2005	1		COMPLAINT against GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR (Filing fee \$ 250) filed by AMADOR COUNTY, CALIFORNIA.(jf, ) (Entered: 04/04/2005)
04/01/2005			Summons (3) Issued as to GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (jf, ) (Entered: 04/04/2005)
04/01/2005	2		LCvR 7.1 – CERTIFICATE OF DISCLOSURE of Corporate Affiliations and Financial Interests by AMADOR COUNTY, CALIFORNIA (jf, ) (Entered: 04/04/2005)
04/05/2005			SUMMONS (5) Issued as to GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR, U.S. Attorney and U.S. Attorney General (jf, ) (Entered: 04/05/2005)
04/26/2005	3		RETURN OF SERVICE/AFFIDAVIT of Summons and Complaint Executed as to MICHAEL D. OLSEN served on 4/8/2005, answer due 6/7/2005. (Whittlesey, Dennis) (Entered: 04/26/2005)
04/27/2005	<u>4</u>		RETURN OF SERVICE/AFFIDAVIT of Summons and Complaint Executed as to UNITED STATES DEPARTMENT OF THE INTERIOR served on 4/8/2005, answer due 6/7/2005. (Whittlesey, Dennis) (Entered: 04/27/2005)
04/27/2005	<u>5</u>		RETURN OF SERVICE/AFFIDAVIT of Summons and Complaint Executed as to GALE A. NORTON served on 4/8/2005, answer due 6/7/2005. (Whittlesey, Dennis) (Entered: 04/27/2005)
04/28/2005	<u>6</u>		RETURN OF SERVICE/AFFIDAVIT of Summons and Complaint Executed as to the US Attorney. (Whittlesey, Dennis) (Entered: 04/28/2005)
04/29/2005	7		RETURN OF SERVICE/AFFIDAVIT of Summons and Complaint Executed on Attorney General. Date of Service Upon Attorney General 4/15/05. (Whittlesey, Dennis) (Entered: 04/29/2005)
06/07/2005	8		MOTION for Extension of Time to File Answer re <u>1</u> Complaint by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 06/07/2005)
06/08/2005	2		Memorandum in opposition to motion re <u>8</u> <i>Plaintiff's Memorandum in</i> <i>Opposition to Defendants' Motion for Extension of Time</i> filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 06/08/2005)

06/14/2005	<u>10</u>	REPLY to opposition to motion re <u>8</u> filed by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 06/14/2005)
06/20/2005		MINUTE ORDER: It is hereby ORDERED that defendants' motion <u>8</u> for extension of time to respond to the complaint be, and hereby is, GRANTED IN PART. Defendants shall have until 7/22/2005 in which to respond to the complaint. Issued by Judge Richard W. Roberts on 6/20/2005. NB: The court will no longer send attorneys courtesy paper copies of opinions and orders. Opinions and orders will be sent to attorneys only electronically under LCvR 5.4(b)(1). (lcrwr3) (Entered: 06/20/2005)
06/24/2005		Set/Reset Deadlines: Answer due by 7/22/2005. (lin, ) (Entered: 06/24/2005)
07/22/2005	11	MOTION to Dismiss <i>Plaintiff's Complaint</i> by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Attachments: # <u>1</u> Memorandum in Support of Motion to Dismiss# <u>2</u> Text of Proposed Order # <u>3</u> Attachment A)(Rabinowitz, Judith) (Entered: 07/22/2005)
08/02/2005	<u>12</u>	<ul> <li>Memorandum in opposition to motion re<u>11</u> <i>Plaintiff's Memorandum of Points</i> and Authorities in Opposition to Defendants' Motion to Dismiss filed by</li> <li>AMADOR COUNTY, CALIFORNIA. (Attachments: #<u>1</u> Exhibit Exhibit 1#<u>2</u></li> <li>Exhibit 2#<u>3</u> Exhibit Exhibit 3#<u>4</u> Exhibit Exhibit 4#<u>5</u> Exhibit Exhibit 5#<u>6</u> Text of Proposed Order Proposed Order)(Whittlesey, Dennis) (Entered: 08/02/2005)</li> </ul>
08/09/2005	<u>13</u>	REPLY to opposition to motion re <u>11</u> <i>dismissal</i> filed by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Attachments: # <u>1</u> Exhibit # <u>2</u> Exhibit # <u>3</u> Exhibit)(Rabinowitz, Judith) (Entered: 08/09/2005)
08/12/2005	<u>14</u>	MOTION for Leave to File by AMADOR COUNTY, CALIFORNIA. (Attachments: # <u>1</u> # <u>2</u> Exhibit Plaintiff's Surreply Memorandum)(Whittlesey, Dennis) (Entered: 08/12/2005)
08/19/2005	<u>15</u>	Memorandum in opposition to motion re <u>14</u> <i>surreply</i> filed by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 08/19/2005)
08/22/2005	<u>16</u>	MOTION to Strike by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Attachments: # <u>1</u> )(Rabinowitz, Judith) (Entered: 08/22/2005)
08/23/2005	17	REPLY to opposition to motion re <u>14</u> filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 08/23/2005)
08/23/2005	<u>18</u>	MOTION for Leave to File an amicus brief by BUENA VISTA RANCHERIA OF THE ME–WUK INDIANS. (Attachments: # <u>1</u> Text of Proposed Order # <u>2</u> Exhibit Amicus Curiae Brief)(rje, ) (Entered: 08/25/2005)
09/01/2005	<u>19</u>	Memorandum in opposition to motion re <u>18</u> filed by AMADOR COUNTY, CALIFORNIA. (Attachments: # <u>1</u> Text of Proposed Order Order Denying Motion)(Whittlesey, Dennis) (Entered: 09/01/2005)
01/24/2006	<u>20</u>	

		MOTION for Leave to File <i>Plaintiff's Unopposed Motion for Leave to</i> <i>Supplement Its Opposition to Defendants' Motion to Dismiss</i> by AMADOR COUNTY, CALIFORNIA. (Attachments: # <u>1</u> Supplement to Plaintiff's Memorandum of Points and Authorities in Opposition to Defendants' Motion to Dismiss# <u>2</u> Text of Proposed Order)(Whittlesey, Dennis) (Entered: 01/24/2006)
02/02/2006	21	RESPONSE to Plaintiff's Motion to Supplement <u>20</u> filed by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) Modified on 2/3/2006 (jf, ). (Entered: 02/02/2006)
02/15/2006		MINUTE ORDER: It is hereby ORDERED that plaintiff's unopposed motion <u>20</u> for leave to supplement its opposition to defendants' motion to dismiss be, and hereby is, GRANTED. Issued by Judge Richard W. Roberts on 2/15/06. (lcrwr2) (Entered: 02/15/2006)
02/21/2006	22	RESPONSE to <u>21</u> United States' Response filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) Modified on 2/22/2006 (nmw, ). (Entered: 02/21/2006)
03/30/2006		MINUTE ORDER: It is hereby ORDERED that plaintiff's motion <u>14</u> for leave to file a surreply be, and hereby is, GRANTED. It is further ORDERED that defendant's motion <u>16</u> to strike be, and hereby is, DENIED. It is further ORDERED that the Buena Vista Rancheria's motion <u>18</u> for leave to file an amicus brief be, and hereby is, DENIED. Issued by Judge Richard W. Roberts on 3/30/06.(lcrwr2) (Entered: 03/30/2006)
03/30/2006	<u>23</u>	SURREPLY to re <u>11</u> MOTION to Dismiss Plaintiff's Complaint filed by AMADOR COUNTY, CALIFORNIA. (jf, ) (Entered: 04/03/2006)
05/17/2007	24	STATUS REPORT by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 05/17/2007)
07/31/2007		MINUTE ORDER: It is hereby ORDERED that defendants respond to plaintiff's status report <u>24</u> within 14 days of the entry of this Order. Regarding plaintiff's status report, given that no ruling on the only motion pending would have impact on the mootness issue raised by the plaintiff, it is further ORDERED that plaintiff file a supplemental memorandum clarifying what, if any, relief the status report seeks. Signed by Judge Richard W. Roberts on 7/31/07. (lcrwr3) (Entered: 07/31/2007)
08/14/2007	25	RESPONSE re Order, <i>Federal Defendants' Response to Plaintiff's Status Report</i> filed by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 08/14/2007)
08/23/2007	26	MOTION for Leave to File <i>First Amended Complaint for Declaratory and</i> <i>Injunctive Relief</i> by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Text of Proposed Order # <u>2</u> First Amended Complaint for Declaratory and Injunctive Relief)(Whittlesey, Dennis) (Entered: 08/23/2007)
09/04/2007	27	Memorandum in opposition to re <u>26</u> MOTION for Leave to File <i>First</i> <i>Amended Complaint for Declaratory and Injunctive Relief</i> filed by GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF

		THE INTERIOR. (Rabinowitz, Judith) (Entered: 09/04/2007)
09/10/2007	28	REPLY to opposition to motion re <u>26</u> MOTION for Leave to File <i>First</i> <i>Amended Complaint for Declaratory and Injunctive Relief</i> filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 09/10/2007)
10/10/2007		MINUTE ORDER: It is hereby ORDERED that the plaintiff be, and hereby is, DIRECTED to comply with the July 31, 2007 minute order and file a supplemental memorandum within fifteen days of this Order. Signed by Judge Richard W. Roberts on 10/10/07. (lcrwr2) (Entered: 10/10/2007)
10/10/2007	<u>29</u>	MEMORANDUM re Order, Order, by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 10/10/2007)
03/21/2008		<ul> <li>MINUTE ORDER: It is hereby ORDERED that plaintiff's motion <u>26</u> for leave to file a first amended complaint be, and hereby is, DENIED AS MOOT.</li> <li>Plaintiff has a right to amend its complaint now as a matter of course without seeking leave to do so. The Clerk is DIRECTED to file the plaintiff's amended complaint, attached as an exhibit to plaintiff's motion, as of the date of this Minute Order. It is further ORDERED that in light of the filing of the amended complaint, defendants' motion <u>11</u> to dismiss be, and hereby is, DENIED WITHOUT PREJUDICE. Signed by Judge Richard W. Roberts on 3/21/08. (lcrwr2) (Entered: 03/21/2008)</li> </ul>
03/21/2008	<u>30</u>	FIRST AMENDED COMPLAINT against DIRK A. KEMPTHORNE, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR filed by AMADOR COUNTY, CALIFORNIA.(jf, ) (Entered: 03/24/2008)
04/02/2008	31	MOTION for Extension of Time to File Response/Reply by DIRK A. KEMPTHORNE, GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR (Attachments: # <u>1</u> Text of Proposed Order)(Rabinowitz, Judith) (Entered: 04/02/2008)
04/18/2008	32	MOTION to Dismiss by DIRK A. KEMPTHORNE, GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR (Rabinowitz, Judith) (Entered: 04/18/2008)
04/18/2008	33	MEMORANDUM re <u>32</u> MOTION to Dismiss filed by DIRK A. KEMPTHORNE, UNITED STATES DEPARTMENT OF THE INTERIOR, MICHAEL D. OLSEN, GALE A. NORTON by DIRK A. KEMPTHORNE, GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Attachments: # <u>1</u> Attachment A, # <u>2</u> Attachment B, # <u>3</u> Text of Proposed Order)(Rabinowitz, Judith) (Entered: 04/18/2008)
04/25/2008		MINUTE ORDER: It is hereby ORDERED that defendants' unopposed motion <u>31</u> for an extension of time until April 18, 2008 to respond to the First Amended Complaint be, and hereby is, GRANTED nunc pro tunc. Signed by Judge Richard W. Roberts on 4/25/08. (lcrwr2) (Entered: 04/25/2008)
04/29/2008	<u>34</u>	Memorandum in opposition to re <u>32</u> MOTION to Dismiss filed by AMADOR COUNTY, CALIFORNIA. (Attachments: # <u>1</u> Exhibit 1, # <u>2</u> Exhibit 2, # <u>3</u> Exhibit 3, # <u>4</u> Exhibit 4, # <u>5</u> Exhibit 5, # <u>6</u> Exhibit 6)(Whittlesey, Dennis) (Entered: 04/29/2008)

05/09/2008	<u>35</u>	REPLY to opposition to motion re <u>32</u> MOTION to Dismiss filed by DIRK A. KEMPTHORNE, GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 05/09/2008)
05/21/2008	36	MOTION for Leave to File Surreply in Opposition to Defendants' Motion to Dismiss by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Memorandum in Support, # <u>2</u> Text of Proposed Order)(Whittlesey, Dennis) (Entered: 05/21/2008)
06/03/2008	37	Memorandum in opposition to re <u>36</u> MOTION for Leave to File <i>Surreply in Opposition to Defendants' Motion to Dismiss</i> filed by DIRK A. KEMPTHORNE, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 06/03/2008)
08/04/2008	38	MOTION for Leave to Appear Pro Hac Vice :Attorney Name– Scott Raymond Knapp, :Firm– Dickinson Wright PLLC, :Address– 215 South Washington Square, Suite 200, Lansing, MI 48933. Phone No. – 517–487–4762. Fax No. – 517–487–4700 by AMADOR COUNTY, CALIFORNIA (Whittlesey, Dennis) (Entered: 08/04/2008)
08/05/2008		MINUTE ORDER: It is hereby ORDERED that plaintiff's motion <u>38</u> for the admission pro hac vice of Scott Raymond Knapp be, and hereby is, GRANTED. Signed by Judge Richard W. Roberts on 8/5/08. (lcrwr2) (Entered: 08/05/2008)
09/05/2008	<u>39</u>	MOTION for Preliminary Injunction by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Text of Proposed Order, # <u>2</u> Memorandum in Support, # <u>3</u> Exhibit A, # <u>4</u> Exhibit B, # <u>5</u> Exhibit C, # <u>6</u> Exhibit D, # <u>7</u> Exhibit E, # <u>8</u> Exhibit F, # <u>9</u> Exhibit G, # <u>10</u> Exhibit H, # <u>11</u> Exhibit I, # <u>12</u> Exhibit J, # <u>13</u> Exhibit K, # <u>14</u> Exhibit L, # <u>15</u> Exhibit M, # <u>16</u> Exhibit N, # <u>17</u> Exhibit O)(Whittlesey, Dennis) (Entered: 09/05/2008)
09/15/2008	40	Memorandum in opposition to re <u>39</u> MOTION for Preliminary Injunction filed by DIRK A. KEMPTHORNE, UNITED STATES DEPARTMENT OF THE INTERIOR. (Attachments: # <u>1</u> Exhibit Arbitration Award)(Rabinowitz, Judith) (Entered: 09/15/2008)
09/17/2008	41	Consent MOTION for Extension of Time to File Response/Reply as to <u>39</u> MOTION for Preliminary Injunction by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Text of Proposed Order)(Whittlesey, Dennis) (Entered: 09/17/2008)
09/22/2008		MINUTE ORDER: It is hereby ORDERED that plaintiff's unopposed motion <u>41</u> for an extension of time to file a reply in support of its motion for a preliminary injunction be, and hereby is, GRANTED. The reply is due by 9/30/2008. Signed by Judge Richard W. Roberts on 9/22/2008. (lcrwr2) (Entered: 09/22/2008)
09/23/2008		Set/Reset Deadlines: Replies due by 9/30/2008. (zlin, ) (Entered: 09/23/2008)
09/30/2008	42	REPLY to opposition to motion re <u>39</u> MOTION for Preliminary Injunction filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 09/30/2008)
01/08/2009	<u>43</u>	

		MEMORANDUM OPINION granting defendants' motion to dismiss <u>32</u> ; granting plaintiff's motion for leave to file a surreply <u>36</u> ; and denying as moot plaintiff's motion for a preliminary injunction. Signed by Judge Richard W. Roberts on 1/8/09. (lcrwr2) (Entered: 01/08/2009)
01/08/2009	44	ORDER granting defendants' motion to dismiss <u>32</u> ; granting plaintiff's motion for leave to file a surreply <u>36</u> ; and denying as moot plaintiff's motion for a preliminary injunction <u>39</u> . Signed by Judge Richard W. Roberts on 1/8/09. (lcrwr2) (Entered: 01/08/2009)
01/08/2009	<u>45</u>	SURREPLY to re <u>32</u> MOTION to Dismiss filed by AMADOR COUNTY, CALIFORNIA. (jf, ) (Entered: 01/09/2009)
01/23/2009	<u>46</u>	MOTION to Alter Judgment as to <u>43</u> Memorandum &Opinion, <u>44</u> Order, by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Memorandum in Support, # <u>2</u> Text of Proposed Order)(Whittlesey, Dennis) (Entered: 01/23/2009)
02/06/2009	<u>47</u>	Memorandum in opposition to re <u>46</u> MOTION to Alter Judgment as to <u>43</u> Memorandum &Opinion, <u>44</u> Order, filed by DIRK A. KEMPTHORNE, GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR. (Rabinowitz, Judith) (Entered: 02/06/2009)
02/24/2009	<u>48</u>	MOTION for Leave to File <i>Reply Out Of Time</i> by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Exhibit 1, # <u>2</u> Text of Proposed Order)(Whittlesey, Dennis) (Entered: 02/24/2009)
03/23/2009		MINUTE ORDER: It is hereby ORDERED that the plaintiff's motion for leave to file a reply in support of its Rule 59(e) motion out of time <u>48</u> be, and hereby is, GRANTED. Signed by Judge Richard W. Roberts on 3/20/09. (lcrwr2) (Entered: 03/23/2009)
03/23/2009	<u>49</u>	REPLY in support of <u>46</u> MOTION to Alter Judgment as to <u>43</u> Memorandum &Opinion, <u>44</u> Order, filed by AMADOR COUNTY, CALIFORNIA. (jf, ) (Entered: 03/24/2009)
04/20/2010	<u>50</u>	MOTION to Expedite <i>Ruling</i> by DIRK A. KEMPTHORNE, GALE A. NORTON, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR (Rabinowitz, Judith) (Entered: 04/20/2010)
05/03/2010	51	RESPONSE re <u>50</u> IN SUPPORT OF UNITED STATES' MOTION TO EXPEDITE RULING ON PLAINTIFF'S RULE 59(e) MOTION TO ALTER OR AMEND JUDGMENT filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) Modified to add link on 5/4/2010 (znmw, ). (Entered: 05/03/2010)
07/09/2010	<u>52</u>	Emergency MOTION to Expedite <i>RULING BY JULY 12, 2010 ON PENDING</i> <i>MOTIONS</i> by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Exhibit A)(Whittlesey, Dennis) (Entered: 07/09/2010)
07/12/2010	<u>53</u>	MEMORANDUM OPINION AND ORDER denying Amador County's motion <u>46</u> to alter or amend the judgment. Signed by Judge Richard W. Roberts on 7/12/10. (lcrwr2) (Entered: 07/12/2010)
07/12/2010		

		MINUTE ORDER: It is hereby ORDERED that the parties' motion <u>50</u> to expedite the ruling on plaintiff's Rule 59(e) motion and plaintiff's emergency motion <u>52</u> for an expedited ruling be, and hereby are, GRANTED. Signed by Judge Richard W. Roberts on 7/12/10. (lcrwr2) (Entered: 07/12/2010)
07/13/2010	54	NOTICE OF APPEAL re <u>53</u> MEMORANDUM OPINION AND ORDER denying Amador County's motion 46 to alter or amend the judgment by AMADOR COUNTY, CALIFORNIA. Filing fee \$ 455, receipt number 0090–2235876. Fee Status: Fee Paid. Parties have been notified. (Attachments: # <u>1</u> Exhibit July 12, 2010 Memorandum, Opinion and Order)(Whittlesey, Dennis) Modified on 7/16/2010 to add link (jf, ). (Entered: 07/13/2010)
07/14/2010	<u>55</u>	Transmission of the Notice of Appeal, Order Appealed, and Docket Sheet to US Court of Appeals. The Court of Appeals fee was paid this date re <u>54</u> Notice of Appeal. (jf, ) (Entered: 07/14/2010)
07/16/2010		USCA Case Number 10–5240 for <u>54</u> Notice of Appeal filed by AMADOR COUNTY, CALIFORNIA. (rdj) (Entered: 07/16/2010)
07/16/2010	<u>56</u>	Amended NOTICE OF APPEAL re appeal <u>54</u> by AMADOR COUNTY, CALIFORNIA. (Attachments: # <u>1</u> Exhibit A, # <u>2</u> Exhibit B)(Whittlesey, Dennis) (Entered: 07/16/2010)
07/19/2010	<u>57</u>	Transmission of the Amended Notice of Appeal, Order Appealed, and Docket Sheet to US Court of Appeals. 10–5240 re <u>56</u> Amended Notice of Appeal. (jf, ) (Entered: 07/19/2010)
06/23/2011	58	MANDATE of USCA (certified copy) as to <u>54</u> Notice of Appeal, filed by AMADOR COUNTY, CALIFORNIA ; USCA Case Number 10–5240. ORDERED and ADJUDGED that the judgment of the District Court appealed from in this cause is hereby reversed and the case is remanded for further proceedings, in accordance with theopinion of the court filed herein this date. (Attachments: # <u>1</u> USCA Opinion)(kb) (Entered: 06/29/2011)
10/07/2011		MINUTE ORDER: It is hereby ORDERED that the parties confer and file by November 7, 2011 a joint status report and proposed Order reflecting a schedule on which this case should proceed upon remand. Signed by Judge Richard W. Roberts on 10/6/11. (lcrwr2) (Entered: 10/07/2011)
10/11/2011		Set/Reset Deadlines: Joint Status Report due by 11/7/2011. (hs) (Entered: 10/11/2011)
11/04/2011	59	MOTION to Intervene <i>for Limited Purpose of Moving to Dismiss</i> by BUENA VISTA RANCHERIA OF THE ME–WUK INDIANS (Attachments: # <u>1</u> Memorandum in Support, # <u>2</u> Attachment of First Amended Complaint, # <u>3</u> Text of Proposed Order, # <u>4</u> Proposed Motion to Dismiss, # <u>5</u> Proposed Memorandum in Support, # <u>6</u> Exhibit 1 to Memorandum in Support of Motion to Dismiss, # <u>7</u> Exhibit 2 to Memorandum in Support of Motion to Dismiss, # <u>8</u> Exhibit 3 to Memorandum in Support of Motion to Dismiss, # <u>9</u> Text of Proposed Order re Motion to Dismiss)(Tilden, Mark) (Entered: 11/04/2011)
11/07/2011	<u>60</u>	STATUS REPORT <i>JOINT</i> by AMADOR COUNTY, CALIFORNIA, UNITED STATES DEPARTMENT OF THE INTERIOR. (Whittlesey, Dennis) (Entered: 11/07/2011)

11/17/2011	<u>61</u>		Memorandum in opposition to re <u>59</u> MOTION to Intervene <i>for Limited</i> <i>Purpose of Moving to Dismiss</i> filed by AMADOR COUNTY, CALIFORNIA. (Whittlesey, Dennis) (Entered: 11/17/2011)
11/23/2011	<u>62</u>		REPLY to opposition to motion re <u>59</u> MOTION to Intervene <i>for Limited</i> <i>Purpose of Moving to Dismiss</i> filed by BUENA VISTA RANCHERIA OF THE ME–WUK INDIANS. (Attachments: # <u>1</u> Exhibit Excerpt of D.C. Circuit Transcript)(McCoy, Padraic) (Entered: 11/23/2011)
12/06/2011	<u>63</u>		MOTION for Leave to File <i>Sur Reply</i> by AMADOR COUNTY, CALIFORNIA (Attachments: # <u>1</u> Certificate of Service Certificate of Service, # <u>2</u> Memorandum in Support Plaintiff's Memorandum in Support of Motion For Leave to File Sur Reply, # <u>3</u> Exhibit Exhibit 1 to Memorandum in Support of Motion for Leave to File Sur Reply, # <u>4</u> Exhibit Exhibit 2 to Memorandum in Support of Motion for Leave to File Sur Reply, # <u>5</u> Text of Proposed Order Proposed Order)(Whittlesey, Dennis) (Entered: 12/06/2011)
03/21/2012			MINUTE ORDER: It is hereby ORDERED that plaintiff Amador County's unopposed motion <u>63</u> for leave to file a sur-reply be, and hereby is, GRANTED as unopposed. Signed by Judge Richard W. Roberts on 3/21/12. (lcrwr2) (Entered: 03/21/2012)
05/30/2013	<u>64</u>		Case reassigned to Judge Barbara Jacobs Rothstein. Judge Richard W. Roberts no longer assigned to the case. (ds) (Entered: 05/30/2013)
06/04/2013	<u>65</u>	12	ORDER denying <u>59</u> Motion to Intervene by Buena Vista Rancheria of Me–Wuk Indians. Signed by Judge Barbara Jacobs Rothstein on 6/4/13.(lcbjr2) (Entered: 06/04/2013)
06/20/2013	<u>66</u>		NOTICE OF SUPPLEMENTAL AUTHORITY by DIRK A. KEMPTHORNE, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR (Attachments: # <u>1</u> Supplement)(Rabinowitz, Judith) (Entered: 06/20/2013)
06/21/2013	<u>67</u>		NOTICE <i>of Change of Parties</i> by DIRK A. KEMPTHORNE, MICHAEL D. OLSEN, UNITED STATES DEPARTMENT OF THE INTERIOR (Rabinowitz, Judith) (Entered: 06/21/2013)
07/25/2013	<u>68</u>		STANDING ORDER. Signed by Judge Barbara Jacobs Rothstein on 7/25/13. (Reed, Heather) (Entered: 07/25/2013)
08/02/2013	<u>69</u>	11	NOTICE OF APPEAL TO DC CIRCUIT COURT as to <u>65</u> Order on Motion to Intervene by BUENA VISTA RANCHERIA OF THE ME–WUK INDIANS. Filing fee \$ 455, receipt number 0090–3422407. Fee Status: Fee Paid. Parties have been notified. (McCoy, Padraic) (Entered: 08/02/2013)

# **UNITED STATES DISTRICT COURT** FOR THE DISTRICT OF COLUMBIA

) ) ) ) )

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AMADOR COUNTY, CALIFORNIA,	)
Plaintiff,	) )
V.	)
SALLY JEWELL, Secretary of the Department of the Interior, <i>et al.</i> ,	) ) ) )

Civil Action No. 05-00658

Defendants.

### **NOTICE OF APPEAL**

Notice is hereby given that the Buena Vista Rancheria of Me-Wuk Indians, a federally recognized Indian tribe (the "Tribe"), movant for leave to intervene in the above named case for the limited purpose of moving to dismiss the amended complaint under Federal Rule of Civil Procedure 19, hereby appeals to the United States Court of Appeals for the District of Columbia Circuit, from the June 4, 2013 Memorandum Opinion and Order entered in this action, denying the Tribe's motion.

Date: August 2, 2013

Padraic I. McCoy TILDEN MCCOY + DILWEG LLP Attorneys for the Buena Vista Rancheria of Me-Wuk Indians 2334 N. Broadway, Boulder, Colorado 80304 pmccoy@tildenmccoy.com (303) 323-1922

### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

AMADOR COUNTY, CALIFORNIA,

Plaintiff,

v.

MEMORANDUM OPINION AND ORDER

Civil Action No. 05-658 (BJR)

SALLY JEWELL, et al.,

Defendants.

Plaintiff Amador County, California ("the County") brings claims against the United States Department of the Interior ("DOI"), DOI Secretary Sally Jewell, and Assistant Secretary for Indian Affairs Kevin Washburn<sup>1</sup> (collectively, "the Secretary"), challenging under the Indian Gaming Regulatory Act ("IGRA"), 25 U.S.C. § 2701 *et seq.*, the Secretary's approval of an amendment to a gaming compact between the Buena Vista Rancheria of Me-Wuk Indians (the "Tribe"<sup>2</sup>) and the State of California. The Tribe now seeks to intervene for the limited purpose of moving to dismiss the amended complaint under Federal Rule of Civil Procedure 19. Amador County opposes intervention, arguing that the motion to intervene is untimely and that the United States adequately represents the Tribe's interests. Because the Tribe was aware of its asserted impairment-of-interests as early as 2005, the motion will be denied.

<sup>&</sup>lt;sup>1</sup> Sally Jewell and Kevin Washburn are substituted as Defendants under Fed. R. Civ. P. 25(d)(1).

<sup>&</sup>lt;sup>2</sup> The government lists the Tribe as one of many "Indian Entities Recognized and Eligible to Receive Services from the United States Bureau of Indian Affairs." 75 Fed. Reg. 60810 (Oct. 1, 2010).

### I. BACKGROUND

The D.C. Circuit opinion reversing and remanding this matter for further proceedings describes the facts relevant here. *See Amador Cnty., Cal. v. Salazar*, 640 F.3d 373, 375–77 (D.C. Cir. 2011). The IGRA, which "created a [tripartite] regulatory framework for tribal gaming" conducted on "Indian lands," classifies most casino games and slot machines as "Class III" gaming. *Id.* at 376–77; *see also* 25 U.S.C. §§ 2702, 2703. Relevant here, the IGRA provides that Class III gaming "must be conducted in conformance with a tribal-state compact that has been approved by the Secretary." *Amador Cnty.*, 640 F.3d at 376 (citing 25 U.S.C. § 2710(d)(1)(C)). The Secretary may disapprove a tribal-state compact "only if it violates IGRA or other federal law or trust obligations," *id.* at 377 (citing 25 U.S.C. § 2710(d)(8)(B)), and a compact is "deemed automatically approved" to the extent it complies with IGRA if the Secretary fails to act on it within forty-five days, *id.* (citing 25 U.S.C. § 2710(d)(8)(C)).

The Secretary approved a Class III gaming compact between the Tribe and the State of California on May 15, 2000. *See* First Am. Compl. (Dkt. #30) ¶ 17. A few years later, the Tribe and the State negotiated a new compact, which "expanded the scope of [the Tribe's] Class III gaming" but "geographically limited [it] to the Buena Vista Rancheria"—the tract of land the Tribe occupies in Amador County. *Id.* ¶ 18. "When the Tribe submitted the compact amendment to the Secretary, he chose to do nothing, meaning that [under IGRA] subsection (d)(8)(C) the amendment was deemed approved after forty-five days." *Amador Cnty.*, 640 F.3d at 377. The Secretary subsequently published a notice of approval. *Id.* 

The County filed this action in 2005, challenging the Secretary's approval of the amended compact on the ground that the Rancheria does not qualify as "Indian land" under the IGRA. *See generally* Compl. (Dkt #1). In August of that year, after Defendants moved for

dismissal under Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6), the Tribe sought leave to file an *amicus* brief addressing the failure to join indispensable parties under Federal Rule of Civil Procedure 19. *See* Tribe's Mot. for Leave to File an *Amicus* Br. (Dkt. #18) at 2; Tribe's Proposed *Amicus* Br. (Dkt. #18-2) at 16–17. The Tribe argued that the parties' failure to join it "and the State of California, as the parties to the gaming Compact and Amendment thereto ..., serv[ed] as a separate and additional ground for dismiss[al]." Tribe's Mot. for Leave to File an *Amicus* Br. at 2. The Tribe added that "[t]he presence of the United States in this case does not fully protect the Tribe's interests ... [because] the United States does not face the same ... harm as does the Tribe if [the County] is granted the relief it requests." Tribe's Proposed *Amicus* Br. at 13. The County opposed the Tribe's motion, arguing in relevant part that the United States could adequately represent the Tribe's interests because "no conflict [of interest] exists between the United States and the [Tribe]." Pls.' Opp. to Tribe's Mot. for Leave to File an *Amicus* Br. (Dkt. #19) at 4 (quoting *Ramah Navajo School Board, Inc. v. Babbitt*, 87 F.3d 1338, 1351 (D.C. Cir. 1996)). Judge Richard W. Roberts ultimately denied the Tribe's motion for leave to file the brief.

The case then proceeded without the Tribe. The County filed an amended complaint in 2008, and Judge Roberts granted Defendants' motion to dismiss for failure to state a claim in 2009. *See Amador Cnty. v. Kempthorne*, 592 F. Supp. 2d 101 (D.D.C. 2009). In May 2011, the D.C. Circuit reversed and remanded for consideration of the merits. *See Amador Cnty.*, 640 F.3d 373. In November 2011, the Tribe brought this motion seeking leave to intervene for the limited purpose of filing a motion to dismiss for failure to join the Tribe and State of California as required parties under Rule 19. *See* Tribe's Mot. to Interv. (Dkt. #59) at 1. Echoing several of the arguments set forth in its proposed *amicus* brief, the Tribe states that it "has an obvious interest in . . . defending the validity of its Compact Amendment," in protecting its gaming rights and

revenues under the IGRA, and in the status of the Rancheria as "Indian lands." *Id.* at 8. The Tribe also seeks to protect and assert "its sovereign immunity from suit and its sovereign right to govern and develop the Rancheria." *Id.* at 7.

The County opposes intervention as untimely, emphasizing that "the Tribe had knowledge of the instant litigation from the outset" but did not seek to intervene during the "six and a half years" since the original complaint was filed on April 1, 2005.<sup>3</sup> Pl.'s Opp. (Dkt. #61) at 2, 7. The County adds that "[n]o change has occurred . . . with respect to the Tribe's interests in this case or the United States' representation of the Tribe's position such that the Tribe's lengthy delay would be now warranted." *Id.* at 7. Accordingly, the County counsels against further delaying a case which "is otherwise ready for oral argument and decision on the merits." Joint Status Report (Dkt. #60) at 2; *see also* Pls.' Opp. at 7–8. In addition, the County argues that the United States' interests are aligned with the Tribe's because "both the Secretary and the Tribe seek the same result: an upholding of the Secretary's 'no-action approval' of the compact amendment permitting the development of a casino." Pls.' Opp. at 10.

The Tribe maintains that its motion to intervene is timely because "this litigation remains at the early stages" in light of the D.C. Circuit's remand. Tribe's Reply at 2, 4–5. It adds that it "has only recently become aware that the United States may no longer adequately represent its interests." *Id.* at 8. This argument relies in large part upon the Eastern District of California's recent decision in *Friends of Amador Cnty. v. Salazar*, No. Civ. 2:10-348 WBS CKD, 2011 WL

<sup>&</sup>lt;sup>3</sup> The parties dispute the length of the pendency of this suit. The County argues that timeliness should be measured from the date the original complaint was filed since the amended complaint requests "exactly the same" relief. Pls.' Opp. at 5. The Tribe counters that the clock should run from the filing of the amended complaint on March 21, 2008. *See, e.g.*, Tribe's Reply (Dkt. # 63) at 5.

4709883 (E.D. Cal. Oct. 4, 2011), a similar matter involving the Tribe, the Amended Compact, the Secretary, and many of the same claims.<sup>4</sup>

### II. DISCUSSION

Rule 24 of the Federal Rules of Civil Procedure provides two avenues for parties to intervene in ongoing lawsuits: (1) intervention of right under Rule 24(a), and (2) permissive intervention under Rule 24(b). The Tribe primarily invokes Rule 24(a), arguing that the Court must permit its intervention because it satisfies the "four requirements for intervention [as of right] under Rule 24(a)(2): (1) timeliness; (2) a cognizable interest; (3) impairment of that interest; and (4) lack of adequate representation by existing parties." *Smoke v. Norton*, 252 F.3d 468, 470 (D.C. Cir. 2001) (quoting *Williams & Humbert, Ltd. v. W. & H. Trade Marks, Ltd.*, 840 F.2d 72, 74 (D.C. Cir. 1988)) (internal quotations mark omitted) (alteration in original). A prospective intervenor also "must demonstrate that it has standing under Article III of the Constitution." *Fund for Animals, Inc. v. Norton*, 322 F.3d 728, 732 (D.C. Cir. 2003); *see also Deutsche Bank Nat. Trust Co. v. F.D.I.C.*, --- F.3d ---, 2013 WL 2157865, at \*3 (D.C. Cir. May 21, 2013) (clarifying that this requirement extends to *defendant*-intervenors). Article III's standing requirements include "(1) injury-in-fact, (2) causation, and (3) redressability." *Id.* at 732–33 (citing *Lujan v. Defenders of Wildlife*, 504 U.S. 555, 560–61 (1992)).

<sup>&</sup>lt;sup>4</sup> In *Friends of Amador Cnty.*, the Tribe made a "special appearance as a non-party to present a [Rule 19] motion" for dismissal. *Friends of Amador Cnty.*, 2011 WL 4709883 at \*1. Citing a 2010 hearing in that matter, the Tribe argued that statements made by counsel for the United States—the same counsel of record in the present action—indicated that the United States would not adequately protect the Tribe's interests if doing so "might conflict with [the United States's] national Indian (or Indian litigation) policy." (Tribe's Mot. to Dismiss in *Friends of Amador Cnty.* (Dkt. #32) at 25.) In the wake of the Eastern District of California's dismissal of *Friends of Amador Cnty.*, the Tribe argues here that "a conflict between the United States and the Tribe" has emerged, since "the United States [has] proven itself inadequate to represent the Tribe's interests" regarding similar challenges to the Amended Compact. Tribe's Reply at 8 (citing *Friends of Amador Cnty.*, 2011 WL 4709883, at \*4).

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The County does not dispute the Tribe's standing, and the Court agrees that the Tribe has demonstrated an "injury in fact" that is "fairly . . . trace[able] to the challenged action" and that would be "redressed by a favorable decision." *Lujan*, 504 U.S. at 560. A judgment favoring the County would vacate the Secretary's approval of the Amended Compact, strip the Rancheria of its designation as "Indian lands," and thereby enjoin the Tribe from engaging in Class III gaming activities. These legally cognizable injuries to the Tribe's financial and sovereign interests trace directly to the County's initiation of this action and would be redressed by the action's dismissal.

Because the Tribe has demonstrated Article III standing, it also has "demonstrate[d] the existence of a legally protected interest for purposes of Rule 24(a)." *Mova Pharm. Corp. v. Shalala*, 140 F.3d 1060, 1076 (D.C. Cir. 1998). Indeed, the County disputes neither that the Tribe has a cognizable interest in this litigation nor that such interests would be impaired in the event of an adverse ruling. Accordingly, whether intervention is warranted turns on the remaining two Rule 24(a) factors: the timeliness of the Tribe's motion and the degree to which its interests already are adequately represented.

Filing a "timely application" is a "prerequisite to any claim for intervention under Rule 24." *Hodgson v. United Mine Works of Am.*, 473 F.2d 118 (D.C. Cir. 1972). "[T]imeliness is to be judged in consideration of all the circumstances, especially weighing the factors of time elapsed since the inception of the suit, the purpose for which intervention is sought, the need for intervention as a means of preserving the applicant's rights, and the probability of prejudice to those already parties in the case." *United States v. British Am. Tobacco Australia Servs., Ltd.*, 437 F.3d 1235, 1238 (D.C. Cir. 2006) (quoting *United States v. AT&T*, 642 F.2d 1285, 1295 (D.C. Cir. 1980)). The time elapsed is "measured from when the prospective intervenor 'knew or should have known that any of its rights would be directly affected by the litigation.' " *Roeder v.* 

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Islamic Republic of Iran, 333 F.3d 228, 233 (D.C. Cir. 2003) (quoting Nat'l Wildlife Fed'n v. Burford, 878 F.2d 422, 433–34 (D.C. Cir. 1989), rev'd on other grounds sub nom. Lujan v. Nat'l Wildlife Fed'n, 497 U.S. 871 (1990)).<sup>5</sup>

The Tribe argues that its motion to intervene is timely for several reasons. First, it suggests that rather than "adher[ing] formulaically to Rule 24," the timeliness analysis "must account heavily" for the fact that intervention is sought for the limited purpose of moving to dismiss the matter under Rule 19. Tribe's Reply at 3. However, the Tribe cites no authority for the proposition that special consideration is warranted where intervention is sought for the purpose of filing a Rule 19 motion. While a Rule 19(b) motion to dismiss may be raised by the existing parties as late as a trial on the merits, *see* Fed. R. Civ. P. 12(h)(2), there is no indication that non-parties should be afforded similar deference in a timeliness analysis under Rule 24.

The Tribe also contends that "[t]his litigation remains in the early stages," having "essentially just been restarted" in June 2011 following the D.C. Circuit's remand. Tribe's Mot. at 7. Thus, it adds, intervention will neither prejudice the parties nor cause "meaningful delay." Tribe's Reply at 5. But Defendants' motion to dismiss, which was filed in 2008 and still is pending on the merits, involves the same parties and issues now as it did before the remand. And because the parties have represented that "this case is otherwise ready for . . . decision," Joint

<sup>&</sup>lt;sup>5</sup> The D.C. Circuit has held that "a post-judgment motion to intervene in order to prosecute an appeal [was] timely" even where the movant previously had recognized that its rights would be affected by the litigation "because 'the potential inadequacy of representation came into existence only at the appellate stage.' "*Smoke*, 252 F.3d at 471 (quoting *Dimond v. D.C.*, 792 F.2d 179, 193 (D.C. Cir. 1986)). Whether timeliness should be measured from a prospective intervenor's awareness that disposition of a case may affect the intervenor's rights, or from the time it was aware that its rights and interests may no longer be adequately represented, the Tribe's motion is untimely. As this opinion goes on to explain, the Tribe has known both that its rights would be directly affected and that there was a question as to whether the United States adequately represented the Tribe's interests from the outset of this litigation.

Status Report at 2, the Tribe's intervention will further delay resolution of the merits to the detriment of the existing parties.<sup>6</sup>

Additionally, although "the amount of time which has elapsed since the litigation began is not in itself the determinative test of timeliness," *Hodgson*, 473 F.2d at 129, the Tribe could and should have moved for intervention several years ago. It first raised the Rule 19 argument in a proposed *amicus* brief it filed in 2005, and neither the Court nor the existing parties "should be hindered by [the Tribe's] delay" in seeking to reassert that ground for dismissal. *British Am. Tobacco*, 437 F.3d at 1239.

Finally, the Tribe states that its motion to intervene is timely in light of recent events "that plainly evidence the federal Defendant's material conflicts and actual inadequacy in representing" the interests of the Tribe. Tribe's Reply at 14. It asserts that "the circumstances of the suit have recently changed," pointing to the D.C. Circuit's decision in this case and the Eastern District of California's decision in *Friends of Amador Cnty*. as newfound evidence of the United States's inadequate representation of the Tribe's interests. *Id.* at 7–8. Moreover, the Tribe urges that "the crucial date" in determining timeliness is when the prospective intervenor "became aware [that] its interests might no longer be adequately represented by" an existing party. *Id.* at 6.

The record flatly contradicts the Tribe's argument that it only recently learned of the supposed conflict of interest. In its proposed *amicus* brief, the Tribe noted that "[t]he presence of the United States in this case does not fully protect the Tribe's interests." Tribe's Proposed

<sup>&</sup>lt;sup>6</sup> The Tribe also claims that its "rights as a sovereign not to have its interests adjudicated in its absence trumps" any prejudice its intervention may cause. Tribe's Reply at 4, 16–17. The Tribe's sovereign interest is a significant factor, but it is not dispositive and does not serve as a "trump" for the timeliness inquiry.

*Amicus* Br. at 13. The Tribe does not argue, and the docket does not reflect, any subsequent change in the Tribe's views on this matter. The decisions by the D.C. Circuit Court and the Eastern District of California may serve to support and heighten the Tribe's concerns, but they raise nothing new; rather, they simply support what the Tribe clearly recognized from the outset. *See\_Creusere v. Bd. of Educ.*, 88 F. Appx. 813, 825 (6th Cir. 2003) (reasoning that "although [a party's] interest [was] heightened because of [a] state court's ruling, its interest was not new"). The Tribe's proposed motion for dismissal under Rule 19 merely repeats earlier arguments it advanced in 2005.

For these reasons, the Tribe was in a position to challenge the County's claims at the outset of this litigation in 2005 and could have sought intervention well before now. *See British Am. Tobacco*, 437 F.3d at 1239 (emphasizing that proposed intervenor had been aware of grounds for intervention "well before it filed its motion").<sup>7</sup> The Tribe's motion to intervene therefore is untimely and fails to satisfy the threshold requirement for intervention as of right under Rule 24(a). *See British Am. Tobacco*, 437 F.3d at 1239 ("Courts reach the other elements of Rule 24(a) only after the threshold question of timeliness" has been satisfied.). Although the Tribe argues in the alternative that it should be permitted to intervene under Rule 24(b), *see* Tribe's Mot. at 13, its failure to file a timely application likewise bars permissive intervention. "Whether intervention be claimed of right or as permissive, it is at once apparent, from the initial words of both Rule 24(a) and Rule 24(b), that the application must be 'timely.' " *See NAACP v*.

<sup>&</sup>lt;sup>7</sup> In its August 2011 motion to dismiss in *Friends of Amador Cnty.*, the Tribe argued that the United States's statements in a hearing from October 12, 2010, clearly demonstrated a conflict between the interests of the United States and those of the Tribe. *See* Tribe's Mot. to Dismiss in *Friends of Amador Cnty.* at 23. But even if these statements did constitute new evidence of a conflict of interest, the Tribe offers no justification for its delay in filing the present motion after learning of this supposed conflict in 2010.

*New York*, 413 U.S. 345, 365 (1973). If, as here, an application is untimely, that is the end of the story. *See id*.

# III. CONCLUSION

The Tribe's motion to intervene is untimely and, therefore, fails to satisfy a threshold requirement for intervention under Rule 24. Accordingly, it is hereby

ORDERED that the Tribe's motion to intervene be, and hereby is, DENIED.

June 4, 2013

Barbara & Rothstein

BARBARA J. ROTHSTEIN UNITED STATES DISTRICT JUDGE